

Mulus Afour FBKS. 12/13/85 from Dongom. Problem Access to private and state owned tands east of Ft Wainunght and north of the Chema River Past stadies of this problem indicate that there are three acceptable alternation Basto F. altin -Alt. #1 - Bridge the Clana River vicinity of Demis Rd. In the Alt #2 - Construct a new access road from Chena Hot Sp. Rd along the east side of Ft. W. AH#3 - Construct. a new access road west from Nordele Rd along the N. bank of the Chang R These alternatives are shown on the attached map and are discussed in more dotail below.

AH #1 The possibility of constructing a new bridge across the Chena River at Danis Rd was studied in 1981. At that time the cost of the bridge was estimated at 2, 885,000. This was for a structure and approaches meeting Secondary highway Standards. While such a bridge may be the best long term solution to the access problem, The cost seems excessive in view of the You traffic volumes that would be served. A more acceptable version of alternative #1 would be to install a lover cost temperary bridge structure that could be replaced when development in the of the hiver warranted a parente to orige. It has not been determined whether an appropriate Temporary structure is available.

 $\left( 2 \right)$ 

Alt. 72 Alt # 2 begins at 3 mile Chena Hot Spring: Road and runs South along a section line easement for the first mile. The proposal would then enter military land and would bend to the east to provide clearance from Ft Warn wright's ammo damp. Et Wainwright officials have indicated that the military would grant an easement for the new road. As drawn on the map, the route may not be quite as far from the ammo dump as the military would like. However, Shifting The route any farther to the east would place it on extremely poor foundations that prevail along Columbia Ct. Even as drawn, portions of the route encounter less than tavorable foundation conditions. From the Fairbanks Base Line Ald. # 2 runs south clong the boundary of it. Wain wright and then bends back to the west to terminate at the 19 con between sections 9 and 10.

Except for a short wt section Alt # 2 would be all overlay construction This would entail 3.8 miles of new roadway. 

For Telephone Conv⊾ sation With B. B. Allen, Mayor, ↓SB

From: Bill McMullen, Acting Deputy Commissioner

12-9-83

#### RE: Ft. Wainwright Access Summary

-g J

In May, 1981 the Army closed the Trainor Gate Access Road at Ft. Wainwright thereby restricting access for a number of property owners living east of the Fort. Since that time, Paul Shultz has been petitioning government agencies to intercede on his behalf to convince the Army that the gate should be reopened. Paul owns approximately 500 acres in an area east of the Fort bounded by the Chena River, the pipeline, Chena Hot Springs Road and the Fort.

DOT&PF, Planning was contacted by Paul in the summer of 1983. Deputy Commissioner Glenzer authorized John Martin to deal directly with the military staff on this issue. Planning has prepared a large file of information relating to the subject and distributed it to the Borough, Deputy Commissioner Glenzer, and Representative Bob Bettisworth, who has asked DOT&PF to expedite a solution to the problem.

We see three (3) possible solutions:

Litigation. Planning has not addressed the legality of Paul's claim that the road through the Fort is a "public" road and that the Army's closure of the road is illegal. *Availability of funding for delighted* 

Fencing. John Martin met with the Post Commander on November 18, 1983 to discuss their position. The Army's primary concern is security. Fencing would not be an acceptable solution because the adjacent facilities require frequent access by the military. The four major facilities north of the Chena River are the fuel storage area, the ski facility, the sanitary landfill and the ammunition storage area.

<u>Chena River Bridge</u>. In September, 1982 Brigadier General Vail (previous Commander) assured Commissioner Katz (DNR) that he would offer every possible assistance, including use of engineer troops to assist in construction and, if approved by Department of the Army, the temporary construction of a Bailey bridge accross the Chena River until such time as DOT&PF could acquire funds from the State Legislature for construction of a permanent bridge. General Vail assured Commissioner Katz that this promise would be carried out by him or his successor and this was a formal commitment to the State by the 172nd Infantry Brigade (Alaska).

The Commander in Alaska now is General Bethke, who took General Vail's place. General Bethke does not feel that he can legally authorize construction/supply of a Bailey bridge across the Chena River. There is no statute or regulation under which they can provide the bridge, except for an emergency release provision which does not apply in this case.

Furthermore, the Army is concerned about liability since a Bailey bridgm would only be one lane wide.

If we wish to pursue the request for the bridge we can contact:

Col. Fraley, Facilities Engineer, Ft. Richardson, AK : Phone 862-2180

JLW:bci xc: Charity Fechter

# fairbanks north star borough

R

Deputy

John Mals

INTERIOR REGION

D & C Director

p.o. box 1267 520 fifth ave. 3 fairbanks, alaska 99707 907-452-4761

November 21, 1983

Mr. H. "Glenn" Glenzer, Jr. Deputy Commissioner, Interior Region Department of Transportation and Public Facilitie 2301 Peger Road Fairbanks, AK 99701

Dear Mr. Glenzer:

This letter concerns the problem Paul Shultz and other property owners are having in their attempt to gain full public access from Steese Highway through Fort Wainwright to their properties. As you are well aware, there has been a lot of independent and unsuccessful efforts to solve the problem with the military. I think it would be productive for the State and the Fairbanks North Star Borough to coordinate their efforts to offer our solution in a unified fashion before the military personnel at Fort Wainwright.

I would be happy to meet with you at your convenience to coordinate this effort.

