Alaska-2-TI

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Truck Drivers:	Per Hour	Truck Drivers: (contid)	er Hour
Buggymebile	\$4.04		
Semi or truck and trailer	4.09	Ready mix, used exclusively in	
Dumptors	4.09	heavy construction, 5 yds.	
Dump trucks up to & incl. 5 yds.		or over	\$4.21
Batch trucks up to & incl. 5 yds.	3.86	Ready mix, used exclusively in heavy	V-1
Da con trucks over 5 vds.	3.86	construction, up to & incl.	
Trunowagon or DW-10 when not self-	4.09	S. yas.	3.92
loading		Ready mix, used exclusively in	عرود
Dump trucks over 5 yds. to & incl.	4.26	. neavy construction, over 7 vds	1. 22
12 yds.		Piokup	4.31
Dump trucks over 12 yds. to & incl.	4.09	Swampers	3.75
20 yd.		Water wagon, semi	3.75
End dump Eucs., over 9 yds.	4.21	Water wagon	4.09
. Dump trucks over 20 yds.	4.15	Winch truck, flat bed, incl. "A"	3.86
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on truck		Winch truck, flat bed, incl. "A"	3.86
Greasers, tire service men	3.75 3.91	Traine mig. rating over 5 +one	1. 00
Flat bed, up to 10 tons		Bull lifts & fork lifts up to &	4.09
Flat bed, over 10 tons & 6-	3.86	incl. 5 tons	- 'az
wheelers	1 - 7 - 45	Bull lifts & fork lifts over 5 tons	3.86
	4.09	Warehousemen	4.09
Hyster operators (Handling bulk loose aggregates)		Bus operator up to 30 passengers	3.80
Lumber carriers	Tropi	Bus operator 30 .assengers & over	3.86
Lowbed H.D. trailer	11 - 01	Drivers & helpers and warehousemen	4.09
Oil distains	4,09	hauling cement, lime or dynamite	
Oil distributor driver	4.09	25¢ per hour premium pay.	
Ready mix, used exclusively in		Teamsters on underground or tunnel	
heavy construction, over 5 yds. u	r	work 10% additional premium	
to & incl. 5 yds.	4.09	-2/2 Add orother bramin	
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U. S. DEPARTMENT OF LABOR OFFICE OF THE SECRETARY WASHINGTON

Decision No. 8-20,713

Date: 5-6-58

DECISION OF THE SECRETARY

This case is before the Department of Labor pursuant to a request for a wage predetermination as required by law applicable to the work described on the attached wage schedule.

A study has been made of wage conditions in the locality and on the basis of information assembled by the Department of Labor the wage rates listed on the attached schedule are hereby determined by the Secretary of Labor as the prevailing (or, in the case of the Federal Airport Act, as the minimum) rates of wages for the described classes of labor in accordance with applicable law.

LAW REFERENCES AND SPECIAL PROVISIONS

X	DB	Davis-Bacon Act, as amended, 40 U.S. C. 276 (a) et seq.
	DB-FAI	HA Federal Aid Highway Act of 1956, 23 U.S.C. 151 et seq.
	FHA	National Housing Act, as amended, 12 U.S. C. 1703 et seq.
	PHA	Housing Act of 1949, as amended, 42 U.S. C. 1401 et seq.
	FAA	Federal Airport Act of 1946, as amended, 49 U.S. C. 1101 et seq.
	HSC	Hospital Survey and Construction Act of 1946, 42 U.S. C. 291 et seq.
	SCA	School Survey and Construction Act of 1950, 20 U. S. C. 251 et seq.
	CFS	Defense Housing and Community Facilities and Services Act of 1951, as amended, 42 U.S.C. 1592i.
	REO	Reorganization Plan Number 14 of 1950, 5 U.S. C. 133z-15.
		Regulations of the Secretary of Labor, Part 5, Title 29, Subtitle A, Code of Federal Regulations.

This wage determination decision and any modifications thereof during the period prior to the stated expiration date shall be used during such period and made a part of every contract for performance of the described work as provided by applicable law and regulations of the Secretary of Labor, and the wage rates contained in this decision, unless modified, shall be the minimum wage rates to be paid under any such contract by contractors and subcontractors on the work.

Under the Davis-Bacon Act the contracting officer shall require that any class of laborers and mechanics not listed in the Secretary's decision, which will be employed on the contract, shall be classified or reclassified by the contractor or subcontractor conformably to the Secretary's decision and a report of the administrative action taken in such cases shall be transmitted by the agency to the Secretary of Labor. In the event the interested parties cannot agree on the proper classification or reclassification of a particular class of laborers and mechanics to be used, the question, accompanied by the recommendation of the contracting officer, shall be referred to the Secretary of Labor for final determination. Where classification of laborers and mechanics which were not included in the original decision are desired under any statutes other than the Davis-Bacon Act, a supplementary wage determination shall be requested by the Agency Head.

The wage rates contained in this decision are straight hourly wage rates. In some areas management and labor organizations in the construction industry have collectively bargained for health and welfare fund contributions. Such contributions are not included in wage rates determined by the Secretary of Labor for construction projects.

