RECORDS OF THE BUREAU OF PUBLIC ROADS RG 30 WASHINGTON OFFICE GENERAL CORRESPONDENCE AND RELATED RECORDS, 1912-65. 1955-1959 ALASKA - OMNIBUS BILL MAY-DECEMBER 1959 THRU ALASKA - BRIDGES & STRUCTURES 1 THRU 1-11 1955-59 PART 3 OF 3 BOX NO. HM 1991 1129

Alaska General

155-5

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RG30, Bur. of Public Roads E.6D, Gen Corrit Related Recs, 1955-59 Box 1129 STANDARD FORM NO. 64

## BUREAU OF PUBLIC ROADS



# Office Memorandum • United States Government

TO : Mr. M. W. Bales, Administrative Officer 304 Beverly Drive, Alexandria, Va.

DATE: December 27, 1956

A. F. Ghiglione Acting Division Engineer Juneau, Alaska

SUBJECT: Truck weighing scales and Responsibility for highway signs

As discussed this morning, I am forwarding copies of pertinent information on the subject matters for your use in assisting in the preparation of an answer to the request of the Territorial Highway Engineer for the Secretary's office.

The August 2, 1951 letter to Governor Gruening summarizes the first agreement reached in connection with the handling of truck-weighing scales, and spelled out the responsibility of the Territorial Highway Patrol to handle the enforcement. As you know, it was necessary for the Alaska Road Commission to assist the Highway Patrol in the enforcement by actually carrying deputies on our payroll. Subsequently, the Highway Patrol was able to assume all enforcement responsibilities when they obtained funds from the Territorial Legislature in 1955, specifically for this purpose. As a result, we drew up a new Memorandum of Understanding, on November 19, 1955, covering the operation of these scales. A copy of this Memorandum is also enclosed.

The attached letter, of June 20, 1956, to Mr. Reed, tabulates the responsibilities regarding highway signs. This letter was written after a joint meeting between the Territorial Highway Engineer, the Territorial Superintendent of Police, and the Road Commission. The basic concept of the letter is that all signs requiring enforcement by Territorial Police should be installed at the cost of, and under the direction of, the Territorial officials.

Attachments: 3

June 20, 1956

fo. Irving Rest Territorial Digitary Engineer F.S. Fox 2003 Juneau, Alanka

By Jone Mr. Foreit

Essently you requested a letter defining responsibilities of the Read Commission reporting highest eigns no that Territorial responethility could be defined and published to the Department of Yerritorial Police. The Alaska Read Commission is responsible for:

- l. All eigen indicating alignment and grade, outh as "ourse", "etamp hill", "winding road".
- 2. Rood condition signs, such as "tay rood", "slow".

BDS

- 2. Danger signs and reflectorized guide buttoms.
- A. Directions? signs at important jourtions.
- S. Mile poet olgoe.

AFG

6. "Stop" eleme wherever meeted.

The Territory is responsible for:

- 1. All regulatory vigno much an appeal limits and traffic vicuals.
- 2. Special signs, tuck so "Seep Alaska Clear", and Alaska rocks markers.
- 3. Tyrothi arcoring signs, such as "Tobaci Crossing". "Cattle Crossing".
- If further clarification to meded, pieces let se know.

Minarely rouse,

WJNiemi/mrl:bn:mj

A. F. Chightone Director

cc: Supt. of Police
Each District Office

C O P C O P Y

August 2, 1951

Hon. Ernest Gruening Governor of Alaska Chairman, Territorial Board of Road Commissioners Juneau, Alaska

My dear Governor Gruening:

Reference is made to the meeting held in your office on August 1, 1951, with the Territorial Board of Road Commissioners concerning our mutual problems, and particularly the subject of highway load restrictions. The following agreements were arrived at in this meeting and are summarized herewith.

The issuance of permits for other than legal load weights or sizes as reviewed in your letter of July 20, 1951, will be handled by the Territorial Highway Patrol. This is believed to be the logical place for the initiation of permits since the responsibility for enforcing the load restrictions remains with the Territorial Highway Patrol officers. The Alaska Road Commission will continue to advise the Territorial Highway Patrol regarding needed load limitations whenever such limitations differ from the published chart of permissible loads for Alaska highways. Load restrictions during the spring breakup will be set up on a percentage basis of the official load chart and will, therefore, readily be applicable by the Patrol officers.

It is recognized that the present regulations approved by the Territorial Board of Road Commissioners provide for the issuance of over-load permits by either the Alaska Road Commission or the Bureau of Public Roads. In accordance with the above agreement it will be necessary that this section be revised by the Territorial Board of Road Commissioners to transfer this responsibility to the Territorial Highway Patrol.

It was agreed that positive control of highway truck loads by means of scale installations at critical highway points would be immediately initiated on the following basis. Truck scales will be purchased and installed by the Alaska Road Commission at points along the highways established in consultation with the Territorial Highway Patrol-these points to be in the vicinity of Valdez, Anchorage, Fairbanks and

C O P v

C O P Y

Haines. The Territorial Highway Patrol will man the scales when completely installed. While it is recognized that 24-hour duty will probably be required at each scale installation when first installed, it is believed that after the first few months of operation the period of manning the scales may be reduced to approximately eight hours per day, resulting in the addition to the Highway Patrol of at least one man per scale installation.

In accordance with the above agreement the Alaska Road Commission is immediately ordering four scales and taking steps to provide for the installation pits, scale houses, approach roads, and parking areas which will be required. It is estimated that these scales will be ready for use before the spring breakup period, and it is accordingly requested that the Territorial Highway Patrol plan on manning the installations not later than 1 March 1952.