Sincerely, Department of Transportation Interior Region DEC 2 1983 \$ ROUTE . Director B. B. Allen Planning Managrime Received. Borough Mayor Assistant Interior BBA/rds Urban The Honorable Bob Bettisworth Support Services CC: Assistant, Western Paul Shultz FPP CIP Research D&C M&0 RECEIVED NOV 2 9 1983 Log File Return To -

lanning & INTERIOR REGION Telephone/Conference Data Date: 12 Re: muright alless. People Involved: 25 7204 73 Topics: Tails Inual mu NON an . -7 180 . . , . Response/Follow-up: . Signed By: Copies To: C.FU

lanning & NORTHERN rogramming REGION Telephone/Conference Data Re: It. Nainwright Date: 12-2-83 taul. People Involved: Wanted status of Topics: know route rth. were лto WAN M m (Inn he se lan On soon he there would Alven Response/Follow-up: Signed By Copies To: .

### MEMORANDUM

то: File

# State of Alaska

DATE:	November 18, 1983
FILE NO:	3001/1650 30FW
TELEPHONE NO:	479-4281
SUBJECT:	Ft. Wainwright Access

FROM John D. Martin, P.E. Asst. Planning Manager Planning and Programming Northern Region

I met this morning with the following military officials:

Colonel Lewis F. Driver, Post Commander Major Joe Estridge, Deputy Post Commander Major Sam Shelton, Judge Advocate General Major Don Williams, Provost Marshall Tom Leschorn, Deputy Director of Engineering and Housing

I informed them that I was trying to gain insight into their position regarding public use of an existing road north of the Chena River.

I was told that their primary concern is security. Fencing would not be an acceptable solution because the adjacent facilities require frequent access by the military. There are four major facilities north of the Chena River: the fuel storage area, serving not only Ft. Wainwright but also Eielson; the ski facility; the sanitary land fill and the ammunition storage area.

It appears at this time that short of litigation, it will be very difficult to negotiate having a north access road opened for public use, unless there is a policy change on public access to the Post.

Discussion turned to access from a new Chena River bridge off of Badger Road. They were aware of General Vail's prior remark about the military providing a Bailey bridge, but stated that such an action was against regulations and might require Congressional action to allow non-military use. They do have some Bailey bridges currently in "war stock" and will report back about December 1 on the procedures required to modify regulations prohibiting this use. They also indicated that they could make right-of-way available for this purpose if necessary. The Department of Transportation's assumption of maintenance would be a significant factor in pursuing this option.

While the Department may wish to continue pursuing public access via existing roads, access off of Badger Road seems to offer the most promise for a solution acceptable to all parties.

sjr

cc: Mim Dixon, Director, Planning and Programming, Northern Region H. Glenzer, Jr., Deputy Commissioner, Northern Region

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lanning & NORTHERN REGION Telephone/Conference Data Re: Paul Shult Date: 11-16-83 Un. People Involved: mary 56-026 place 120 Topics: last contact Jal an CATA dickened 4 15 owners involved at that times alea 12822 wald Consider ite lands out these meh have r Barlos 5 war. tate TAbe acture 211 Marl 9:00 am Can Come s le se shire Bldg -th-Jer 101 horm 206 Response/Follow-up: Signed By: th Copies To: \_ . •

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	DEPARTMENT OF THE AIR FORCE HEADQUARTERS AIR FORCE MANPOWER AND PERSONNEL CENTER RANDOLPH AIR FORCE BASE, TX 78150	ROUTE   Director   Planning Manager   Assistant Interior   Urban   Rural   Support Services   Assistant, Western
REPLY TO ATTN OF	MPCDOO3	FPP CIP
SUBJECT	Locator Information 15 Nov 8	Research D&Ĉ M&Ô
то	DEPT. OF TRANSPORTATION & PUBLIC FACILITIES ATTN: MR. JOHN D. MARTIN, P.E. GOO UNIVERSITY AVENUE FAIRBANKS, ALASKA 99701 Items indicated below by an "X" reply to your inquiry f information on <u>MAJOR GENERAL GORDON H. AUSTIN, US</u> , dated <u>4Nov 83</u> () Latest address of record is	
	() Information furnished is insufficient to identify a Air Force service. Further search will be made if you additional identifying data, such as full name, Social Account Number, Air Force Service Number, date and plac former organizations and dates of assignment. In this this letter and your original inquiry.	furnish Security ce of birth, case, return

RETIREE ACTIVITIES BRANCH, THIS CENTER. THAT OFFICE

WILL ATTEMPT TO CONTACT GENERAL AUSTIN BY TELEPHONE

AND ASK HIM TO CALL YOU DIRECT. RETIREE ACTIVITIES

BRANCH ADDRESS IS: HQAFMPC/MPCARS, RANDOLPH AFB, TX 78150.

Department of Transportation Interior Region 0

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H. V. KLIER Chief, Research, Locator & Fees Section Dir of Mnpwr & Pers Data Systems

# STATE OF ALASKA

#### DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

DIVISION OF PLANNING AND PROGRAMMING, INTERIOR REGION

Bill Sheffield, Governor

University Plaza - West, Suite D 600 University Avenue Fairbanks, Alaska 99701 (907) 479-4281

November 4, 1983

Re: Ft. Wainwright Access

Honorable Robert H. Bettisworth Alaska House of Representatives 211 Cushman Fairbanks, Alaska 99701

Dear Representative Bettisworth:

In response to your letter of October 20, 1983, I have been personally involved in the question of access through Ft. Wainwright. The Department of Transportation and Public Facilities' primary role in the controversy to date has been to 1) assist in determining the legal status of the right(s)-of-way for the existing roads into the area in question and 2) develop a cost estimate for an alternate access to the area via a new river crossing off of Badger Road.

