Making Land Available in Alaska Native Claims Settlement Act Villages

ANCSA 14(c) Training Fairbanks, Alaska May 4 & 5, 2010





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Department of Commerce, Community, & Economic Development Division of Community & Regional Affairs Land Management & Mapping Program



Department of the Interior Bureau of Land Management Cadastral Survey

Fairbanks ANCSA 14(c) Workshop May 4 and 5, 2010 Pre-Workshop Survey (to learn more about your interests in land management)

1 Your Name _____ Community _____

2 What do you hope to learn from this workshop?

3

Does your community have any specific issues or questions on the ANCSA 14(c)

process that you would like the instructors to address at this workshop?.

4 Are there some general land topics or issues that you would like the instructors to cover if time permits?

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Tentative Agenda ANCSA 14(c) WORKSHOP Co-hosted by Tanana Chiefs Conference And Doyon Limited May 4 & 5, 2010 Morris Thompson Center 101 Dunkel Street, Fairbanks, Alaska

Tuesday, May 4, 2010

9 00AM	Introductions
9 20AM	Overview of Federal Land Transfer Acts Prior to Passage Of the Alaska Native Claims Settlement Act (ANCSA)
9 45AM	Overview of Section 14(c) of ANCSA
10 15AM	ANCSA Sections 14(c)(1) and (2)
10 50AM	Review and discussion of court decisions and legal issues - ANCSA Sections 14(c)(1) and (2)
11 45AM	Lunch – not provided
1 15PM	ANCSA Section 14(c)(3) – Settlement Agreements and Map of Boundaries Preparation
2 45PM	Review and discussion of court decisions and legal issues – ANCSA Section 14(c)(3)
3 30PM	Community Planning
4 30PM	General Question and Answer Period
5 00PM	End of Day One

Wednesday, May 5, 2010

9 00AM	Review of Day One	
10 00AM	ANCSA Corporation Directors' Responsibilities and Obligations (including discussion of conflict of interest issues)	
11 00AM	ANCSA Section 14(c) Submission, Survey and Platting	
12 00PM	Lunch – not provided	
1 30PM	 Breakout session – split participants between instructors participants discuss ANCSA Section 14(c) status and goals of each village 	
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4 30PM

Completion of Training

Instructors

-Keith Jost, Program Manager for the Alaska Department of Commerce, Community and Economic Development's Land Management and Mapping Program

-Allan Breitzman, ANCSA 14(c) Specialist, Division of Cadastral Survey, Bureau of Land Management

-Nicole Grewe, Ph D, Development Specialist, Division of Community And Regional Affairs, Department of Commerce, Community and Economic Development

-Brennan P Cain, Atty, Law Office of Brennan Cain, LLC

- -Eric Stalhke, LS, Cadastral Survey Manager, Tanana Chiefs Conference
- -Erika Reed, Survey Planner, Division of Cadastral Survey, Bureau of Land Management

Nicole Grewe Ph D, Development Specialist II

State of Alaska, Department of Commerce, Community & Economic Development Department of Community and Regional Affiars

nicole grewe@alaska gov, 907 465 8249

150 3rd Street, 3rd Floor, Juneau, Alaska 99801

Nicole has spent her professional career educating, researching, and facilitating rural community development in multiple professional capacities. She has a Master of Community and Regional Planning (MCRP) degree, Master of Science degree in Rural Sociology, and a Doctor of Philosophy degree in Rural Sociology. Nicole specializes in designing and implementing DCRA's socioeconomic research studies, developing community information resources, facilitating community planning, and advising rural policy makers through timely and relevant research.

Keith Jost, Natural Resource Specialist III State of Alaska, Department of Commerce, Community & Economic Development Department of Community and Regional Affiars

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As DCRA's Senior Natural Resource Specialist, Keith manages DCRA's Land Management and Mapping Program, which provides information, maps, and assistance that encourages good community planning and proper management of municipal lands including the

acquisition of land for public development projects. Keith also oversees a partnership of agencies and rural groups that bring together resources to produce comprehensive maps of rural Alaska communities. In unincorporated communities, he carries out the State's responsibilities of acquiring and managing Municipal Trust Land on behalf of future cities in accordance with the Alaska Native Claims Settlement Act and AS 44 33 755. Keith has a Bachelor of Science degree in Geography, a secondary education teaching certificate, and is a Senior Member of the International Right of Way Association with an SR/WA designation.

Allan Breitzman, BLM ANCSA 14(c) Specialist & Townsite Trustee BLM, Alaska State Office, AK-927 222 W 7th Ave, #13 Anchorage, AK 99513-7504

Telephone (907) 271-5606 Fax (907) 271-4193

E-mail abreitzm@ak.blm.gov

Al has been with the Bureau of Land Management (BLM) for over 26 years He oversees the BLM's Alaska Native Claims Settlement Act (ANCSA) Section 14(c) Program and acts as the Alaska Townsite Trustee Al has an undergraduate degree in Political Science with a focus on Public Administration and a graduate degree in Law

Erika Reed, Survey Planner BLM Alaska State Office, AK-927 Branch of Survey Planning & Preparation Anchorage, Alaska 99513-7504

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phone 907-271-5681 fax 907-271-4193

Erika has 18 collective years with federal land and natural resource management agencies, the last 6 years with the Bureau of Land Management (BLM) She began her career with the BLM as an adjudicator working on Alaska Native Claims Settlement Act (ANCSA) village entitlements and native allotments under the Alaska Native Veterans Allotment Act For the last 4 years she has been working in Cadastral Survey as a survey planner. She works closely with the Land Transfer Resolution Specialists in the Division of Alaska Lands and the special instruction writers and review staff in the Division of Cadastral Survey to write survey requests and coordinate multiple survey projects each year to achieve final entitlement for the ANCSA corporations. Erika was born and raised in Alaska and is an intermittent student at the various statewide campuses of the University of Alaska.

Brennan Cain, Attorney

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Email brennancain@gci net

Brennan Cain is the owner of the Law Office of Brennan Cain, LLC Formerly, he was with Middleton & Timme and then Timme & Cain Brennan represents several ANCSA village corporations and their subsidiaries on a wide range of matters such as corporate governance, elections, employment, commercial transactions, natural resource use and protection, inheritance, and allotments Brennan is currently assisting two village corporations in completing their ANCSA section 14(c) obligations

Brennan is the Co-Chair of the Alaska Native Law Section of the Alaska Bar Association, and is a member of the Corporate Counsel Section of the Bar He received his Juris Doctor degree from the University of California, Davis, and his Bachelor of Science degree (magna cum laude) in Forestry and Wildlife Management from Virginia Polytechnic Institute and State University

Bureau of Land Management

ANCSA 14(c) Map of Boundary and Cadastral Survey Status for Doyon Region Communities

5/04/10

Village Corporations for the following communities have submitted ANCSA 14(c) Maps of Boundaries and the BLM has completed its 14(c) survey obligation:

Evansville McGrath Telida Kaltag Nulato Huslia Stevens Village Alatna/Allakeket Dot Lake Tanacross Galena Ruby Eagle - 14(c)(1) only Takotna Koyukuk Holy Cross Circle Hughes Manley Hot Springs Nikolai

Village Corporations for the following communities have submitted ANCSA 14(c) Maps of Boundaries and the BLM is in the process of completing its 14(c) survey obligation:

Ft Yukon - future survey Nenana - survey in 2010

Village Corporations for the following communities have not submitted a Map of Boundaries to date:

Anvik	Beaver	Birch Creek
Chalkyitsik	Grayling	Healy Lake
Minto	Northway	Rampart
Shageluk	Tanana	Eagle - 14(2),(3)&(4)

Allan J Breitzman, ANCSA 14(c) Specialist, AK-927 Division of Cadastral Survey Bureau of Land Management, Alaska State Office 222 W 7th Avenue, #13 Anchorage, Alaska 99513-7599