Because of the length of time required to make the scale installations described above, it is again requested that the Territorial Highway Patrol make every effort to continue to control loads on the highways with the presently available portable scales and Alaska Road Commission asphalt plant scales. Spot checking of the loads, if continued, will aid considerably in protecting our highway investment.

Sincerely yours,

A. F. Ghiglione Commissioner of Roads for Alaska

cc: Mr. James P. Davis
Director, Office of Territories

Mr. Frank A. Metcalf Territorial Highway Engineer

Copied 12/27/56: mrl

November 9, 1955

## MEMORANDUM OF UNDERSTANDING

In order to fully inform all members of the Territorial Department of Police and the Alaska Road Commission of the policies governing the highway truck weighing scales, the following points are covered:

- 1. The scales and scale houses are now the property of the Alaska Road Commission, but steps will be initiated by the Alaska Road Commission to convey scale houses and underlying lands to the Territory through General Services Administration procedures.
- 2. The Territorial Department of Police is responsible for all maintenance, repair and upkeep of the scales and scale houses.
- 3. The Alaska Road Commission will maintain and keep in repair the road approaches to the scales.
- 4. The Territorial Department of Police is responsible for cost of all fuel and electrical energy consumed in the operation of the scales and scale houses. At Valdez, the ARC and ACS have separately metered circuits to record electricity used in operation of radio receivers.
- 5. Installation and maintenance of antenna poles or any other facilities required for the operation of the scales and scale houses will be the responsibility of the Territorial Department of Police.
- 6. The Alaska Road Commission will permanently transfer six sets of portable truck weighing scales to the Territorial Department of Police.

Concurred	Concurred			
TERRITORIAL DEPARTMENT OF POLICE	ALASKA ROAD COMMISSION			
By A. P. Brandt, Superintendent	A. F. Ghiglione, Commissioner of Roads for Alaska			
Date:	Date: November 9, 1955			

alaska

December 20, 1956

Hon. B. Frank Heintsleman Governor of Alaska Juneau. Alaska

Dear Governor Heintzleman:

This will acknowledge your letter of December 1h relative to having one of our Bureau civil engineers serve on the Territorial Covernment Board of Engineers' and Architecta' Examiners. I see no objection to this, in fact, I feel that it is desirable for the Bureau to cooperate with the Territory in this matter. Accordingly, if you wish to appoint Mr. Robert Killewich or any other Bureau engineer of our Juneau office whom you consider qualified, as a member of the Board it will be quite satisfactory.

I am sending a copy of this letter to Mr. Chiglione.

Sincerely yours,

G. D. CURTISS

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C. D. Curtiss Commissioner of Public Rosds

GDCurtiss-smh

cc - Files

Mr. Gurtiss / Mr. Ghiglione

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Bon. B. Frank Maintaleman Covernor of Alaska Junesu, Alaska

December 20, 1956

## TERRITORY OF ALASKA OFFICE OF THE GOVERNOR JUNEAU

December 14, 1956

Captain C. D. Curtis Commissioner of Public Roads U. S. Department of Commerce Washington 25, D. C.

Dear Captain Curtis:

One of our technical boards in the Territorial government is the Board of Engineers' and Architects' Examiners. This board gives the examinations for the licensing of engineers and architects and consists of nine members, including two civil engineers.

There are very few civil engineers in Alaska except those in one branch or another of government service. Mr. Chiglione has served for many years as one of the civil engineers on this board. We are now losing another of the civil engineer members and Mr. Chiglione may be leaving in the near future.

Is there any objection to having civil engineers in the service of the Bureau of Public Roads serving as members of the Board of Engineers' and Architects' Examiners? The time consumed by such service is by no means arduous; there is no compensation although travel expenses are paid when incurred.

I have in mind the appointment of Mr. Robert Killewich of the Bureau of Public Roads staff here in Juneau, but may also wish to consider other BPR engineers for possible appointment in the future.

I should also perhaps tell you that appointments to this board are made by the governor but do not require confirmation by the Legislature, as do many of our board appointments, so that they are not in any way considered to be political appointments.

Sincerely yours,

B. Frank Heintzleman

Governor

alaska

December 17, 1956

Mr. Don R. McGraw Secretary-Treasurer Alaska Moose Association P. O. Box 324 Sitka, Alaska

Dear Mr. McGrawt

The copies of your Association's Resolutions Nos. 5 and 6 which you forwarded to the President with your letter of November 10 have been referred to us, together with a copy of your letter.

As you may know, legislation was approved in the last session of Congress to provide for appointment of an Alaskan International Rail and Highway Commission to study the matter of land transportation routes in the Territory. Resolution No. 5, together with a copy of this letter, is being sent to the Department of Commerce member of that Commission in order that the group may be informed of your position.

Resolution No. 6 relative to further improvements in the Cordova and Anchorage areas has been noted and will be given full consideration as we compile the program of work for next year.

Sincerely yours,

G. D. CURTISS

C. D. Gurties Commissioner of Public Roads

FCTymer:fp

cc - Files

Mr. Paul F. Royster, Dept. of Commerce, rm. 5126

Mr. Ghiglione, Juneau Division of Engineering

12/19/

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Mark

Orig. Ltr. & Res. # 1: Dept. of the Interior
Copy of ltr. & Res. # 2: Dept. of Justice
Copy of ltr. & Res. #5: Dept. of Commerce
and # 6 (Public Roads)
Copy of ltr. & Res. # 7: Dept. of the Treasury
(Internal Revenue)

100

## ALASKA MOOSE ASSOCIATION

P. O. Box 324 Sitka, Alaska November 10, 1956

The President of the United States The White House Washington, D. C.

Mr. President:-

appropriate handling.

Hespectfully referred for attention and

The Assistant to the President

Enclosed find copies of Resolutions number 1-2-5-6-7, which were passed at the 12th annual conference of the Alaska Moose Association, held in Palmer, Alaska October 10th., thru 13th., 1956.