Our fact finding effort to date has been extensive and substantial additional information has been collected since you reviewed John Martin's files on this subject. John is currently preparing an analysis to include current status of issues to be addressed and strategies to resolve this problem. I expect his report within a few weeks. John has been given full authority to deal directly with the appropriate military staff on this issue.

We would like to meet with you for your input and support and to discuss these and other strategies.

In the meantime, if you have questions on our progress, please feel free to contact me or John Martin.

Sincerely, Glenze

Deputy Commissioner

JDM/mr

cc: Daniel A. Casey, Commissioner, Department of Transportation and Public Facilities Paul Shultz

#### November 4, 1983

Re: Major General Gordon H. Austin

AFMPC

Air Force Locator Randolph AFB, Texas 78150

Dear Sir or Madam:

I would appreciate your help locating (retired) Major General Gordon H. Austin for purposes of official State of Alaska, Department of Transportation and Public Facilities business. Major General Austin was stationed at Ladd Air Force Base (now Fort Wainwright) several years ago and he may be living in the Washington, D.C. area at this time.

Thank you.

Sincerely,

John D. Martin

John D. Martin, P.E. Assistant Regional Planning Manager

jlw

Department of Transportation Interior Region

NOV 2 1983 Time Received

D&C

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Reiurn To

### SUSPENSE FILE

d's"

TO: DIXON// MCMULLEN
FROM: <u>Glenzer/ Rose Young</u>
DATE SENT: 11-1-83
PLEASE COMMENT BY: 11-4-83
SUBJECT: Bob Bettisworth's letter concerning Fort Wainwright Access
ACTION and/or OTHER REMARKS: <u>McMullen and Dixon work together and</u>
please draw up reply for Glenzer's signature.
PLEASE RETURN TO ROSE YOUNG, 452-1911, ext. 222, Room 116
RUSH BY NOV. 4, 1983 OR EARLIER PLEASE
POUTF
d Preciór
Planning Mana
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lanning & NORTHER rogramming REGION Telephone/Conference Data Date: 11-3-83 Re: Gaul Schultz People Involved: Ulen Uenser no follows Topics: received instruction Herene It Hamwright access issue. Findant lordon Questin hunto contact rit Hash. rement and deligat 70 rent mil discus prosure; an is done, NOT Nenno Solutions tern Response/Follow-up: Signed By: m Charity Copies To: mim



Alaska State Legislature

A8:33

ROBERT H. "BOB" BETTISWORTH

P.O. BOX 80288 COLLEGE, ALASKA 99708

October 20, 1983

JUNEAU, ALASKA 99811

Mr. H. "Glen" Glenzer, Jr., Deputy Commissioner Interior Region Department of Transportation & Public Facilities 2301 Peger Road Fairbanks, Alaska 99701

INTERIOR REGION	
Deputy Commissioner	1
D P. C Director	
P.B. P. Director	
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TURN	

Dear Mr. Glenzer:

I recently met with John Martin regarding the as yet unresolved problem of public access through Fort Wainwright. Despite Mr. Martin's obviously high level of expertise and caring, it's equally as obvious that he's not been given a free hand to deal with this issue.

I am under the impression that you feel the public right-of-way should be maintained. However, as time passes I'm beginning to think that perhaps I'm under a misconception. The more I check into this issue, the more balls I find dropped. <u>In 1981</u>, when Paul Shultz first brought the situation to the attention of the powers that were, every department, bar none, was vociferous about the seemingly unreasonable stance of the military. During the last <u>two</u> years, as far as I've been able to determine, nothing regarding this impasse has been addressed.

Regarding how the department is going to proceed, I would like to know who is authorized to make a decision within DOT/PF? I am most curious about why DOT/PF has never conducted any factual analysis of the situation. The Attorney General's office issued an opinion on April 13, 1983 which was based on a fact sheet provided to them by the military!

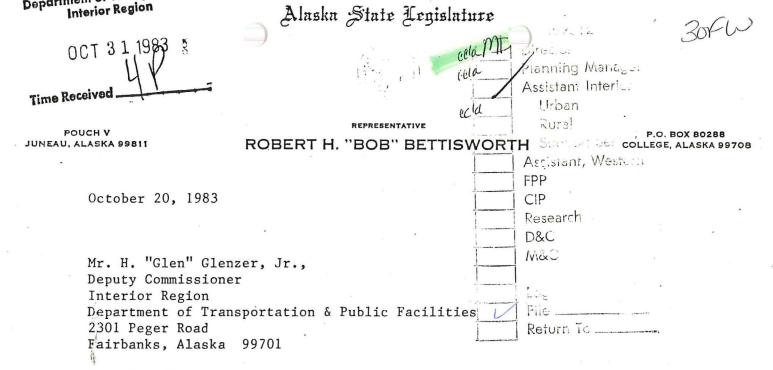
My position is clear. I want full public access from the Steese Highway via the foot of Birch Hill (Birch Hill cemetery) along the north side of the Chena River onto the private property lying north and east of Wainwright. It is my firm and unwavering belief that the public has the right of way to this privately owned land and I want this fact acknowledged by the military.