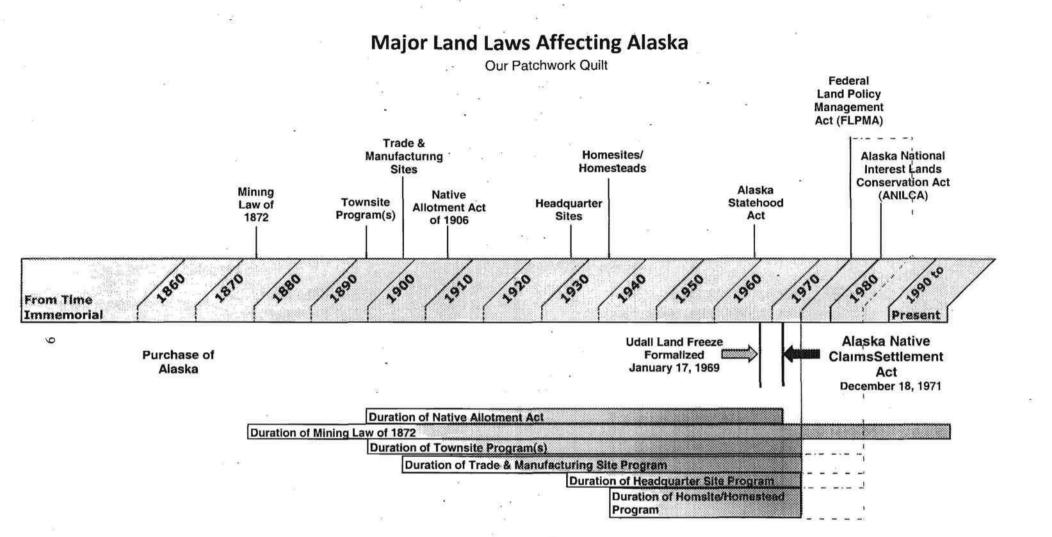
(907) 271-5606 work (907) 271-4193 fax (907) 440-5788 cell

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How did we end up with so many private in-holdings within corporation boundaries? What else might we find out there that may affect 14c planning and survey? How did we end up surrounded by a wildlife refuge? • • •

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ALASKA NATIVE CLAIMS SETTLEMENT ACT

(As amended by Alaska National Interest Lands Conservation Act)

SECTION 14(c)

14(c)(1)

Upon receipt of interim conveyance or patent, whichever comes earlier, "The village corporations shall first convey to any Native or non-Native occupant, without consideration, title to the surface estate in the tract occupied as of December 18, 1971, as a primary place of residence, or as a primary place of business, or as a subsistence campsite, or as a headquarters for reindeer husbandry "

14(c)(2)

Upon receipt of interim conveyance or patent, whichever comes earlier, "The village corporation shall then convey to the occupant, either without consideration or upon payment of an amount not in excess of fair market value, determined as of the date of initial occupancy and without regard to any improvements thereon, title to the surface estate in any tract occupied as of December 18, 1971 by a nonprofit organization "

14(c)(3)

Upon receipt of interim conveyance or patent, whichever comes earlier, "The village corporation shall then convey to any Municipal Corporation in the Native village or to the.State in trust for any Municipal Corporation established in the Native village in the future, title to the remaining surface estate of the improved land on which the Native village is located and as much additional land as is necessary for community expansion, and appropriate rights-of-way for public use, and other foreseeable community needs: Provided, that the amount of lands to be transferred to the Municipal Corporation or in trust shall be no less than 1,280 acres unless the Village Corporation and the Municipal Corporation or the state in trust can agree in writing on an amount which is less than one thousand two hundred and eighty acres Provided further, that any net revenues derived from the sale of surface resources harvested or extracted from lands reconveyed pursuant to this subsection shall be paid to the Village Corporation by the Municipal Corporation or the State in trust: Provided, however, the word "sale," as used in the preceding sentence, shall not include the utilization of surface resources for governmental purposes by the Municipal Corporation or the State in trust, nor shall it include the issuance of free use permits or other authorization for such purposes,"

14(c)(4)

Upon receipt of interim conveyance or patent, whichever comes earlier, "The Village Corporation shall convey to the Federal Government, State, or to the appropriate Municipal Corporation title to the surface estate for airport sites, airway beacons, and other navigation aids as such existed on December 18, 1971, together with such additional acreage and/or easements as are necessary to provide related governmental services and to insure safe approaches to airport runways as such airport sites, runways, and other facilities existing as of December 18, 1971;"

Footnotes

- 1 The original ANCSA language included a section 14(c)(5) It said:
- Section 14(c)(5) ' for a period of ten years alter the date of enactment of the Act, the Regional Corporation shall be afford ed the opportunity to review and render advice to the Village Corporations on all land sales leases or other transactions prior to any final commitment ' *

This section required village corporations to give their Regional Corporation the opportunity to review all land transactions until December 18, 1981 Since the ten year period has passed it is now up to village corporations to decide if and how they want to involve Regional Corporations in 14(c) land reconveyances. It is recommended that regional corporations, as owners of the subsurface estate continue to be advised of 14(c) activities in their respective regions.

2 Originally, section 14(c) of ANCSA read upon receipt of patent or patents "This was amended by sections 1410 and 1437(d) of the Alaska National Interest Lands Conservation Act of 1980 to mean patent or interim conveyance whichever is earlier

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Section 14(c) of the Alaska Native Claims Settlement Act

Making Land Available for Community Use and Expansion in Alaska Native Claims Settlement Act Villages

Background

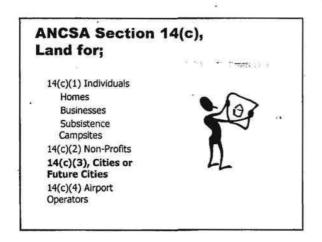
ANCSA establishes for-profit Village & Regional Native Corporations

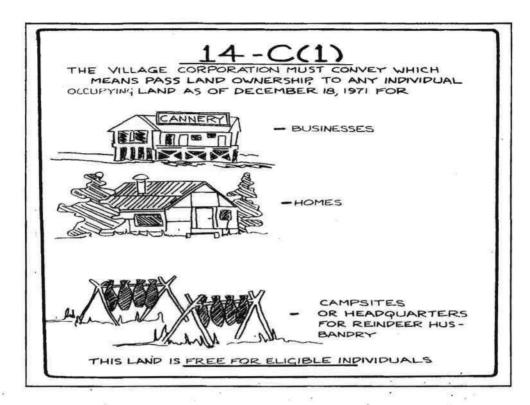
Land entitlement based upon village size

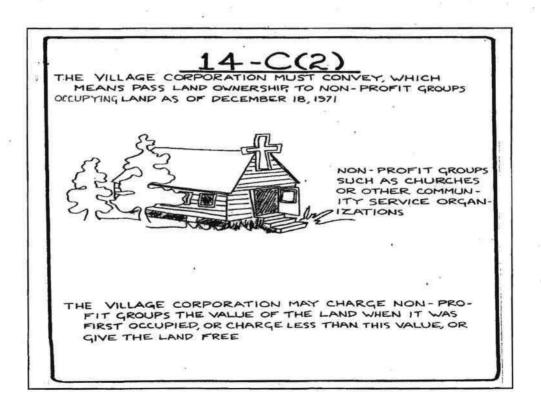
Congress recognized that individuals, businesses, non profits, and communities occupied land in Alaska Villages

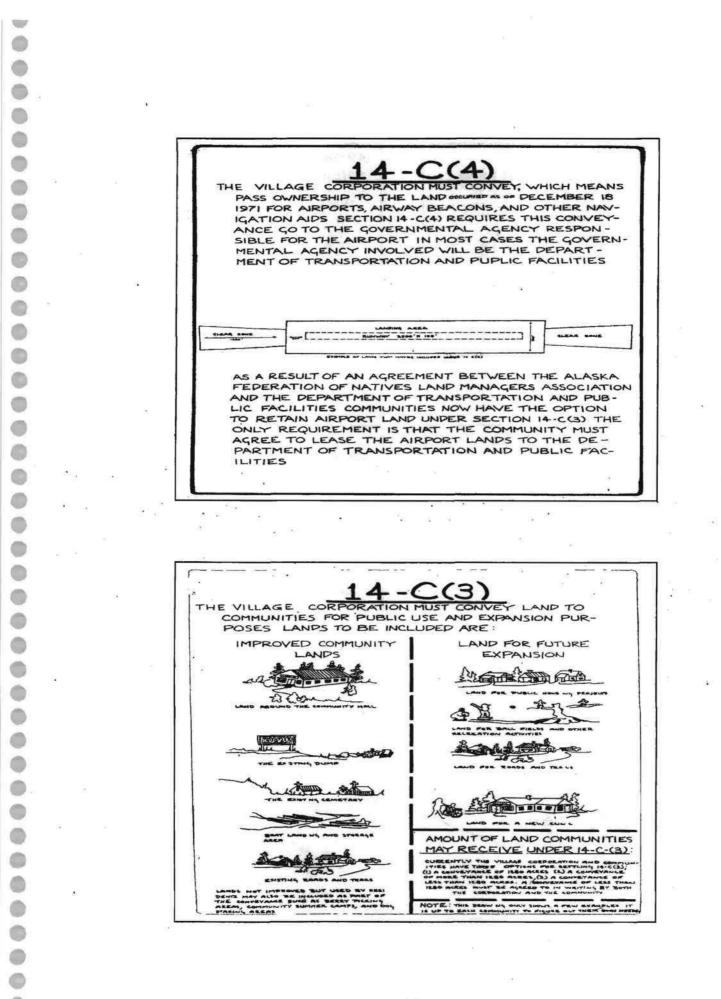
Section 14(c) of ANCSA provides that the Village Corporations would transfer ownership of the land occupied by these groups