The Alaska Moose Association is comprised of about 3000 members of the Loyal Order of Moose.

Yours respectfully,

Alaska Moose Association,

/e/ Don R. McGraw Don R. McGraw, Sec-Treas.

## RESOLUTION NO. 5

## INTERNATIONAL HIGHWAY

WHEREAS, surface travel is one of the greatest needs for the development of Alaska, and

WHEREAS, with roads and railroads connecting the Territory of Alaska with the United States, Alaska can more effectively market the products of its proven natural resources and more effectively can take its place along with the states of the Union, and

WHEREAS, it is a proven fact that the "A" route has already been surveyed from the Pacific northwest through British Columbia to Alaska is the shortest and most easily accessible route.

NOW THEREFORE BE IT RESOLVED THAT The Alaska Moose
Association respectively urges the Congress of the United
States to build this highway at the earliest possible
time, and

BE IT FURTHER RESOLVED that connecting highways be constructed to Petersburg and Juneau. The Petersburg highway to be constructed in the Stikine River Valley and the Juneau highway through the Taku River Valley.

BE IT FURTHER RESOLVED that a copy of this resolution be spread upon the minutes and a copy thereof be sent to each lodge of the association and that copies be mailed to the President of the United States, the Secretary of the Interior, Chairman of the U. S. Senate Foreign Affairs Committee, House of Representatives Interior and Insular Affairs Committee and to the Delegate to Congress from Alaska.

Alaska Moose Association, by Don R. McGraw, Secretary

## ALASKA MOOSE ASSOCIATION TWELFTH ANNUAL CONFERENCE PALMER, ALASKA

RESOLUTION NO. 6

## ALASKAN ROADS

WHEREAS, roads and highways are of the utmost importance in the development of Alaska, and

WHEREAS, many communities need these facilities now,

THEREFORE BE IT RESOLVED a. that work be continued on
the Copper River Road giving Cordova an outlet by road to
the rest of Alaska. b. The extension of the Anchorage,
Palmer, Wasilla, Willow and Houston roads to connect with
the Mt. McKinley Park Area roads.

BE IT FURTHER RESOLVED that a copy of this resolution be spread upon the minutes and a copy thereof be sent to each lodge of the association and that copies be mailed to the President of the United States, the Secretary of the Interior, Chairman of the U. S. Senate Foreign Affairs Committee, House of Representatives Interior and Insular Affairs Committee and to the Delegate to Congress from Alaska, and the Highway Engineer.

Alaska Moose Association, by Don R. McGraw, Secretary

STANDARD FORM 14
REVISED MAY 1952
PRESCRIBED BY GENERAL
SERVICES ADMINISTRATION
GENERAL REGULATION NO. 11

# TELEGRAPHIC MESSAGE

OFFICIAL BUSINESS-U.S. GOVERNMENT

V XUW	Ma.
FROM DEPARTMENT OF COM	MERCE
BUREAU PUBLIC ROADS	
CHG, APPROPRIATION	
WASHINGTON, D. C. De	cember 14, 1956
	16—66711-1 GPO

56 11 166

A. F. GHIGLIONE BUREAU OF PUBLIC ROADS JUNEAU, ALASKA

CONFIRMING TELEPHONE CONVERSATION CUNNINGHAM WITH NIEME SATISFACTORY FOR YOU TO SIGN AND MAIL TO CONTRACTOR FINDINGS OF FACTOR AND DECISION ON CLAIM HICKS CREEK BRIDGE SUBMITTED YOUR MEMORANDUM NOVEMBER 23. SUGGEST ELIMINATE SECOND FULL PARAGRAPH ON PAGE FOUR AS UNNECESSARY AND MAY BE INADVISABLE. IN CLOSING OUT THIS NOTTER WE CONSIDER YOU OPERATING UNDER PRIOR ARC AUTHORITY. FURTHER INSTRUCTIONS WILL FOLLOW ON GENERAL COMMERCE DEPARTMENT PROCEDURE REGARDING CLAIMS.

Enfield 12-14-56 %

HEC:mb

cc: Division of Engineering Send

BUREAU OF PUBLIC ROADS

# Office Memorandum • United States Government

Mr. S. K. Booth, Acting Solicitor Legal Division Washington 25, D. C.

DATE: November 23, 1956

F. Ghiglione, Acting Division Engineer FROM

Juneau, Alaska

SUBJECT: Claim and Appeal to the Contracting Officer for an Extension of Time for Performance on Four Glenn Highway Bridges, Contract 14-26-002-244

Enclosed for your consideration is a draft of Findings of Fact and Decision of the Contracting Officer with respect to the subject claim and appeal. There are attached to the draft copies of correspondence pertinent to the appeal.

Enclosure



ars.

# FOUR GLENN HIGHWAY BRIDGES CONTRACT 14-26-002-244

November 21, 1956

IN THE MATTER OF A CLAIM FOR AN EXTENSION OF TIME FOR PERFORMANCE ON CONTRACT 14-26-002-244,)
DATED APRIL 7, 1955, BETWEEN THE UNITED STATES )
AND NORTHERN CORPORATION FOR CONSTRUCTING FOUR )
GLENN HIGHWAY BRIDGES LOCATED ON THE GLENN )
HIGHWAY, TERRITORY OF ALASKA

FINDINGS OF FACT
AND
DECISION OF THE
CONTRACTING OFFICER

## THE SITUATION

The contractor exceeded his time for performance (acceptance for use) by thirteen days in constructing the Hicks Creek Bridge (one of the four Glenn Highway Bridges). The engineer denied his claim for an extension of time for performance and the contractor then appealed the engineer's decision to the Contracting Officer.