I would appreciate anything you can do to expedite a resolution of this long-standing inequity.

Sincerely. Poler AB attiswort

Representative Bob Bettisworth

RHB/lsk cc: Commissioner Daniel A. Casey, DOT/PF Mr. John Martin, Assistant Planning Manager, DOT/PF Mr. Paul G. Shultz



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RHB/lsk cc: Commissioner Daniel A. Casey, DOT/PF Mr. John Martin, Assistant Planning Manager, DOT/PF Mr. Paul G. Shultz

lanning & NORTHERN Irogramming REGION Telephone/Conference Data Date: 9.29.83 Re: Jane Schultz People Involved: Leeta Keye Wanted to know status of our access project. Topics: Told her it's on hold due to CIP. asked her to call back after 10-10-83 and we would get together save file. She agreed to he lp us with any leg work. Jold her new Director effective 10-24. Best to loast until then to get things going, but that between 10-10-83 10-24-83 we would for the new Director for ACTION ! Response/Follow-up: Signed By: 🛛 Copies To:

#### Background

June 5, 1981 - DOT/PF letter to the U.S. Army in opposition to restricting access and stating DOT/PF possessed documentation indicating this is a public access system.

June 15, 1981 - Access officially closed by Ft. Wainwright.

July 14, 1981 - Memo stating DNR's position to support land owners in their efforts to establish the existence of legal access.

Sept. 30, 1981 - Letter to Brig. Gen. Vail from Gov. Hammond stating the state's belief that legal public access does exist.

Nov. 13, 1981 - Memo from D.N.R. summarizing meeting on Oct. 28th with state, local and military officials regarding access restriction. The military's legal position involved a different interpretation of the law concerning public access easements - 1) a road constructed by the ARC gave the right of access only to homesteaders who lived in the area and not the general public; 2) by constructing a facility on Fort Wainwright which blocked off a road constructed by the ARC, the military had "vacated" the public right of access; and 3) the Quitclaim Deed, issued by the Secretary of Commerce, pursuant to the Alaska Statehood Omnibus Act, was the sole means of dedicating, reserving, or conveying public access in Alaska.

April 13, 1983 - A.G.'s opinion regarding access. John Athens, Assistant A.G. stated his doubts as to the state's legal rights to access.

Janice L. Wagner Planner Planning & Programming Northern Region August 12, 1983

3001/

479-4281

Schultz Request to Military to Reopen Roads on Fort Wainwright

#### OVERVIEW:

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Paul Schultz owns approximately 160 acres in an area bounded by the Chena River and Fort Wainwright. Access to this and other properties in the area had been via roads within Fort Wainwright. On June 15, 1983 the Army closed the roads within the boundaries of Ft. Wainwright for security reasons, thereby cutting off his access. Since that time Paul has gone through various courses of action to get the roads opened to the public. He has collected a considerable amount of material to support his claim that the roads are public, including affidavits from people who used the roads in the early 20's and 30's, maps dating back to 1913, aerial photos taken in 1949 and 1951 and Alaska Road Commission records. He has presented his case to DNR, DOT&PF, FNSB, the Citizens Advisory Commission on federal areas and Governor Hammond in an attempt to get them to intercede in his behalf.

The following is a summary of the positions these agencies have taken in this issue:

#### Fairbanks North Star Borough (FNSB), Paula Twelker, (8/5/83):

The Borough has not discussed access through Ft. Wainwright with the Military. The Borough feels that Paul Schultz's access problem is one of special interest and that they do not have enough staff to crusade for one person. They have allowed him to subdivide 13 parcels (Nissen Ranch) along the Chena River using the River as legal access but will not allow additional subdivisions behind Nissen Ranch until legal access to a public road is provided.

#### Department of Natural Resources (DNR), Chris Guinn (8/8/83):

DNR is sympathetic with Paul Schultz in part because they, too, would like to see Lazelle Road opened up to the public. Several lots on two State Land Disposals, Potlach Ponds and Two Rivers, use Lazelle Road as their legal access. DNR has tried wo work out deals with the Military when the Military has come to DNR with requests for permits for Military maneuvers, etc., on State Lands. Thus far, however, they have not been able to agree about the status of Lazelle Road. -2-

Correspondence on this issue has been exchanged between Frank Milke, Chief of Lands, Anchorage; and Fort Wainwright Base Commanders and Adjutant Generals.

otle

#### Citizen Advisory Commission on Federal Areas (11/22/82):

The Commission was advised by Assistant Attorney General Robert Price that if the Commission wishes to take further action, it should consider a request to the DOT&PF for further factual research into the claim of right-of-way.

#### Alaska Department of Transportation & Public Facilities (ADOT&PF):

In the summer of 1982 Commissioner Ward and John Scribner met with General Vale in Anchorage to discuss the siscue. I do not have the results of that meeting. On April 13, 1983 Assistant Attorney General E. John Athens, Jr. wrote a memo to Stephen Sisk in this office. The memo gives a general overview of the law as it relates to what legal action the State may take as a result of the Army prohibiting the public from using certain arguably public roads that pass through Fort Wainwright.