V Corporations establish their own process by adopting a written 14(c) policy (ANF Handbook)



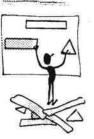


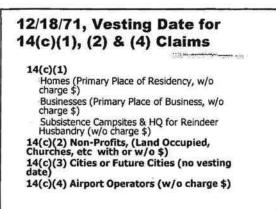


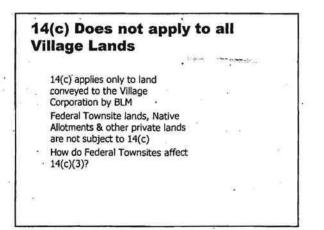


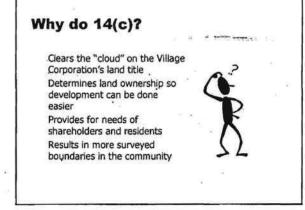
Identification of 14(c)(3) Land

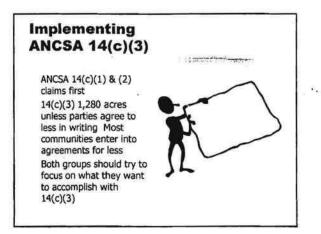
"Remaining Improved Lands" (surface estate) And as much as necessary for: Community Expansion R/W s for Public Use & Other Foreseeable Needs Best Interest of a City or Future City

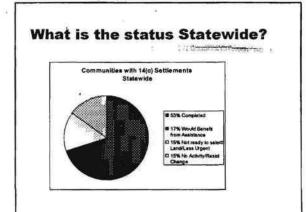








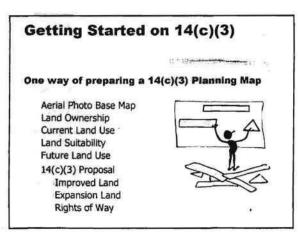




What about land for Village Council Governments?

Title 29 and most City's Ordinances allow for land transfers to Tribal Council's where the land use meets a public purpose In unincorporated communities the State in Trust typically recognizes Tribal Council's as "Appropriate Village Entities" and can make long term leases to Council's for Public or

Charitable projects Village Corporations sometimes make certain transfers to Council's Does not count towards 14(c)(3) obligation



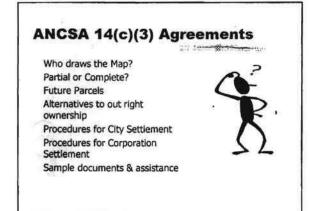
Other Planning ANCSA 14(c)(3) in those Considerations Villages that are not Cities ANCSA set out and the State Who is the lead? accepted a Trust role for 14(c)(3) in V Corporation those communities where cities do City/Village not exist **Existing Plans** AS 44 33 755 Established DCCED as Trustee The law does not allow the Comp Plan Land to be transferred with out the Sanitation Plan approval of village residents Transportation Plan Community Land is managed for **Community Profile Maps** residents and a future city

Local Initiative

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Most villages have a recognized "Appropriate Village Entity" (AVE), that advises the Trustee on the acceptance and management of Trust Land

MLT staff look to the AVE and Village Corporation to propose the layout and acreage of 14(c)(3) land settlement Land is made available <u>only</u> if lease or deed is approved by the AVE



Submitting a 14(c) Map of **Boundaries**

G name how

Map displays all of the 14(c)(1), (2),(3) & (4) lands Must have an agreement in writing if less than 1,280 acres

BLM will publish notice of the filing of the map of boundaries

Potential claimants have one year to litigate the decisions that the Village Corp has made BLM can do 638 contracting for the surveying of the map

DCCED encourages Communities to use DCCED community profile maps and sample documents to do 14(c)

For More Information;

Keith Jost

Activity 2031 Dept of Commerce, Community & Econ Development 550 W 7th Ave Suite 1770 Anchorage, AK 99501 (907) 269 4548 Fax (907) 269 4525 Keith Jord March Communication Keith Jost@alaska gov

Al Breitzman, Bureau of Land Management Cadastral Survey . 222 W 7th Ave. #13, Anchorage, AK 99513 (907) 271 5606 Fax (907) 271 4193 Al Brietzman@ak blm gov



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DCCED Land Management Constant and the second second

For the status of 14(c) in your community http://www.commerce.state.ak.us/dca/commdb/CF_comdb.htm

For a map of your community http://www.commerce.state.ak.us/dca/profiles.maps.htm For a copy of "Getting Started on ANCSA 14(c) ... ANE ANCSA 14(c) Handbook" or the "Model Code Ordinance for Municipal Land Management Staff Guide":

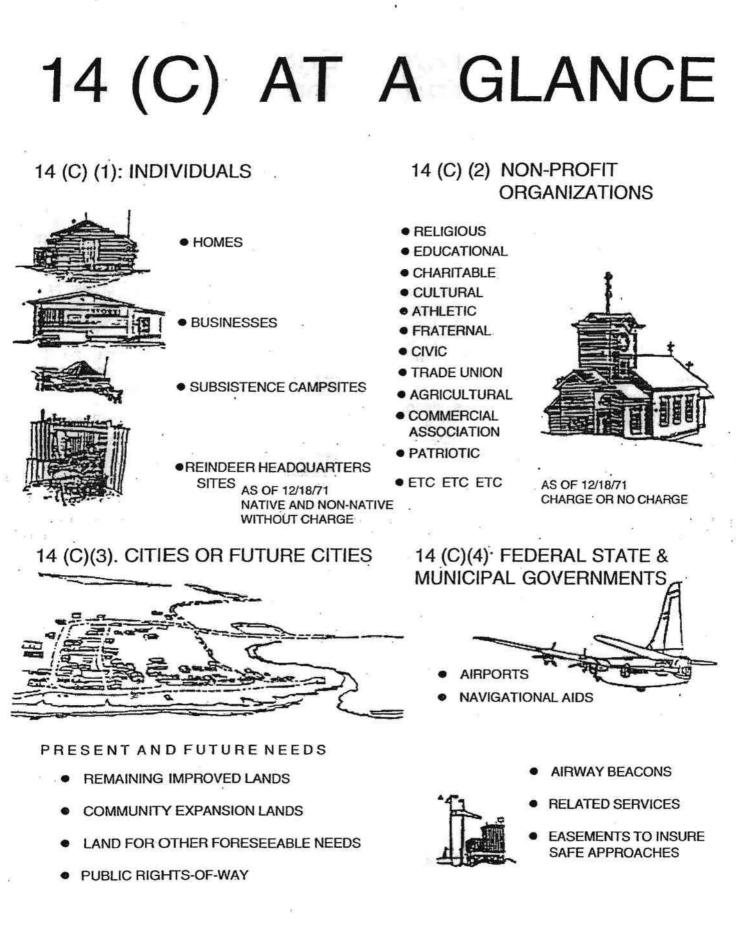
http://www.commerce.state.ak.us/dca/StaffDir/GetPubl.cfm 2

For More Info; Keith Jost, Land Management and Mapping Dept of Commerce Community & Econ Development 550 W 7th Ave Suite 1770 Anchorage AK 99501 (907) 269 4548 Fax (907) 269 4525 Keith Jost@alaska gov

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14(c)(3): LAND TRANSFERS TO A CITY OR THE, STATE-IN-TRUST FOR A FUTURE CITY

COMPLYING WITH ANCSA

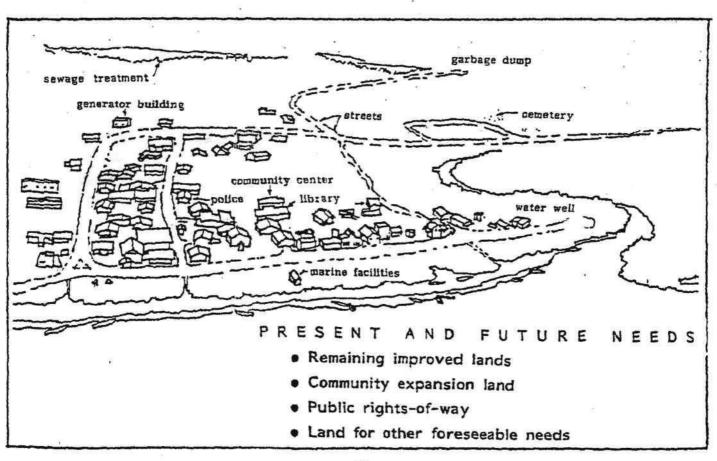
To comply with Section 14(c)(3) of the land claims act, village corporations must consider transferring land for public use to the city or to the State-in-trust for future city. a Typically such lands are the remaining improved the lands in village. additional community expansion lands, appropriate village rights-of-way, and lands for other foreseeable community needs.