#### THE CONTRACT

The contract contains the usual standard provision of Government construction contracts including a liquidated damage clause which reads as follows: "Pursuant to Paragraph 5b, Standard Form 23A, providing for liquidated damages for each calendar day of delay until the work is completed or accepted, the amount of the fixed, agreed, and liquidated damages is determined as set forth in the following table:

Original Co	ontract	Amount		Daily	Charges
Up to	\$25,000	)		\$	10
25,000 to	50,000				20
50,000 to	100,000	)			25
100,000 to	500,000				50

Liquidated damages will be assessed only against the contract prices of such bridges as are not completed within the contract time as set forth in Standard Form 23."

The contract (U.S. Standard Form 23) provides that, "Work shall be completed within 441 calendar days after date of receipt of Notice to.

Proceed, except Hicks, Cache and Mendeltna Creek Bridges shall be accepted for use within 168 calendar days, and detour bridges removed prior to winter shutdown."

#### HISTORY

The Notice to Proceed was furnished the contractor by telegram on April 21, 1955. Work started on the Hicks Creek Bridge during the first week of June. Abutment and piers were completed up to bridge seats during the week ending July 18, 1955. In the bid schedule for Hicks Creek Bridge there was included 3425 cubic yards of embankment to be used as road approaches for the birdge abutments. The contractor, in his Construction Schedule and Progress Chart furnished the engineer, as provided by paragraph 32 of the Special Provisions of the contract, indicated that constructing these approaches would be accomplished in the month of June. Although this was not possible there can be found no reason why this work could not have been accomplished, after the abutments were completed, during July and August.

In the latter part of July, the contractor became concerned with the delivery of steel by his supplier. By August 16 he was convinced that the steel would not be delivered in time for completion of the work within the time allowed for performance. Accordingly, he requested an extension of time. (See copy of letter attached from Northern Corporation dated August 16, 1955.) The steel for the Hicks Creek Bridge was delivered to the site and Pouring erection completed including the preving of the concrete deck by September 30, 1955 (see Final Report by Resident Engineer and copy of Weekly Report, attached, for week ending October 2, 1955).

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The bridge was accepted for use by the Resident Engineer on October 19, 1955 by letter to the contractor. The time allowed by the contract for "acceptance for use" at the Hicks Creek Bridge expired October 6, 1955.

It is to be noted here that all worked required by the "acceptance for use" clause had been completed by that date except construction of the approach embankments.

The contractor continued to press his request from time to time for an extension of time for performance on the basis that the completion for acceptance was delayed by failure of his supplier to deliver the steel in sufficient time and that this failure was a delay due to <u>unforeseeable causes</u> beyond the control and without the fault or negligence of the contractor.

On November 2, 1956, the engineer denied the contractor's request for a time extension (see copy of letter attached). On November 9, 1956, the contractor appealed from the engineer's decision to the contracting officer (see copy of letter attached).

#### MERITS OF THE APPEAL

The appeal is based on late delivery of steel by his supplier. This late delivery is contended by the contractor as an unforeseeable cause beyond the control and without the fault or negligence of the contractor. Although not so stated by words in the contractor's letter of November 9, 1956, the implication is clear that he charges late completion of the Hicks Creek Bridge due solely to late delivery of steel.

It is true that delivery of the steel was delayed and that the contractor placed his steel order at an early date and used due diligence in attempting to expedite earlier delivery. But the answer to the question whether the delay in this instance was unforeseeable within the meaning of the specifications is not free from doubt because (1) the contractor has not furnished

evidence that the steel could not have been procured in the open market or that such attempt was ever made to procure the steel; (2) because the steel to be furnished the fabricator, Poole, McGonigle & Dick, by the Kaiser Steel Corporation which was rejected (see copy of letter dated July 15, 1955, from Kaiser Steel Corporation) does not seem to be the steel needed for the Hicks Creek Bridge.

An inquiry made to the contractor concerning the use of this steel remains unanswered. The reports of chemical analysis and mill tests for this rejected steel (your order 6020) lists steel required only for the Chickaloon River Bridge. Therefore, the argument that the delay in delivery of steel for the Hicks Creek Bridge was a result of this rejection of Kaiser Steel is not sound.

It has been held that uncontrollable or unforeseeable delays in obtaining supplies constitute an excuse against assessment of liquidated damages. J. C. Ridnour Co. v. United States, 104 Ct. C1, 221 (1945); H. B. Nelson Construction Co. v. United States 87 Ct. C1. 375, 386-389 (1938) and in B-100534, dated January 24, 1951, the Comptroller General ruled that:

"\* \* \* the timely procurement of labor and materials necessary for the required performance of a Government contract is, of course, the responsibility of the contractor. However, when a contractor has taken every precaution to assure itself of an adequate and timely supply of materials, delays in the receipt thereof not due to the contractor's fault or negligence may be considered unforeseeable \* \* \*".

However, In this instance it seems unnecessary to decide the question whether late delivery of steel was unforeseeable, because contractor has not succeeded in establishing satisfactorily that late delivery of steel was the cause of late completion (acceptance for use) of the Hicks Creek Bridge.

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Hec

As previously stated, all work at this structure required by the "acceptable for use" clause of the contract was complete on October 6, 1955, except the embankment. And there is no evidence that this embankment could not have been substantially completed in the months of July and August.

Therefore, the contractor's demand for an extension of time for performance is rejected and the engineer's decision affirmed.

Telephone: WEBSTER 3281

# POOLE, McGONIGLE & DICK

Fabricated Steel Bridges and Buildings

BOAT SPIKES . BOLTS AND RIVETS

Office and Works
6330 NORTHEAST HALSEY STREET
PORTLAND 13, OREGON

June 9th - 1955

COPY 23. 456

AIR MAIL

Machinery

Northern Corporation, P. O. Box 2011, Anchorage, Alaska.