Attachments from various agencies

8-5-83 Ownership maps - Paula T. Security Tork Kard - Jive mines - Jeabelity. - Boro has not falled w melltary. - 11/2 acre lots along river + longrefurthe back - he would accept eft. Dennis Road + bridge lust he job desire is Ra across hase. RS2477 Lozelle 1 1 - - 2 -

lanning & INTERIOR REGION Telephone/Conference Data Date: 7-25/93 Re: It. Wainwright leccus People Involved: Paul Schults Topics: Caller Der Kow were Commarke: seens with lunne CAR . . . . . Response/Follow-up: . Signed By Copies To

Department of Transportation Interior Region NUV 2 8 1983 🎄 GORDON H. AUSTIN 6202 FOXCROFT ROAD Time Received ALEXANDRIA, VIRGINIA 22307 20 NOV 83 Dear Mr. Betterworth, It was a pleasure talking to you a few days ago and heaking la little bit about Fairbants and Lada like Force Base (now Fort Was are of my most enjoyable assignments. I store were interested in ulfat sort of access to the base was enjoyed by the local population during my tour at Ladd from summer 1958 To sumpra 1960. Of course Thave no records of any sort and can only give you the benific of my Delto recollections as I recall it sensitive areas. of the base were well guarded and astrictly offlimits. However the asnellal area of the base was ipretty well open to the local prople Mrg. Clusten and Soften enter -Tained a variety four civilian Juinds and Aldonot remember Ulver making any special avangements for Otheth to enter the gate, Milse, during the winter Scivilians from Town not in -Juquently skied on Birch Hill I wing The back wood from the city () Of course, all of these people may have obtained base

decals - in any event, I cannot recall kny problem that came mill way in This regard. U I trust this will peouride the sort of background in formation you were seeking. Sincerely, Tordon A Cuistin Naj. Gen. USAF (Ret.)

August 31, 1981

Brig, General Nathan Vail Commanding General 172nd Infantry Brigrade Ft. Richardson, Alaska 99505

Dear General Vail:

Recently Alaskans residents have been experiencing great difficulties in using roads traditionally used by the public for many years, and even some used prior to the establishment of military reservations, which cross military reservations.

DRAFT COPY

Actions by the Military on Ft. Wainwright in unreasonably restricting access to individuals owning land with no other access is an unacceptable situation. To date the only offer by the Military has been to suggest that a route around Ft. Wainwright be established. While the Alaska Department of Transportation and Public Facilities has begun to take steps to investigate the feasibility of such a route, construction could not be completed earlier than within the next two construction seasons. The costs of a bridge across the Chena River is estimated to cost \$2,000,000, if the route suggested is feasible.

Staff from the Departments of Law, Natural Resources, and Transportation and Fublic Facilities have reviewed the issue of the public right to access on roads which existed, and were maintained by the Alaska Road Commission prior to the creation of the military reservation at Ft. Wainwright, and is of the opinion that legal public access does exist, or at least given the facts of the situation, a very substantial legal question exists. If civilian residents of the area are subjected to continued arbitrary closing of the traditional, established means of access, the State of Alaska has no alternative except to press the legal issue.

The situation is not unique to Alaska. Many military reservations are subject to major thoroughfares and freeways used by the general public. It is clearly in the best interest of the State of Alaska and the Military to resolve the public access problem without resort to the jedicial system. However, to suggest that the public find a route around Ft. Wainwright, without more, is not an acceptable response to the problem. A joint effort is required from the Military and the State of Alaska.

Brig. General Nathan Vail Commanding General 172nd Infantry Brigrade Ft. Richardson, Alaska 99505

Staff from the affected State agencies has requested a meeting to discuss the access problem. However, no response to that request has been received from the Military. Hopefully that meeting will lead us to the beginning of a resolution for both parties.

- 2 -

Sincerely yours,

Jay S. Hammond, Governor

cc: John Katz, Commissioner, DNR Robert Ward, Commissioner, DOTPF Wilson Condon, Attorney General Sen. Charlie Parr

### Background on Military Denial of Access Across Ft. Wainwright

Within the last year the Ft. Wainwright Military Reservation has been designated a closed post. That is, civilian vehicles not bearing a post decal must stop at the gate and secure a visitor's pass prior to entering the post. Ft. Wainwright had been an open post for some time, most notably during oil pipeline construction, and when the BLM building was built, dedicated and first open to the public. The military advised the public by display ads in the Fairbanks Daily New Miner that persons aquiring land after a certain date would not be granted access across the post. Particularly mentioned in the ad was the State disposal known as Potlach Pond.

A request has been made of the military to allow public access through LaZelle Road which existed and was used prior to the creation of Ft. Wainwright. Apparently LaZelle Road was maintained by the Alaska Road Commission prior to the creation of the reservation. While the military did not deny the LaZelle Road, Trainor Gate Road, or any other previously used roadway was legally a public access route, readways could not be opened for safety and security reasons.

More recently the military has denied access to individuals owning land beyond Ft. kainwritht, accessed only roads crossing the reservation. Vehicle decals are not available to such persons and they must secure a visitor's pass each time they enter the post. Certain named individuals are to obtain access only by permission of the post commander (this was communicated to me in a telephone conversation with the Provost Marshal's Office at Ft. Wainwright). One individual, Vern Carlson was twice denied access across the post, after first securing permission, when he attempted to bring building materials to his land. This resulted in many hours of delay and great expense for the standby time of the trucks hauling the materials to the building site.