Taking priority over the city's needs, however, are claims of individuals for their primary places of residence and primary places of business, subsistence campsites and reindeer headquarters

AMOUNT OPEN TO NEGOTIATION

sites under 14(c)(1), and the claims of non-profit organizations under § 14(c)(2). Consequently these claims must be resolved first, in sequence, before final commitments of land transfers can be made to cities or to the Municipal Lands Trustee in trust for future cities.

Originally the law said that no less than 1280 acres was to be transferred to cities or for future cities. However a change in the law in 1980 -- Section 1405 of ANILCA -- gave village corporations the right to negotiate for less than 1,280 acres, as long as any agreement was in writing.

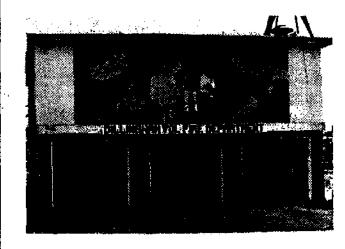


POSSIBLE PUBLIC USES OF LAND

The following list of possible public uses of city land is intended to help village planners identify all of the areas used from time to time by most people in the community Not all of these uses will occur in every village







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school public health clinic or hospital dental clinic city offices community hall police station/jail municipal shop and maintenance building community shops community freezer washeteria community warehouse sewage lagoon/treatment facilities solid waste disposal (dump) water or fuel storage tanks public dock recreation areas, parks boat storage area boat launching area playgrounds and parks swimming area greenbelts/open space, including wetlands and flood plains shooting range public housing project library cemetery museum historic sites, buildings, monuments sewer lines electrical generator building TV satellite earth station public watershed or reservoir wind generator site hydroelectric power site wetlands flood plain common berry picking areas community fish camp common garden sites common wood lots common fish racks common dog staking area other common use areas



Choosing a new garbage dump site

Certain projects have specific site requirements These include garbage dumps, airports, docks, sewer systems, water systems, hydroelectric plants, and wind generators There may be only one or two sites near a village for such projects, so if one of these projects is planned for the future the best site should be identified now and reconveyed to the city under section 14(c)(3)

A new garbage dump is a good example of these projects. There are several factors which must be considered when considering where to locate a new dump

- 1 For a small community, the new site should probably be five acres or more, depending upon the depth that the hole can be dug
- 2 It should be far enough away from the village in the prevailing downwind direction so odors do not reach the community
- 3 The dump should be at least one mile from the airport to minimize the danger of seagulls and other birds interfering with airplanes
- 4 It should be located where it cannot pollute the village drinking water, especially during break-up when there is a lot of surface run-off
- 5 The dump must not pollute the ground water State regulations require that the bottom of the dump be at least four feet from the highest level of the water table
- 6 There must be good access to the dump all year
- 7 Dirt at the dump needs to be good enough so equipment can operate on it most of the year If possible, gravel should be close to the surface Avoid permafrost

The Alaska Department of Environmental Conservation is responsible for regulating dumps and may provide assistance with finding a good dump location

Alaska Statute 44.33.755. Land Conveyed In Trust.

(a) The commissioner

- shall accept, administer, and dispose of land conveyed to the state in trust by village corporations under 43 U S C 1613(c)(3) (Sec 14(c)(3) of the Alaska Native Claims Settlement Act) for the purposes specified in that section,
- (2) may, with the concurrence of an appropriate village entity recognized by the commissioner under (b) of this section or, in the absence of an appropriate village entity, under procedures prescribed by regulations of the commissioner, accept, administer, and dispose of land conveyed in trust by a state or federal agency and by the dissolution of a municipality under AS 29 06 450 -29.06 530

(b) Transfer of land by sale, lease, right-of-way, easement, or permit, including transfer of surface resources, may be made by the commissioner only after approval of an appropriate village entity such as the traditional council, a village meeting, or a village referendum. This approval shall be by resolution filed with the department

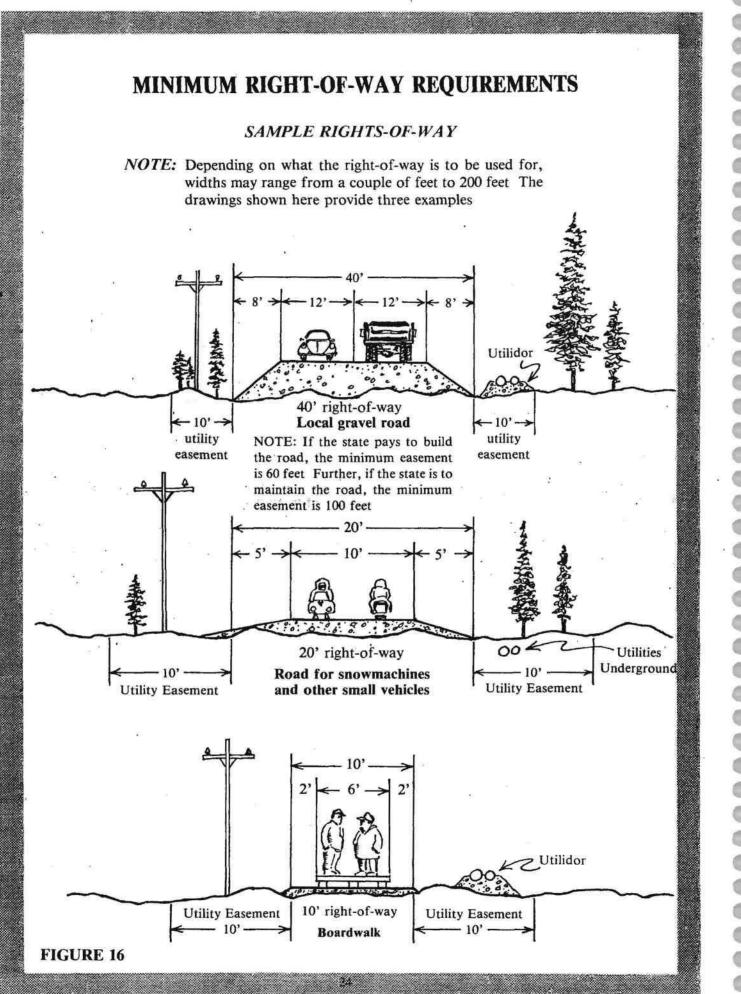
(c) Within one complete state fiscal year after the incorporation of a municipality in the village or of a municipality that includes all or part of the village, land acquired under this section shall be conveyed without cost to the municipality, and the municipality shall succeed to all the entrusted interest in the land

(d) Separate accounts shall be maintained in the name of each village for the land, including the revenue from the land, acquired from each village corporation under this section

(e) Upon the conveyance of land to a municipality under this section, the commissioner shall account to the municipality for all profits including interest generated from the land. The municipality may then request the governor to submit a request to the legislature for an appropriation for the amount due the municipality

(f) Title to or an interest in land acquired by the department under this section may not be acquired by adverse possession or prescription Notwithstanding (a) - (e) of this section, on the dissolution of a municipality under AS 29.06 450 - 29 06 530, unimproved land that was owned by the municipality on the date of its dissolution and received by the municipality from the state under a municipal land grant entitlement program is transferred to the commissioner of natural resources

(g) For the purposes of this section, "municipality" includes only first and second class cities incorporated under the laws of the state

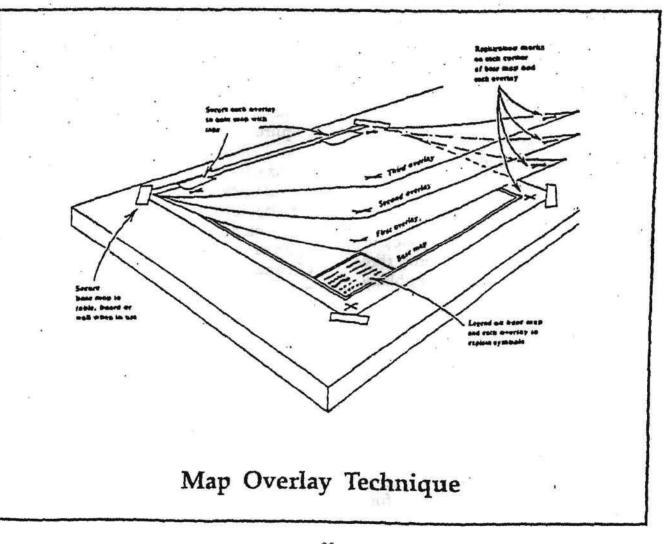


How do you make a 14(c)(3) planning map?