Gentlemen:

Re: GIENN HIGHWAY BRIDGES

Regarding delivery of steel for above bridges.

We will ship all imbedded steel items on the Hicks and Mendeltna Bridges and all the steel for the Cache Bridge on the boat "JAMES WICK" leaving Portland on July 2nd. If the approved drawings for the Chickeloon Bridge come back soon, we will try and ship the imbedded items on this also.

We wish to advise that a large portion of your steel is now on its way from the Mill. We have asked the Steel Company today to wire the Mill and find out when the rest will be shipped.

The Wide Flange Beams for the Mendeltna Rridge are on the way and as soon as we have these, we will be able to finish this complete. Until we find out when the final steel is shipped for the Hicks Bridge, we cannot give you a date on this. This also applies on the Chickaloon Bridge.

Very truly yours,

POOIE, McGONIGLE & DICK,

L. R. Regez, Sec y & Treas.

IRR/f

Telephone: WEBSTER 3281

# POOLE, McGONIGLE & DICK

Fabricated Steel Bridges and Buildings

BOAT SPIKES . BOLTS AND RIVETS

Office and Works
6330 NORTHEAST HALSEY STREET
PORTLAND 13, OREGON

July 9th - 1955

&AIR MAIL

Northern Corporation, P. 0. Box 2011 Anchorage, Alaska.

#### Gentlemen:

As per our telephone conversation with you while you were in Seattle, we will give you further status of the remaining steel to be shipped.

- 1. CACHE HRIDGE. Now completely shipped.
- 2. MENDELINA BRIDGE.
  The two pos 30" WF 108# Beams are here. The remaining two pos of 27" WF 94# Beams required are due to arrive on the Boat July 14th. As soon as these are in, we will check with the Steamship Company and arrange a date so we may fabricate this and ship it complete. We will then write you.
- 3. HICKS ERIDGE.
  The last of the low Alloy Steel Beams for this bridge were shipped from Bethlehem on June 24th. The Low Alloy Plate for this job is coming from Kaiser Steel Corporation at Fontana, California. As of this date, we have not been able to get a firm shipping date. They have several times said July 10th., but we dont beleave it will be shipped by then. Until we get this steel in our shop, we cannot give you a definite date. We do however plan to fabricate this complete just as soon as we get the material.
- 4. CHICKALOON BRIDGE.
  The last of the Low Alloy Wide Flange Beams were shipped June 24th.
  The Low Alloy plate necessary on this job is also coming from Kaiser Steel Corporation.

(1)

**⊅STER 3281** 

# POOLE, McGONIGLE & DICK

Fabricated Steel Bridges and Buildings

BOAT SPIKES . BOLTS AND RIVETS

Office and Works
6330 NORTHEAST HALSEY STREET
PORTLAND 13, OREGON

July 9th - 1955

AIR MAIL

## Northern Corporation.

We sincerely hope that our delivery of these Bridges one at a time will permit you to keep busy. We, of course are concerned with the delivery of the Chickaloon Bridge. We hope some way we are going to make delivery early enough for your needs.

We will write you on Mendeltna Bridge delivery just as soon as we plan what Boat it will get on.

Very truly yours,

POOLE, McGONIGIE & DICK,

L. R. Regez, Sec'y & Treas.

IRR/f

(2)



# noathean coapoaation

P. O. BOX 2011 ANCHORAGE, ALASKA

July 19, 1955

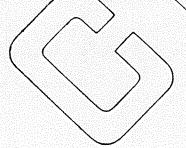
Poole, McGonigle & Dick 6330 Northeast Halsey Street Portland 13, Oregon

Attention: Mr. L. R. Regez, Sec'y & Treas.

Gentlemen:

We have your letter of July 16 which advises us that there was a further delay in material from the Kaiser Steel Corporation. We are getting quite concerned about the date on which we will receive the steel on the three larger bridges. We appreciate the fact that Poole, McGonigle & Dick have been more than cooperative but if there is anything you can do to further the delivery of this material we would certainly appreciate it. We are ready for steel on three of the sides now and it is going to crowd us very badly to get the oridge deck poured before freezing weather.

Please advise us of the date on which you think the last of the steel can be shipped from Portland.



Very truly yours,

NORTHERN CORPORATION

By

M. E. POWDISH President

MEB:fb

Telephone: WEBSTER 3281

1001 73, 436 COL POOLE, McGONIGLE & DICK

Fabricated Steel Bridges and Buildings

BOAT SPIKES . BOLTS AND RIVETS

Office and Works 6330 NORTHEAST HALSEY STREET PORTLAND 13, OREGON

August 12th 1955

AIR MAIL

Northern Corporation, P. 0. Box 2011, Anchorage, Alaska.

Gentlemen:

This will acknowledge your Airmail letter of the 10th regarding sailing schedule of Coastwise Line Boat on August 29th.

We are working overtime on your job now to effect delivery.

Kaiser Steel Corp. still have not shipped the plate and we are taking low alloy steel from other sources to help this along. Kaiser has failed us miserably on this.

Very truly yours,

POOLE, McGONIGLE & DICK, SRRyg

L. R. Regez, Sec'y & Treas.

LRR/f



noathean coapoaation

P. O. Box 2011 ANCHORAGE, ALASKA

August 16, 1955

District Engineer Alaska Road Commission Box 160 Anchorage, Alaska

SUBJECT: Extension of time on Hicks, Cache & Mondeltna bridges

Centlemen:

As a result of the unforseen subsurface conditions encountered at the Cache Creek and Mendelths Creek Bridges and due to the late arrival of the structural steel required on the three North Bridges, we request a juirty (30) day time extension.