The military and Fairbanks North Star Borough have met on the matter and have proposed a route around the boundaries of the post. However, neither has offered any assistance such as finding use of surplus bridges, etc. In a meeting between DNR, DOTPF, Borough officials and Sen. Charlie Parr (Vern Carlson's father-in-law), DOTPF has agreed to do some investigatory work on the feasibility of the proposed route. Heinrich Springer of DOTPF estimated the cost of another bridge across the Chena River, which would be necessary to use the proposed route, at \$2,000,000. The route could not be constructed earlier than fiscal year 1984.

# DOT/PF

Name/Section Charty Feelity / Planning

### **TELEPHONE/CONFERENCE DATA**

Date: 12/21/84 PEOPLE INVOLVED REPRESENTING Russel Rebel Time: 9:30 3045 Westgate Project No./Name \_\_\_ 99701 Ft, WW access He snowmadines in and east of Fortwaininister and uses trailes) at base of Birch Hill byet Humph TOPICS: fort. Last year, MP's stopped them for first time since 1969 When he started going in theat area. Has used river but fiels it is too dangerous Would like a standing ok to go therough (to dog trail ana) so he doesn't have to emplandy so to Provost Marshall each fine He will write us a leter. I suggested be also. empact the DNR & Boro Trails Planning people. Would like a copy of the Ft. Warinipus minter ACTION ITEMS: Serd copy of minutes Copies To: John Martin Tarava Basin Trails Plan Signature: Clianty Feeter 



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The Department of Transportation and Public Facilities will hold an informal public meeting to discuss access to private properties east of Ft. Wainwright. Area residents are urged to attend.

### WEDNESDAY, DECEMBER 5th BIRCH SCHOOL BUILDING 1031, FORT WAINWRIGHT

7:00 p.m.

For further information, please contact Charity Fechter at 479-4281.

11/28/54

AO-25N AL 11

December 21, 1984

RE: Access East of Fort Wainwright

Russell Rebel 3045 Westgate Fairbanks, AK 99701

Dear Mr. Rebel:

Enclosed, as requested in our phone conversation, are the minutes, agenda, and map from the December 5 meeting held on access to property east of Fort Wainwright.

Thank you for your interest.

Sincerely,

Chanty Tection

Charity Fechter Planner

CF/crm

Enclosure

# MEMORANDUM

TO: DISTRIBUTION

State of Alaska Department of Transportation & Public Facilities

DATE:	December	11,	1984	

FILE NO: 300N

TELEPHONE NO: 479-4281

SUBJECT: Fort Wainwright Meeting Property Access

FROM: Charity Fechter *У* Planner Area & Local Planning Northern Region

Enclosed is a copy of the summary of the December 5 meeting on access to property east of Fort Wainwright.

If you have any questions, please call me.

CF/crm

Enclosure

DISTRIBUTION: Jerry Brossia, Regional Director, Dept. of Natural Resources Bill Copeland, Chief of Planning & Coordination Section, Dept. of Natural Resources H. Glenzer, Jr., Deputy Commissioner, Northern Region Danny Johnson, Design Group Chief, Design & Construction, Northern Region

# STATE OF ALASKA

### DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

DIVISION OF PLANNING, NORTHERN REGION

#### BILL SHEFFIELD, GOVERNOR

600 University Avenue, Suite B Fairbanks, Alaska 99701 (907) 479-4281

#### December 11, 1984

RE: Fort Wainwright Meeting Property Access

[ADR]

Dear [NAME]

Enclosed is a copy of the summary of the December 5 meeting on access to property east of Fort Wainwright.

If you have any questions, please call me.

Sincerely,

Charity Fechter Area Planner

CF/crm

Enclosure

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#### JIALE UI MIADNA Department of Transportation & Public Facilities

	DATE:	December	11.	1984
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FILE NO:	300N
FILE NU:	2001

TELEPHONE NO:

479-4281

SUBJECT:

Public Meeting Ft. Wainwright Access

Barbara Shepherd Planner Area & Local Planning Northern Region -

On December 5, 1984, DOT&PF held a public meeting at Birch School on Ft. Wainwright. Approximately 30 people attended. The purpose of the meeting was to determine-public sentiment regarding access to private property east of Ft. Wainwright. Presently this property is reached by restricted road access through Ft. Wainwright military base.

John Martin, DOT&PF, outlined the history of access problems and then identified options for access. These options were divided into three categories: a. continue restricted access, b. unrestricted access provided on existing rights-of-way, and c. unrestricted access provided by construction of new rights-of-way, bypassing the military base.

#### 1. Continue Restricted Access:

#### Public Comment

This option would maintain the existing rstricted access. Passes would continue to be required.

- Property owners and their guests are subject to regular search procedure and vehicle checks. Some object to the spot check producedure that the military uses. The general feeling was that either every car entering Fort Wainwright should be checked, or no vehicle should be subject to the search procedure.
- The military is inconsistent in applying restrictions and rules regarding access through the base. The rules change with base command.
- Current policy is a form of discrimination because it makes development difficult.
- At rush hours the traffic at the Gaffney entrance is backed up to Cushman Street because of the military policy of checking vehicles before they are allowed to enter Fort Wainwright. This also contributes to air pollution build-up. Traffic and pollution problems will worsen when 3000 more troops move into the area.
- When the military gates need to be opened to let in property owners with special loads/deliveries, there are sometimes delays due to the military bureaucracy which can be costly in time and money (when rented equipment is involved). One person said that his recent experience with the military had been good, but in the past delays were common.