Base map: You need a base map to plot information on. An aerial photo is the best. It shows existing structures, terrain features, and, more importantly, is the only map available at a usable scale. The Department of Community and Regional Affairs can assist you in getting a map.

Draw information on the map or on clear plastic sheets that fit over the base map (overlays). This allows you to compare several types of information. Plot information on land ownership, current land use, land suitability, and future land use

- Land ownership: Only land received by the village corporation under ANCSA is available for selection by the city under 14(c)(3). Within these boundaries, there may be private land holdings such as Native allotments, patented mining claims, Federal townsite land, and other land ownerships. These parcels are not available for selection.
- Current land use: Identify current land uses including public buildings, residences, businesses, public use areas, roads and trails, and utilities.



- Land suitability: Identify land suitable for development. Consider such things as:
 - ✓ type of soil,
 - ✓ steepness,
 - accessibility (how you get to it),
 - whether it is in the flood plain or subject to erosion,
 - sites suitable for projects with special requirements, such as landfills.

These are areas where future development should be located to avoid problems.

- Future land use: Determine future land needs of the community and identify areas to meet those needs. Show all planned development private and public. If future land needs have not been identified, now is the time to do so. Consider such development as:
 - new housing areas,
 - ✓ businesses,
 - commercial activities,
 - community projects, and
 - ✓ roads and trails.

Using these maps, you can develop a 14(c)(3) proposal. It will identify three types of land: rights-of-way, publicly used land, and expansion land.

- <u>Rights-of-way</u>: Include existing roads and trails as well as roads to serve future development. Identify proposed and existing utility lines.
- Public land: Include land used for public buildings and public uses.
- Expansion land: Include land for future public buildings, facilities,

and services. Include land for future housing if this has been identified as a need that the city will meet.

Make sure the 14(c)(3) proposal does not include 14(c)(1) or (2) claims or other private land.

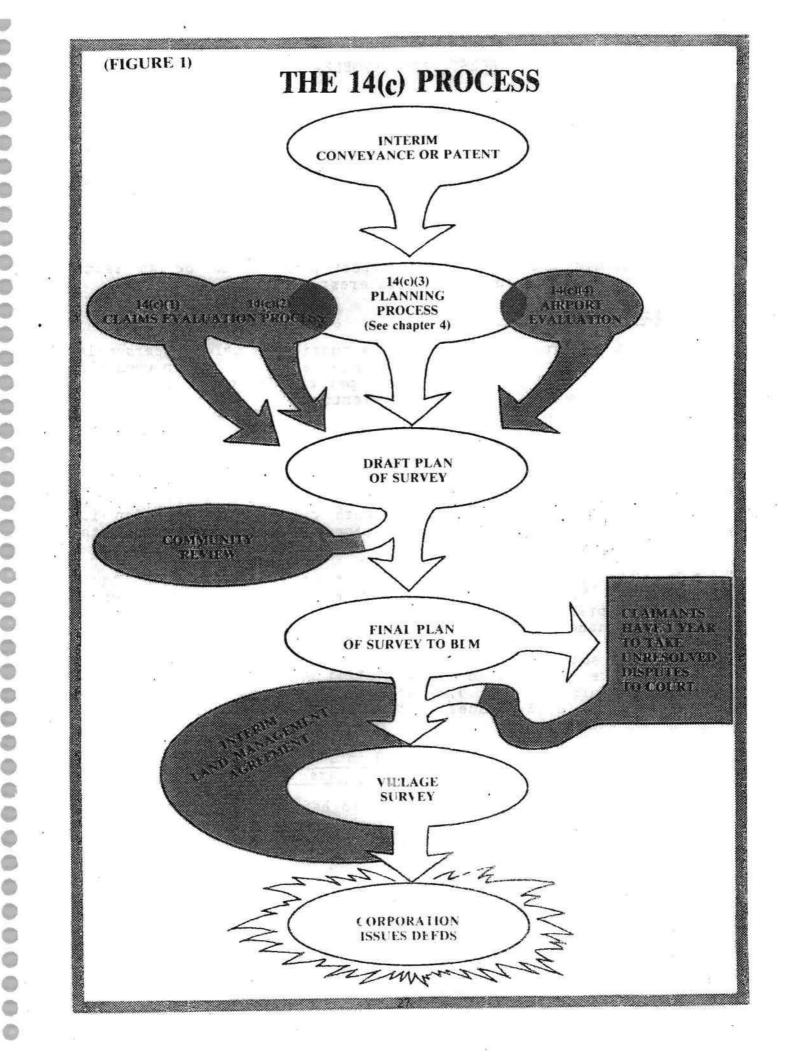
14(c)(3) requires mutual agreement.

Ideally, the corporation and the city agree to a jointly planned 14(c)(3) conveyance. When the city, or State in trust, and the corporation work together on the reconveyance, each benefits from shared information on plans and capabilities.

Each party in the process can influence the final decision The village corporation deeds the land over. They will not proceed until they are satisfied with the 14(c)(3) proposal. The city can influence the agreement because the law requires that any conveyance of less than 1,280 acres to be agreed to in writing by the city, or State in trust. Furthermore, any claimant, including the city, not satisfied with the proposed 14(c) conveyance can file suit within one year from the date that the Bureau of Land Management (BLM) accepts the map of boundaries. Obviously, the 14(c)(3) process works best if the city and corporation agree. This avoids delay in transfer of land to individuals and to the city.

A written agreement is best.

A 14(c)(3) agreement should be in writing. The agreement describes the land and the terms of the contract. The law requires any agreement for less



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In many Alaskan communities having small populations, a few key people are often relied upon to make decisions which affect the community. Often, the same people will serve on the village corporation board of directors and the city council at the same time.

In matters of general community well-being this "wearing of two hats" may not be a problem. However, in matters which involve both economic and community interests, it could be an issue because a potential conflict of interest situation could arise.

What is a Conflict of Interest?

A conflict of interest refers to a situation in which a person is involved in a decision made in the interest of one group when the outcome benefits himself or herself personally, or if it affects another group which s/he also represents.

. How does it apply in 14(c) decisions?

A conflict of interest could apply in several ways to 14(c) reconveyance decisions or negotiations.

1) If the village leadership in both city and corporation is identical. The village corporation cannot properly represent both Grantor and Grantee.

2) If a corporation board member must make a decision on land that he has filed for as a 14(c) claim. The board member cannot properly represent the corporation and look out after his/her own personal financial interests at the same time.

3) If a person serving on either the corporation board or city council makes a decision on 14(c)(3) find that s/he has a financial interest in. The official cannot properly make a decision on 14(c)(3) issues if s/he is influenced by his/her own financial gain.

How is conflict of interest handled in 14(c)(3) negotiations when the corporation board and city members are the same?

In such a case, it may be advisable to have the 14(c)(3) written agreement ratified by the voters who are residents of the city. This action will prevent any subsequent challenges based upon an alleged conflict of interest.

Conflict of Interest Page 2

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What other action can be taken?

If ratification is necessary, the corporation is advised to consult legal counsel for assistance to prepare appropriate language in a 14(c)(3) agreement that requires a ratification election. The agreement should be written to automatically terminate if the vote fails. This provision should only be prepared after the local ordinances for elections have been reviewed.