The original shipping date for structural steel on the above referenced bridges was July 15. We now have been advised that the steel for Merciel tha will be shipped out of Portland August 17, 1955 and Ricks steel August 39, 1955.

If any further information is required, please advise.

Yours very truly,

NORTHERN CORPORATION

By

Emory C. Clark Engineer

ECC: fb

Telephone: WEBSTER 3281

# POOLE, McGONIGLE & DICK

Fabricated Steel Bridges and Buildings

BOAT SPIKES . BOLTS AND RIVETS

Office and Works 6330 NORTHEAST HALSEY STREET PORTLAND 13, OREGON

August 22nd - 1955

AIR MAIL

Northern Corporation, P. B. Box 2011, Anchorage, Alaska.

Attention, Mr M. E. Bowdish

Gentlemen:

Re: HICKS & CHICKALOON BRIDGES Our F-9789

We are pleased to advise that we are shipping both the above mentioned bridges in their entirety on the Coastwise SS PACIFICUS, Voyage No. 37 leaving Portland on August 31st 1955. The shipping instructions are Northern Corporation, Anchorage, Alaska via Seward, Alaska, and you no doubt will handle them from there.

Very truly yours,

POOLE, McGONIGLE & DICK,

L. R. Regez, Sec'y & Treas.

LRR/f



noathean coapoaation

P. O. BOX 2011 ANCHORAGE, ALASKA

August 24, 1955

Poole, McConigle & Dick 6330 N.E. Halsey Street Portland 13, Oregon

Attention: Mr. Regez

Gentlemen:

We are pleased to receive your notification that you will ship the Hicks and Chickaloon Bridges complete on August 31. This was a vital matter to us and we appreciate your efforts to get it out on time.

In order to avoid any difficulty in enloading, etc. we request you contact Alaska Consolidating and Forwarding Company, Ames Terminal, Seattle, Washington and they will arrange with the Coastwise line to prepay the shipment.

Yours very truly,

Northern Corporation

By

M. E. BOWDISH President

MEB: fo



# UNITED STATES DEPARTMENT OF THE INTERIOR

ALASKA ROAD COMMISSION

MINIMANIA PRIMANA ARCHORAGE, ALASEA P. O. BOX 160

September 8, 1955

Subject: Four Glenn Highway Bridges Contract #14-26-002-244

Attachmant

Northern Corporation P. O. Box 2011 Anchorage, Alaska

Contlemen:

The two letters which you furnished August 29, 1955 will serve to supply information on your request for a time extension.

Should it be necessary to extend the contract time because of the delay in steel shipment, your request will be considered favorably.

Very truly yours,

M. C. Zimmerman District Engineer

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Allachment

July 27, 1955

AIR MAJI

Northern Corporation P. C. Box 2011 Anchorage, Alaska

Centlemens

This will now acknowledge receir' of your Airmail letter dated July 19th.

We had made reservations with the Coest-Wise lines to ship all the Steel for your Mendeltna Bridge on their book leaving Portland August 7th. This morning they advised us that this book went aground in Alaska and therefore their next sailing from Portland would be August 17gh.

We immediately made arrangements then to check their sailing schedules from Seattle. Their boat "SEAFAIR" is scheduled to leave Seattle August 11th and should arrive in Valdez August 17th. We will therefore load all the Steel in a railroad car and ship it to Seattle for loading. We have reserved anace with the Coastwise Lines.

In our last letter dated July 16th we advised you that we still did not have the Low Alloy plate from Kaiser Company. In their letter they advised shipment was expected by July 23rd. We now have a call in to see where these plates are. We are now working on some of the beams. The balance of the beams should arrive here any day.

You now ask for a delivery date on the Micks and Chickalcon Fridges. Since the Millshave been so late with their deliveries, we have been forced to change our production schedules in our shop. We feel that when the material comes in we should fabricate the Micks Bridge and ship when completed. If this material gets in soon we will try and ship this by August 31st. The way it is going, it does not look like the Chickalcon Bridge could be shipped until the latter mart of September.

If this is so, would you still be able to out the steel up this Fall? The weather, of course, would determine if you could pour the concrete deck. We are extremely busy in our shop and now are working overtime on some of our work. Please white us how this is going to work out for you. We are extremely sorry for these delays.

fours very truly, POOIE, MCGONIGIE & MCK

/s/ I. R. Reget, Secty & Tres.

IRR/f

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July 15, 1999

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Peolo, Anderigio & Sisk 6110 S. H. Eology St. Furtiond 11, Gregos

Attouthous Mr. L. Roger

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Tour Order 6010 N111 Order 11-60260

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No will follow this order classly and keep you establish the property and the property.

Very traly yours, EADESD 5 WML CONFORM MOR

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DEPARTMENT OF COMMERCE BUREAU OF PUBLIC ROADS DIVISION TEN P.O. BOX 160 Anchorago, Alaska Comm R

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November 2, 1956

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Subject: Fime Extension, Hicks Creek Bridge Contract No. 11-26-002-214

Four Glenn Highway Bridges

Northern Corporation P. C. Box 2011 Anchorage, Alaska

Contlemens

The evidence furnished by you does not meet the requirements for a justifiable time extension as outlined in Paragraph 5(c) of Standard Form 23A, therefore we must deny your request for an extension of time on the Hicks Creek Bridge.

The reference to unforeseen subsurface conditions at Cache and Mendeltna Creek Bridges is felt to have no bearing on the situation as there were no unforeseen subsurface conditions involved at Hicks Creek.

It is quite possible that you have and can furnish adequate evidence to support your request for a time extension but in the absence of such evidence we will be forced to deduct liquidated damages from the final estimate.