TO:

FROM:

FILE

#### 2. Unrestricted Access via Existing Rights-of-Way:

The three routes described were:

- A. Lazelle Road This road starts at the Steese Highway in the vicinity of Seekins Ford, then follows the base of Birch Hill to Sage Hill and the private property.
- B. Old River Road This road starts at Trainor Gate and generally follows the river to Approach Hill and the private property.
- C. Montgomery Road/Golf Course This road starts at Badger Road gate, goes through the golf course, crosses the river west of Approach Hill and then connects to Old River Road.

#### Public Comment:

- Use of the Old River Road would be a good compromise until other access could be made available. This option would be low cost as well.
  - It was felt that Trainor Gate Road should not be considered because of increased congestion at the Steese Expressway.
- Trainor Gate access would be more efficient than an access point on the east side of the base (e.g., the distance from one man's property to town via Trainor Gate would be 5.8 miles, whereas via a Nordale connection the distance to town would be 23 miles).
- DOT&PF cited the problems of using Trainor Gate as a free access route. The military sees open access as a security problem. Alternatively, if the road were fenced, north/south military movement would be hampered.
- One person felt restricted access was the military's problem and they should be the one to come up with a solution.
- Of the existing right-of-way alternatives, Montgomery Road would be the shortest and cheapest. The bridge is limited to 5 tons, but carried more during the pipeline. This restriction should be changed so public doesn't have to cross illegally or have Trainor Gate opened.
- Martin Gutoski, FNSB, said that Borough standards probably would require that a new two-lane bridge be built.
- One person suggested that the military bridge could be moved downstream. DOT&PF said they would make note of the suggestion, but reconstruction would has few cost advantages in comparison to other options. Such a move requires new piers and abutments which are a substantial part of the cost of a new bridge

#### 3. New Construction:

Access provided by new road construction was discussed. The three options included: a. bridge the Chena River (\$3.3 million), b. a road connection to Chena Hot Springs Road (\$825,000), and c. a road connection to Nordale Road (\$550,000).

#### Public Comments:

- One person felt option (b) would increase congestion and traffic safety problems on Chena Hot Springs Road, especially for school buses. Another person felt there would be similar traffic problems on Badger Road if option (a) were pursued, coupled with the problem of ice fog on the Richardson Highway. Option (a), however, would be a shorter route.
- Residents were concerned with the quality of new road construction. They did not want to drive on roads of lesser quality than their existing roads. If the State builds a new road, it will be built to State standards. DOT&PF is not responsible for the construction of local subdivision roads.
  - Someone asked if DOT&PF had sought any appropriation yet. Martin said no, and explained that DOT&PF must first know what the majority of people want. At that point, an appropriation can be requested, but must then compete against many other projects. State policy is to first commit monies to the existing system, rather than new projects.

After the discussion of identified alternatives, there was a poll vote taken to determine which alternative or combination of alternatives was desired. Following are the results of the vote:

1. Continue restricted access through Fort Wainwright: yes-2, no-16.

2. Unrestricted free access via existing right-of-way:

2A - from Steese Expressway - 4

- 2B from Trainor Gate Road 1
- 2A & 2B combination 14
- 2C from Montgomery Road 0

There was one person that didn't agree with any of the 6 alternatives that would use existing rights-of-way. John Martin asked, "Why does 2A & 2B (combination) appeal to most?" Residents responded that they would prefer a route that would begin in the area of Seekins Ford and continue southeast to the old River Road. Residents stated that traffic congestion would decrease with the combination of alternatives 2A & 2B.

In a separate poll, alternatives 2A & 2B & 3C were considered. This combination of alternatives would create a route from Seekins Ford to Nordale Road. There were 19 people in favor of this combination.

3. Construct new a ternate access around the military reservation: 3A - bridge the Chena River - 6 3B - from Chena Hot Springs Road - 0 3C - from Nordale Road - 1 There were 11 people that didn't agree with any of the above alternates. John Martin asked, "If there were no other options except 3A, 3B or 3C how would you vote." 3A - 19 3B - 0 3C - 1.

There was one person that didn't agree with any of the three alternatives.

#### General Concerns

- It was stated by one of the residents that the military is opposed to subdivision/development. The military responded by saying that they don't oppose subdivision/development, but that they are concerned about development near the airstrip. Because of noise caused by aircraft, the military may oppose development for that reason.
- There was a general feeling that since there are existing rights-ofway on Fort Wainwright, the public has the right to use them and shouldn't be hindered by the military.
- Military's position on alternatives. (Military officials) stated that they came to be silent and that the group here tonight cannot speak for the army. They said that they were present just to gather information.

Of the people present, 16 own property in the area east of Fort Wainwright, 6 are area residents, and 6 people visit in that area.

The meeting ended at 8:55 p.m.

#### Comments Received from People Attending the Meeting:

Citizens Advisory Committee on Federal Areas: Requested copy of issue analysis and list of attending public.

"I hope the military will reevaluate the problems and consider that there has to be a large step forward towards greater freedom of access economies, lesser of several evils access distance be considerably modified. We need the military, but they also need us."

"It seems as though, considering the rapid growth in the area now, a route from Steese through to Nordale would serve to address a long-term need."