How should potential conflict of interest problems be handled for village corporation board members?

If a corporation board is voting to take action on 14(c)(1) or (2) claims, and a board member is a potential 14(c)(1) or (2) claimant, then the board member should disqualify himself or herself from voting on determining the validity of his/her own claim. The board member may be present to constitute a quoru but must disqualify himself or herself at the time of voting.

How is conflict of interest handled for city council members?

The Alaska Statutes in Section 29.23.555 requires each home rule and general law municipality to adopt a conflict of interest ordinance which includes a provision that an officer or employee shall disqualify himself from participating in any official action in which he has a substantial financial interest. If a conflict of interest might exist, the council member must inform the council and ask to be disqualified from voting. After the conflict of interest is identified the council will decide whether to allow the member to vote or not.

Duties of directors and council members in 14(c)(3) decisions

The duty of corporate directors is to make the best possible decision for the corporation when engaging in transactions on its behalf. The duty of council members is to represent the public interest.

Post-71 Occupancy Options

The first and foremost obligation of the Board of Directors is to protect the <u>assets</u> of the corporation until it has determined what the best use for them will be. In addition to asserting its claims of ownership, the corporation has four options:

1. Bring Ejectment Action. (Trespass)

This is a legal proceeding whereby the corporation seeks the removal of the trespasser from the property. The end result is termination of occupancy and compensation to the corporation for any damage done to the property.

2. Negotiate Lease/Permit for Use.

This option is conditioned on the corporation's agreement to allow the occupant to remain on the property. This action protects the corporation's title and fixes the occupant's rights. Terms and amount of rent is subject to the corporation's wishes.

3. Direct Conveyance to Occupant.

If it is consistent with the policies of the corporation, the corporation may sell the land to the occupant at fair market value.

4. Conveyance to Municipality

If it wishes, the corporation may transfer some of its lands occupied in the village after 1971. It would then be up to the municipality or state in trust to determine the manner in which it will deal with the occupants.

Development of a Residential Land Disposal Program

I. Is there a Public Interest to be accomplished with the disposal?

II Is the land no longer needed for Public purposes?

III. Is there a reason for residents to have a preference to the land and that the land be made available for less than market value?

III. Does the Village's land use map or plan identify this area for residential development?

IV. Is the proposed land desirable, suitable and developable based on the Village's situation and resources?

V. Is it in the best interest of the Village over time?

Guidelines for Encouraging Long Term Residency

I. Applicants can be required to be residents of the village for up to 6 months prior to an offering of land if it can be demonstrated that there is a shortage of available land

II. In order to make the offering fair to all who wish to participate a lottery can be held to assign lots to qualified applicants Permits to build can issued based upon lottery drawing.

III. Permit holders can be required to build and reside in a habitable dwelling for a period of time before a deed to the lad is issued

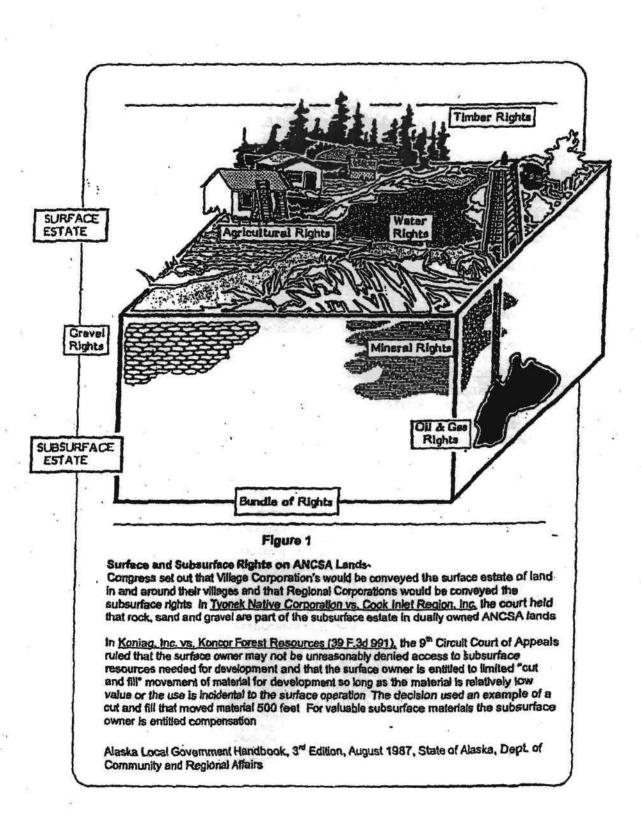
IV. Permit holders an be required to build and begin living in the house within a period of time or lose the lottery award

V Lots not "proved up" on can be made available for later land offerings.

VI Restrictions can be placed in the deed or lease that require that the home be used for residential purposes only for a period of time Other restrictions can be included to preserve certain community objectives

Adverse possession - Obtaining of title by physical use and occupancy to the exclusion of the owner for a statutory period of time. The amending of Alaska Statute 09 45.052 on July 17, 2003 now limits assertion of adverse possession and prescriptive rights to, 1) public utilities for utility purposes, 2) the public, the State, or a political subdivision of the state for highways, streets, roads or trails and 3) some limited application where an adjacent property owner mistakenly thought that the property was his. It is likely that for the immediate future adverse possession and prescriptive rights claims that existed prior to July 17, 2003 may still be asserted by all valid claimants The statutory period is 10 years with out "color of title" or 7 years if there is "color of title" (A S. 09 45 052). "Color of title" is something, such as a defective deed, which gives the appearance of good title. (Note. Land conveyed under ANCSA is not subject to adverse possession as long as the land is not developed, leased or sold to third parties Such land is also exempt from real property taxes and judgments Sec 907 of ANILCA as amended. Native allotments and restricted federal townsite deeds are also not subject to adverse possession.)

<u>Prescriptive easement</u> - Creation of an easement by open use of a property for a specific purpose such as a trail or roadway for a statutory period of time The requirements are generally the same as adverse possession (see description above for new limits under AS 09.45 052 on those that may assert adverse possession and prescriptive rights claims)



Cor-Kuskokwim The poration is now accepting applications for reconveyances of land under the provisions of sections 14(c) (1) and (2) of the Alaska Claims Settlement Act (AN-



CSA). These sections provide that the village corporation reconvey land it receives under ANCSA to those individuals or organizations who used or occupied the land on December 18. 1971 28:

- * Primary Place of Residence
- * Subsistence Campsite

* Primary Place of Business * Reindeer Herding Headquarters

* Site of a Non-Profit Organization

TEC is receiving practim conveyance to approximately 750,000 scree in the mid-Standokwim area. These lands include the nilleges of Lower Kalskag Upper Ealakse. Aniak, Chuschbaluk, Napambus, Grodked Creek; Georgivown Red Devu, Seetmura and Story River The lands is on either side of the Kusckwim River and include parts of the drainages of insuboras Creek, Stud Creek, Crooked, Creek, Aniak Story, Doasok Creek, Dwink Hiver Holoxik, River Solonakof Ruver, Datawiczuk River Datawish River George Size, Barge Sough, Johanny Storge, Inowak Creek, Swath River, Tatawiksuk River Moose Creat, and the lands around Whiterish Laks. Complete legal description works are in the following townships: and a be obtained from the TAC office limed being Lands

 DIFFINITION AT & DE LOS FORMATING COMMANDE
 714N R's 60, 61, 65 64W, 51M
 7100 B's 59, 40, 41 42 44, 45, 46 48, 40 W, 5 M

 TIAN R's 61, 52, 56 77, 58, 59 60, 60, 61 62, 63, 64W, 51M
 7100 B's 59, 40, 41 42 44, 45, 46 48, 40 W, 5 M
 7121 B R s 38, 43 44, 40 47, 40, 49, 50 W, 5 M

 TIAN R's 61, 52, 53, 56, 77, 58, 59 60 61, 62, 63 64W, 51M
 7100 B's 59, 40, 41, 42, 45, 46 48, 40 W, 5 M
 7121 B R s 38, 43 44, 40 47, 40, 49, 50 W, 5 M

 TIAN R's 61, 54, 55, 55, 56, 59 60 61, 62, 63 60 61 62, 63 M
 7100 B's 59, 40, 41, 42, 45, 44 49 61, 58, 56 56 50, 60 61 62, W 5 M
 7100 B's 59, 40, 41, 42, 45, 44 49 61, 58, 54 56 56 50, 60 61 62, W 5 M

Fisase note - those persons or organizations who proviously applied for 14(0) (1) or (2) lands with TKC need not contact the Corporation This notice provides an opportunity for those who believe they have a claim, and have not yet applied.