You, of course, have the right to appeal this decision to the Contracting Officer as outlined in Paragraph 6 of the Special Provisions.

Very truly yours,

L. A. Hatchett Assistant District Engineer





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P. O. Box 2011

ANCHORAGE, ALASKA

November 9, 1956

Department of Commerce Bureau of Public Roads Division 10, P. O. Box 160 Anchorage, Alaska

SUBJECT: Time Extension - Hicks Creek Bridge Contract No. 14-26-002-214

Four Glenn Highway Bridges

#### Centlemens

Reference is made to your letter dated November 2, 1956, subject above.

Paragraph 5(C) of Standard Form 23h states in part as follows "nor the Contractor charged with liquidated or actual Campres, as provided in paragraph (b) hereof because of any delaym in the completion of the work due to unforesceable causes "Kyone the control and without the Soult or negligence of the Contractor".

We feel that the letter submitted from Foole, ToConigle and Dick dated July 27, 1975, and the letter from Faiker Steel Corporation dated July 15, 1955, wherein it was stated that the steel could not be obtained from the mills and that certain steel was rejected at the mills, is certainly unforeseeable causes beyond the control and without the fault or negligence of the Contractor.

The Contractor placed the order for the structural steel on this contract March 28, 1955, which was twenty five (25) days prior to receiving the notice to proceed. In addition to numerous letters and telegrams, the Contractor made two personal trips to the steel supplier in an endeavor to improve the shipment of this steel.

We can see nothing further that the Contractor could have done to expedite the steel shipment. The circumstances causing the delay was not due to fault or negligence of the Contractor in any way.

In view of the above we request the Contracting Officer's decision in this matter.

Very truly yours, MORTHERN CORPORATION

Emory C. Clark Engineer

RCC . ca

# ice Memorandum . United states government DEPARTMENT OF COMMERCE, BUREAU OF PUBLIC ROADS, DIVISION TEN, Anchorage, Alaska

:Wm. J. Niemi, Chief Engineer, Juneau TO

DATE: November 14, 1956

Chi Engl 200

Opns....

Progress ON. Financo.....

Adversar December 1

Saom : L. A. Hatchett, Ass't. District Engineer, Anchorage

suspect: Time Extension - wacks Oreck Bridge Contract No. 11-26-000.284

> Attached are two copies of an appeal to the Contracting . Officer requesting consideration toward a time extension on the sbuve subject bridge.

In addition to the text of the letter, the contractor has stated that, in his opinion, we are not justified in separating Safety. the three bridges (Micks, Cache and Mendeltne) which were tied together insofar as completion date by the specifications.

Attachments 2

11/11/2

Rugaines Ugn 11/19

# United States Department of the Interfer Alaska Road Commission

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## WEEKLY REPORT

District Anchorage For Week Ending September 25, 1955

Prosect Four Glemm Highway Bridges Work Began April 11, 1955

Contract 14-26-CO2-244

Coltracter Northern Corporation Per Cent Complete 67.4

Engineer in Charge John A. Lowell Probable Date of Completion July 5, 1955

Engineering: Percent complete:
Chickaloon - 63.5

Cache - 99

Hicks - 54.5

Mendeltna - 95

General inspection of bridge construction. Cross-sectioned and staked Cache Creek for roadway fill. Cross-sectioned abutments at Mendeltna Creek.

The contractor erected the structural steel at Micks Creek and placed the backwall concrete. The deck forms were partially finished also.

At Chickaloon River the structural steel was partially erected.

The deck forms were stripped at Cache Creek.

The concrete for the deck at Hicks Creek should be in place next week and all structural steel erected at Chickaloon. The rivet bolts for the top and bottom flange splices on the interior beams at Chickaloon River Fridge are too long due to a reduction of thickness of the flange. The immediate cause for this is not apparent but is of serious concern due to the inmility to tighten the bolts properly.

ARC FORM 95

(EXISTING STOCK MAY BE USED)

INTERIOR TOTEM PRESS, JUNEAU, ALASKA

#### United States Department of the Interior Alaska Road Commission

### WEEKLY REPORT

District Anchorage For Week Ending Oct. 2, 1955 Project Four Glenn Highway Bridges Work Began April 11, 1955 Contract 14-26-002-244 R/E Off Contractor Northern Corporation Per Cent Complete 70% Engineer in Charge John A. Lowell July 5, 19 Probable Date of Completion

ENGINEERING:

Percent complete: Chickaloon - 68% - 95% Hicks

Cache -100% Mendeltna - 95%

General inspection of bridge construction. Staked roadway

fill for Hicks Creek.

#### CONSTRUCTION:

The contractor finished stripping the deck forms at Mendeltna Creek and placed the concrete deck, curbs and wing posts at hicks Creek. At Chickaloon the balance of the structural steel beams, diaphragms and expansion plate were set in place. Form work for the deck at Chickaloon was also started.

REMARKS:

The weather has turned considerably warmer during the past week and although the contractor heated the concrete at Hicks Creek, it was not necessary. The beams at Chickaloon were erected easily and aside from some slightly oversize holes the work should progress satisfactority at Chickatoon River. with a break in the weather this bridge will be ready for traffic this winter.

ARC FORM 95

(EXISTING STOCK MAY BE USED)

INTERIOR-TOTEM PRESS, JUNEAU, ALASKA

#### United States Department of the Interior Alaska Road Commission

### WEEKLY REPORT

Anchorage For Week Ending October 9, 1955 Project Four Glenn Highway Bridges Work Began April 11, 1955 Contract No. 14-26-002-244 Contractor Northern Corporation Per Cent Complete 70% Supply Engineer in Charge John A. Lowell Probable Date of Completion July 5, 195

ENGINEERING:

Percent Complete:

Chickalcon River Bridge - 60%

Hicks Creek Bridge - 95%

Cache Creek Bridge - 100%

Mendeltna Bridge - 95%

General inspection of bridge construction.