"Route 2A or a combination of 2A and 2B is by far the best alternatives. It would provide the most direct access and cost would be lower because there is already a road. I recognize the traffic congestion at Trainor Gate Road." "Open Trainor Gate."

"Informative - would like to incorporate 3A, 2B, and 2A."

"We are interested in the 2A (Seekins) combined with 2B and the road continuing Nordale Road."

"Our property lies north of the line about 2 to 3 miles west of Nordale Road. Access off Nordale Road seems best to us. The military must be able to control their property. Access should be on public land not on military property."

"Platting section would like to be kept abreast."

"My interest is to see a through road connecting Steese, along Lazelle Road then lands to Nordale Road north of river. Also to release traffic in Chena Hot Springs Road, population and traffic will increase with access. Development in this area has been retarded by Wainwright blockade."

"Meeting was informative."

BSS/crm



#### ACCESS TO PRIVATE PROPERTY

#### EAST OF FORT WAINWRIGHT

Public Meeting - December 5, 1984 7:00 p.m. Birch School

#### WELCOME

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INTRODUCTION

- A. Meeting Purpose to determine the neighborhood concensus on access to the private property east of Fort Wainwright
- B. Meeting Format
- C. Possibilities for funding a project

#### III PRESENTATION

A. History of Problem

- B. Alternatives Identified
  - 1. Continue restricted access through Fort Wainwright
    - 2. Unrestricted free access via existing rights-of-way
      - a. from Steese Expressway
      - b. from Trainor Gate Road
      - c. from Montgomery Road
  - 3. Construct new alternate access around the military reservation a. bridge the Chena River
    - b. from Chena Hot Springs Road
    - c. from Nordale Road

IV QUESTIONS

- V BREAK
- VI PUBLIC COMMENT

If you would like to be on any mailing list concerning this issue or potential projects arising from it, please fill out the information below and send it to CHARITY FECHTER, ADOT&PF, DIVISION OF PLANNING, 600 UNIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701

NAME :				
ADDRESS:		•		
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COMMENTS:	•			
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If you would like to be on any mailing list concerning this issue or potential projects arising from it, please fill out the information below and send it to CHARITY FECHTER, ADOT&PF, DIVISION OF PLANNING, 600 UNIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701

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	1
NAME: <u>CITIZENS' ADVISORY COMMISSION ON FEDERAL AREAS</u>	12-11
ADDRESS: 515 7th AVE. SUITE #310	
FAIRBANKS, ALASKA 99708	
COMMENTS: Alexandre Ale	
Flore rend us a copy of report to Deputy Commissioner	
also: please send list of attending public	
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If you would like to Oon any mailing list concerning his issue or potential projects arising from it, please fill out the information below and send it to CHARITY FECHTER, ADOT&PF, DIVISION OF PLANNING, 600 UNIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701

NAME: <u>HAROLD C. DRAPER</u>
ADDRESS: 2820 RIVERVIEW DRIVE
FAIRBANKS, ALASKA 99701
COMMENTS: I hope The military will recommente
the problems and conside that there has to
be a large step forward twords me greater freedom
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NAME: Tom + Joannie. Frey ADDRESS: 1421 14haca Rd Fairbanks, AK 99701 comments: It seems as though, considering the rapid growth in the area now area route from Steese through to Mondale. would serve to address a long term need <u>Route 2A or a combination of 2A and 2B</u> is by fur the Dest alternative. If would provide the most direct access and cost would be lower because there is already a road. I recognize the traffic conjection at Trainer gete Kd NAME: Richard and Mancy Roberts ADDRESS: 1604 CARR Street Fairbanks, Alaska 99701 COMMENTS:

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	C. Vernon Carlson Jr	
ADDRESS:	431 Steine Hwy. Faultanter ak	99701
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If you would like to boon any mailing list concerning we issue or potential projects arising from it, please fill out the information below and send it to CHARITY FECHTER, ADOT&PF, DIVISION OF PLANNING, 600 UNIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701

NAME: MHOTVEY to COTTMAN Bax 2333 Fbks. At 99707 ADDRESS: P.O. COMMENTS: NFORMATIVE - Nout of ite to Wiconportate, 3A, 2B AND 2 It you would like to be on any mailing list concerning this issue or potential .

projects arising from it, please fill out the information below and send it to CHARITY FECHTER, A & & PF, DIVISION OF PLANNING, 600 VIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701

NAME: Robert Gample ADDRESS: <u>Box 1104</u> Foirbonks, Alaska 99707 COMMENTS: My INTerest is to see a Through nord connecting Steese, Along Lazelle road then lands to Nor dale road North of River. Also to releave prattic on CHEDE HS, Road, Population and traffic will increase with Access. Development in this ARea Has Been retarded by WAINWright Blockade.

. If you would like to on any mailing list concerning is issue or potential projects arising from on, please fill out the information below and send it to CHARITY FECHTER, ADOT&PF, DIVISION OF PLANNING, 600 UNIVERSITY AVENUE, SUITE B, FAIRBANKS, ALASKA 99701 NAME: Clyde A Shover ADDRESS: 112 FAMME FIG LOOP Fbks, AK, 99701 COMMENTS: NAME: Normand C. J. Lemoine. ADDRESS: PO BOX 58101 Fairbanks, AK 99711 COMMENTS: Our property lies north of the river about 2 to 3 miles west of Nordale Rd. Access OFF Nordale Rd seems best to us. The military must be able to control their property. Access should be on public land not on military property.