For more information, and/or an application, contact Ed. McNamara, TKC Resources Manager, 429 D Street, Suite 307, Anchorage, AK 99501, phone (907) 276-2101, or Debbie Lee, TKC Land Operations Office, Aniak, AK 99557, phone 675-4475 The deadline for applications is April 50, 1983.

INC) NOTICE

OUINHAGAK NATIVE COR PORATION, GANIRTUUD, IN CORPORATED IS PREPAR-ING ITS RECONVEYANCE PROGRAMS AS REGUIRED UNDER NICI (1) GOD (2) OF THE ALASKA NATIVE CLAIMS SETILEMENT ACT IANCSA, RECONVEYANCE WILL BE FOR THE LAND WITHIN THE GUINHAGAK NATIVE CORPORATION, DANIRTUUD, INC. LAND ATTIVE CORPORATION DANIRTUUD, INC. LAN OLDING IN THE VICINIT OF VILLAGE OF QUINH, SAK. ALASKA TO IND VIDUALS AND/OR ORGAN INTIONS WHICH USED O OCCUPIED LAND AS:

Primory place or resi

ery place of business stance compate over Husbandry of Non-profit Drean

ELIGIBLE THE LA O HAVE BEEN US CCUPIED BEFORE CEMBER 18 1971

CANIRTUUG INC. HAS ES-TABLISHED A PERIOD DE 90 DAYS MOTICE EFECTIVE JULY 20. 198 YOU MAY APDLY EOR ANY OF THE APPLICE OR ANY OF THE APPLICATIONS MAY BE APPLICATIONS MAY BE FILF BY MIDNIGHT OCTO-BER 20. 1986 IN GANIRTUUG INC OFFICE

APPLICATIONS FORMS AND ADDITIONAL INFORMATION ARE AVAILABLE AT THE:

CORPORATED INCORPORATED LAND DEPT P.D. BOX M GUINNAGAK. ALASKA 19655 PH NO 1907 556-821:

Pug: August 27, 28, 29 30, 31; september 1, 2, 3 4, 5, 6, 7 8, 9, 16, 11, 12 13 14 15 14 17 18, 19, 29 21, 22, 23, 24 25, 24 27, 38, 37, 30, 76, 50 pur 1, 2, 3 6, 5, 7, 30, 7, 6, 10 11 12, 13, 14 15 16, 17, 18

PUBLIC NOTICE

NOTICE .

WERE YOU OCCUPYING LAND ON DECEMBER 18 1971 WHICH WAS LATER SELECTED BY THE VILLAGE CORPORATION?

THE ALASKA NATIVE CLAIMS SETTLEMENT ACT (SECTION 14[C]) REQUIRES THE VILLAGE CORPORATION TO GIVE LEGAL TITLE TO PEO-PLE WHO OCCUPIED LANDS ON DECEMBER 18 1871 FOR:

1) HOMES (PRIMARY PLACE OF RESIDENCE)

2) BUSINESSES (PRIMARY PLACE OF

- BUSINESS
- 3) SUBSISTENCE CAMPSITES
- 4) REINDEER FACILITIES

51 NONPROFIT ORGANIZATIONS

PLEASE LOOK OVER THE MAP LOCATED IN THE CORPORATION OFFICES IN NUIDSUT IF YOU USED LAND NOW OWNED BY THE COR. " PCRATION AND YOU OCCUPIED THE LAND ON DECEMBER 18 1971 THEN YOU MAY HAVE A VALID 14(C) CLAIM

FOR 14(c) APPLICATIONS AND INFORMATION ON THE RECONVEYANCE PROCESS PLEASE CONTACT:

BOXY OYAGAK JR.

KUUKPIK CORPORATION GENERAL DELIVERY NUIDSUT ALASKA 99273

1907) 480-6220

APPLICATIONS WILL BE ACCEPTED UNTIL 5:00 P M ADT October 1 1985

Publish: 6/10 17 24 7/1/85 (10013)

NOTICE

WERE YOU LIMING ON OR USING LAND IN THE AREA OF AKHIOK OR KAGUYAK, ALASKA IN 19717

AKHIOKAKAGUYAK, INC IS NOW TAKING AP. PLICATIONS FOR LAND UNDER 14(cK1) OF THE ALASKA NATIVE CLAIMS SETTLEMENT ACT WHICH IS DWNED BY AKHIOK/KAGUYAK INC

SECTION 14(c)(1) and (2) REQUIRES AKHIOKKAGUYAK INC TO GIVE TITLE TO LAND TO PEOPLE OR ORGANIZATIONS WHO LIVED ON OR USED LAND IN 1971 FOR:

> HOMES (PRIMARY OR MAIN PLACE OR RESIDENCE - You must show that You lived on a piece of land as of December 15, 1971, that you have no -other main home and that there was a house on the land.

- 2 BUSINESS (PRIMARY OR MAIN PLACE OF BUSINESS) - You must show mat you ran a business for profit as of December 18, 1971 on the piece of land and that the land was used for your most important place of business.
- 3. SUBSISTENCE CAMPSITES YOU must show that you used a campany as of December 18 1971 for subsessince activities that only you or your family used the land . that there were improvements . such as fish racks, tent trames etc. on the land and that you needed submissionce activities for a large portion of your lood and other livelihood ITHIS IS NOT A NATIVE ALLOTMENT.)
- LANDS FOR NON-PROFIT ORGANIZA-TIONS - Organizations must snow that they are nonprofil organizations, that they used the lands as of December 18 1871 and that there were improvements or buildings on the land

LANDS GIVEN TO APPLICANTS FOR USES DESCRIBED IN NUMBER 1,2 &4 WILL BE THE SIZE OF AN AVERAGE VILLAGE LOT, OR 80 X 100 FEET WHICHEVER IS SMALLER IN SIZE. SUBSISTENCE CAMPSITES WILL BE NO LARGER THAN 208 X 208

FOR 14(c) APPLICATIONS AND INFORMATION ON THIS PROGRAM PLEASE CONTACT:

Raiph Eluska, Mangoor AKHIOKKAGUYAK INC 5028 Mills Drive Anchorage Alaska 99508

DEADLINE OF APPLICATIONS IS DECEMBER 31, 1968

Publish: 7/21,28 8/4 11/86 (10150)c

October 14, 198

Bering Straits AGLUKTUK, November 1983:

LEGAL NOTICE

SOLOMON NATIVE CORPORA-TION has begun its reconveyance program under section 14(c) of the Alaska Native Claims Settlement Act. The reconveyances will be for land around Solomon which was occupied by individuals/organizations on December 18, 1971 as either (1) a primary place of residence (2) primary place of business, (3) subsistence campsite, (4) headquarters for reindeer husbandry or (5) site of a nonprofit organization Application forms and further in-

formation are available from:

Joe Curran

1

P.O. Box 243

Nome, Alaska 99762 Applications will be accepted until

December 31, 1983 Rose Ann Timbers, President Solomon Native Corporation

LEGAL NOTICE COUNCIL NATIVE CORPORA-TION has begun its reconveyance program under section 14(c) of the Alaska Native Claims Settlement Act. The reconveyances will be for land around Council which was occupied by indiduals/organizations on December 18, 1971 as either (1) primary place of business, (3) subsistence campsite, (4) headquarters for reindeer husbandry or (5) site of a non-profit organization Application forms and further in-

formation are available from:

Barb Gray P O Box 665 Nome, Alaska 99762 Telephone: 443-2370 Applications will be accepted until December 31, 1983. Karen Dickson, President Council Native Corporation P O Box 665 Nome, Alaska 99762

"CABIN SITES"

Golovin Native Corporation, Village Corporation of Golovin Bay, Alaska 99762.

Established pursuant to Alaska Native Claims Settlement Act, is now accepting 14(C), (1), and/or (2) Applications.

If you have used a Parcel of Land on or before December 18, 1971 for any of the following purposes, you may be eligible.

1. Primary place of Residence.

2. Primary place of Business.

3 Subsistance campsite, Fishing camp, Fall or Winter Camp, Berry Camp, Trapping Camp, etc.

4 Reindeer Headquarters.

5. Non-Profit organizations, (Church, or Social organizations).

Names of Persons, interested should . leave their names and locations and purpose at the office of the Golovin Bay Corporation

All applications must be received, or if mailed Postmarked no later than December 31, 1983.