#### CONSTRUCTION:

The Contractor installed the joint filler and waterproof membrane at Mendeltna Bridge and also erected and aligned the handrail. At Hicks Creek work was started on erecting the handrail. The form work for the deck at Chickallon was partially completed.

REMARKS:

The weather has been cold and clear this past week. The temperature varies from \$\frac{1}{40}^{\text{O}}\$ during the day to a \$\frac{1}{20}^{\text{O}}\$ at night. Mendeltna Creek is now ready for backfilling. All bolts in the flanges of the beam splices have been checked over and approximately 3% of the bolts were not acceptable.

ARC FORM 95

(EXISTING STOCK MAY BE USED)

INTERIOR-TOTEM PRESS, JUNEAU, ALASKA

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# United States Department of the Interior Alaska Road Commission

## **WEEKLY REPORT**

For Week Ending October 16, 1955 District Anchorage Project Four Glenn Highway Bridges Work Began April 11, 1955 Contract No. 14-26-002-244 Contractor Northern Corporation Per Cent Complete .... Engineer in Charge John A. Lowell Probable Date of Completion .. July 5 ENGINEERING: Per Cent Complete Chickaloon River Bridge - 72% Hicks Creek Bridge - 95% -100% Cache Creek Bridge Mendeltna Creek Bridge - 95% Supr'y General inspection of bridge construction. Blue-topped rotal's Off. fill at Hicks Creek.

#### CONSTRUCTION:

Mendeltna Creek Bridge was backfilled by the Alaska Road Commission forces and traffic was routed over the new bridge. The contractor then removed the detour bridge. Backfilling of the Cache Creek Bridge was also started. The sub-contractor for the roadway borrow, Clark Construction, placed the roadway fill at Hicks Creek and traffic is expected to be routed over this bridge the first of next week. The form work of the Chickalcon Bridge deck was completed and all re-steel was placed.

REMARKS:

Due to snow and cold weather the placing of the concrete deckst Chickaloon River will not be done until next year. The contractor will remove and stockpile the present bridge at Hicks Creek and then will shut down his operations for the year.

IEXIBTING STOCK MAY BE USED)

INTERIOR-TOTEM PRESS, JUNEAU, ALASKA

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DEPARTMENT OF COMMERCE, BUREAU OF PUBLIC ROADS, DIVISION TEN, Juneau, Alaska

L. A. Hetchett, Highway Hoginser, Anchorage

Ostober 19, 1956

R. J. DelaHunt, Supervising Highway Construction Engineer

Time Extension - Hicks Creek Bridge, Contract 14-26-002-244

we do not have a copy of a letter from the contractor requesting an extension of time for the Hicks Crock Bridge. It can be assumed from Mr. Zimmerman's letter of September 8, 1955, to the contractor that a request for an extension of time was made in writing. If a letter from the contractor requesting an extension of time exists, please forward a copy of it to Headquarters so that it may be fully considered.

In reviewing the two letters from the contractor's suppliers, which were submitted by the contractor to support his contention, our records indicate that the letter of July 15, 1955, refers to a customer's order No. 6020, which is a shipment of steel made from the rolling mills to the fabricator and, as far as can be determined here, includes only low alloy steel for the Chickgloon River Bridge. A customer's order No. 6226 has been located covering part of the low alloy steel for the Hicks Creek Bridge. Unless the contractor can produce evidence to the contrary, it would seem that the customer's order No. 6020 does not include any steel for the Hicks Creek Bridge.

Since the burden of proof of delay is up to contractor and a time extension could be considered only under the conditions set forth in Paragraph 5(c) of Form 23A, it is suggested that the contractor be requested to submit further evidence to the causas of the delay, to show that unusual causes beyond his or his immediate supplier's control contributed to the delay in completion of the Hicks Creak Bridge.

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R. J. DeLakunt

JALowell/bn

10 h 35 12 h 35 Ur 11 25 L. A. Hatchott, Highway Engineer, Anchorage

October 31, 1996

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M. H. Flint, Division Engineer (RJD) Jumpa, Alaska

Timo Extension, Hicks Creek Bridge, Contract No. 14-26-002-244

Reference is made to your memorandum of October 25, 1956, with attached correspondence from the contractor's suppliers, and to the contractor's latter of August 16, 1955, addressed to the District Engineer, requesting a time extension of 30 days on the Hicks Creek, Cache Creek and Mendeltna Creek Bridges due to unforeseen subsurface conditions at Cache and Mendeltna Creek Bridges, and the late arrival of structural steel for these bridges. Change Order No. 5 recognized the unforeseen subsurface conditions at Cache and Mendeltna and provided 10 days time extension for these two bridges. The claim of late delivery of steel had no bearing on this time extension. The Hicks Creek Bridge time extension must be considered entirely on the basis of the delivery of steel, since unusual subsurface committions did not affect this bridge.

As stated in our memorandum to you of October 19, 1956, on this subject, the burden of proof of delay is up to the contractor and he must show that the delay was due to causes beyond his control as set forth in Farmgraph 5(c) of Form 23A. This paragraph provides that the contractor may not be charged liquidated damages if the delay in performance of the contract is due to unratural conditions such as strikes, embargoes, fire, etc., and also applies to the contractor's suppliers. The mere failure of a supplier to furnish material on time is considered as a hazard that the contractor must assume.

The evidence furnished by the contractor cannot be considered as justifying a time extension.

Therefore, it is suggested that the District desy the contractor's request for an extension of time on the Hisks Creek Bridge on the basis of the evidence received. Liquidated damages for the delay involved should be deducted on the final estimate.

JALowell/bf

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