 Additional information can be obtained from Golovin Native Corporation, Land Manager, Albert Jackson at 907-779-3251.

Kathy Fagerstrom Secretary

PUBLIC NOTICE 14 (c) NOTICE

The Accent Corporation of Alka, Alaska is now socepting applications for reconveyences of land under provision of Section 14 (c) (1) and(2) of Alaska Native Claime Sections Act (AACSA). Three sections provided that the Village Corporation reconvey land it receives under AACSA to those individuals or organizations who used or cocupied land on December 18, 1971 In Alka, Alaska

(1) PRIMARY PLACE OF RESIDENCE (2) PRIMARY PLACE OF BUSINESS (3) SUBBITTENCE CAMPSITE (4) SITE OF A NON-PROFIT ORGANIZATION

Application forms and further information are available from Abuse Corporation, Allos Purel Branch, Alta, Alaska Sel622, (97) 638-2237 Application must be received by the Corporation no later than November 29, 1945

Publish: 10/7,14,21 11/4,11/85

Tundra Times

September 23.

KLAWOCK HEENY& CORPORATION

NOTICE

All persons, corporations, villages and organizations with a valid claim in accordance with the Alaska Native Claima Settlement Act (ANCSA) Public Law 92-203 85 Statute 688 December 18 1971 as amended to the surface estate of land within the boundanes of those langs selected put suant to ANCSA by the Rawock Heenye Corpor tion of Klawock, Alaska, within Township 73 South Ranges 80 81, and 82. E C.R.M are hereby given notice that the Klawock Heenya Corporation has established October 25, 1985 as the FINAL DEADLINE for filing an application for ANCSA sec. tions 14 (c) (1) and (2) claims. These lands are located along the Kalawock River Klawock Lake Klawock Island Klawock Inist, and five miles from Ine City of Klawock Alaska. This notice does not include Native Allotments Townsee lots of other privately owned lancs.

If you were using a parcel of land as of December 18 1971 for any of the following purposes, you may be entitled to the surface estate of that land parcer.

(1) Primary Place of Residence:

* (2) Primary Place of Business:

(3) Subsistence Campsite:

(4) Headpuarters for Reindeer Husbandry; or

(5) Site of a Nonprofit Organization

for additional information and a claim application

The 14 (c) Committee

Klawock Heenya Corporation P O Box 25

Klawock, Alaska 99925

Phone: (907) 755-2270

All applications must be received or postmarked no later than midnight October 25 1985

Please note - those persons or organizations who previously applied for 14(c) (1) and (2) clasms need not respond to this notice. This notice provides one final opportunity for those who believe they have a claim and have not yet applied

Thursday, November 4, 1982, The Anchorage Times H-11

MOTICE

Anyone wishing to file a Section M(c)(1) claim under P.L. 12-20 (ANCSA) for parcais within porliane of Townships & South, Range 12 West, and Range Is West, Seward Maeridioni up Yest, Seward Maeridioni up Yest S.A. or Township & South, Rangets 12, 12, and 14 W. S.A. or Township & South, Range Is Vest S.A. or Township & South, Campers 12, 12, and 14 W. S.A. or Township & South, Range I South, Range Id West, Seward Aseridion should notify Seldovia Nettice Association, Inc. of P.O. Drawer L. Setdovia, Maske West, New L. Set, 1981.

ANCSA 14(c)(1) and (2) Policies and Procedures Outline A Handbook on ANCSA 14(c) 1991

Prepared by The Alaska native Foundation

Policies

- Provide the Corporation with a set of rules to follow
- Language of law provides few legal requirements

Porcedures

 steps in the reconveyance process after the policies have been created by the Corp

Policies examined

- acreage (p 12) based on valid uses as of Dec 18, 1971, spacing of buildings, guidelines set by Corp, the law (curtilage) tradition and community views
- access (p 17) must exist in some form, 14(c)(3) road, trail, permit or easement, 17(b) easement, RS 2477 or some other claim by state, natural access such as a river or beach
- dates of occupancy and abandonment spelled out (p 20)
- rights of successors (p 21), inheritance, sale or gift
- joint claims (p 22), more than one person may receive the same parcel, husband and wife, divorce, many people using same property
- tenants by the entirety
- tenants in common
- joint ownership vs split ownership
- vesting date (p 32)
- definitions of various types of claims (p 33), make sure they are in compliance with existing court cases
- sizes of parcels (p 38)
- 14(c)(2) policies (p 42), vesting date, valid organizations, when payment is required, size of parcel
- BOARD POLICY CHECKLIST (p 48)

Procedures examined

- Steps in the reconveyance process
- assign staff (p 49) to create application form, keep records, publicize the program, help people to fill out applications, gather information, conduct field exams, handle correspondence and make initial decisions
- notice (p 50)
- applications (p 51), assistance, tracking, filing
- gathering information (p 52), land status (Corporate lands ?), aerial photo assistance if available
- conduct field examinations (p 54) with applicant present if possible and prepare a report (interviews with adjacent landowners) about what was found
- who makes the preliminary decision ? (p 55) staff, land committee or 14(c) committee, full board or committee of board and general shareholders

- different group to hear appeals of initial decision but full board should either make the final decision or adopt decision of appeals entity
- notify applicant of initial decision (p 56) by certified mail, return receipt (to be kept in the applicants file to prove receipt of decision) and if denied, give reasons why and appeal procedures with reasonable amount of time to respond (at least 30 days)
- Hearing appeals (p 57) burden of proof on applicant (separate committee from original decision making entity)
- Final Decision (p 57) by Board or adopted by Board, applicant can still appeal to courts

TKC Policies and Procedures (p 192)

- defines occupancy (not casual or intermittent)
- Subsistence (p 195) only land used for campsite
- Reindeer (p 196) must have valid grazing lease
- Non-profit org (p 197) must have had certificate of incorporation as nonprofit as of Dec 18, 1971
- Guidelines for tract size (p 197)
- Allowable circumstances for non-use (p 197)
- Payment for 14(c)(2) (p 198)
- Non-qualifying uses defined (p 198) mining claims protected under another section of ANCSA

123

- Burden on claimant to show unbroken chain of ownership (p 200)
- How to handle competing applications (p 200)
- Shared use tracts (p 201)
- Processing claims (p 203)
- Committee established (p 205) 5 members of board of directors
- Appeal decisions to full board (p 207)
- Deeds (p 208)
- Non-discrimination clause (p 208)
- Corp can waive P&P in the interest of resolving unforeseen circumstances

Akiachak Policies and Procedures (p 210)

- non-discrimination clause (p 210) differently stated from above cite
- Notice requirements for advertising 14(c) (p 211)
- Process (p 212)
- Claimants need to stake their claims (p 212) may not define extent of final claim but shows area claimant was using as of 12/18/71
- Processed by land staff and preliminary decision for or against approval is forwarded to Board for final decision or 30 days given to applicant to submit additional information
- Appeal period (p 213) of 45 days
- Applicant has burden of proof (p 214)
- Deeds in form of Statutory QCD (corrective deed after survey to conform to new legal description) (p 214)

- Rights of successors in interest (p 215) inheritance, purchase, assignment (burden of applicant to prove initial occupancy and each chain of ownership)
- Joint claims (p 216) husband and wife receive a deed with rights of survivorship (tenants by the entirety), divorced – tenants in common with no rights of survivorship and if married after '71 only occupant gets a deed
- Abandonment (p 216) if before '71 applicant has burden of proof to prove it did not occur and if after '71 Corp has burden of proof to show it occurred
- Conflicting claims (p 216) factors used to evaluate who gets title include who used first, manner and frequency of use, extent of use after '71, whether permission from someone else was sought and the perception of the community
- Native Allotments (p 217) if pending wait for BLM to adjudicate, if rejected may be eligible for claim but need to file during open window
- Adjustment of Boundaries (p 217) adjoining tracts where claimants agree on division of claims - Corp can use or reject
- Non-discrimination clause (p 217) cannot discriminate based on race, sex, religion or shareholder status
- Primary place of residence defined and criteria established to evaluate claims (p 218) - limit 1 5A
- Primary place of business defined and criteria established to evaluate claims (p 219) - limit 1 5 A

Subsistence campsite and Reindeer husbandry site defined and criteria established to evaluate claims (p 220) – limit 10,000 squre feet

Non-profit organizations (p 221) – limit 1A