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By direction of the Secretary of Labor,

Solicitor of Labor

Attachment

U. S. GOVERNMENT PRINTING OFFICE: 1956-O-41 0333

26-30

BUREAU OF PUBLIC ROADS

. Nest trans

alaska Consti 3-3

June 17, 1958

Mr. C. W. Enfield

(Signed) Ampern Grandolo

Joseph Guendolo

Alaska Highway - Refund of Insurance Honeys

Mr. Helmintoller recently telephoned me and requested that I consider whether any arrangements could be worked out whereby the Government may recover moneys in connection with an insurance contract with the United Pacific Insurance Company executed during the construction of the Alaska Highway. Although Mr. Helmintoller did not have all the facts available, I assume that the contract was entered into pursuant to the Longshoremen and Harbor Workers Compensation Act, 33 U.S. Code Annotated, Section 901 st seg. According to Mr. Helmintoller the Government from time to time has recovered from the United Pacific Insurance Company certain assumts representing funds reimburable to the Government. At the present time, according to Mr. Melmintoller, the Insurance Company is holding several hundred thousand dollars, perhaps as high as eight or nine hundred thousand dollars, depending upon certain interest claims and loss offsets, which rightfully is payable to the Government. Mr. Helmintoller states that the Insurance Company is reluctant to pay over such moneys because of potential future claims that may arise and which are payable out of such available funds. Mr. Holmintoller requested that we ascertain whether arrangements could be worked out whereby a trust fund could be established into which these insurance funds due the Government would be deposited to the credit of the United States with the understanding that lawful claims against the Insurance Company payable out of such funds would be met by the United States.

I have hurriedly reviewed the law and have discussed this matter with Mr. George Reeves, a Chief Counsel of the Treasury Department.

Mr. Reeves is making further checks and will advise me later as to what he believes the Treasury Department is in a position to do to accomplish the objective sought. Funds thus recovered are payable into miscellaneous receipts and, therefore, the Treasury Department has a direct interest in this matter.

I shall keep you further advised of future developments.

JGuandolo:vom

co: Mr. C. W. Enfield

Chron

RG 30, Bur. of Public Roads E. GD, Gen Curr. + Helated Rees, 1955-59 Box 1128

BUREAU OF PUBLIC ROADS

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ADMINISTRATIVELY RESTRICTED

Mr. E. H. Swick, Regional Engineer Juneau, Alaska

June 27, 1958

F. C. Turner, Deputy Commissioner

When Governor Stepovich talked with us last month he did indicate a feeling that we should expand mileage of the system rather than building to a high standard, somewhat like the position taken previously by the Alaska Road Commission in the past. We explained to him that we were not limited to so-called high type construction only, and that we could construct and were constructing now to various standards which were commensurate with the traffic need, the topography, future salvage, and maintenance costs. We pointed out that long mileages of very low standard could seriously burden the maintenance budget and might actually be more soutly than initial construction to higher standard.

I am sure you are aware of all these factors and that our policy in this regard is very sound. It might be desirable for this to be discussed further and occasionally with the Governor and the Board together with actual illustrations of the variation in standard.

In view of the current statehood bill progress, it would be wise to give study to its immediate effect on our operations.

FCTurner/fp

cc - Files

Mr. Royster

7-1-5

ADMINISTRATIVELY RESTRICTED

alaska - S

Mr. C. W. Enfield

July 8, 1958

R. L. May, Jr.

Alaska Statehood - Continued application of section 107 of the Federal-Aid Highway Act of 1958 in Alaska

The approval of Public Law 85-508 on July 7, 1958 (H. R. 7999, 85th Congress) has brought the question of the application of the Federal-Aid Highway law in Alaska to the forefront. Reference is made to the memorandum of June 24, 1958 dealing with this aspect of H. R. 7999 and to the memorandum of July 7, 1958 containing excerpts from the Congressional Record on the subject. It is our conclusion based on the legislative history of H. R. 7999 as derived from the Committee reports and the House and Senate debate, that Congress intended that section 107 of the Federal-Aid Highway Act of 1958 continue in full force and effect as the governing Federal-aid highway legislation for the State of Alaska.

The report of the House Committee on Interior and Insular Affairs, submitted in connection with H. R. 7999 (House Report No. 624, 85th Congress, 1st Session) discusses "Alaska's peculiar problems." Beginning on the bottom of page 5, the Committee Report states, "In order to understand clearly the necessity for certain different provisions in the Alaska Statehood Bill, it is advisable to have in mind some of the basic facts about Alaska's peculiar situation." Continuing on page 6 of the Report:

"A third serious problem facing the new State, if Statehood is granted-and in some respects the most serious of all-is that of financing the basic functions of State Government. Of these functions road maintenance and road construction assume key importance both because of the heavy cost and because of the crying need in Alaska."

The Committee Report then discusses the enactment and provisions of section 107 of the 1956 Act.

This material was placed in the House Committee Report even though H. R. 7999 contained no specific reference to highway law.

The Senate Committee on Interior and Insular Affairs, made its report on S. 49 which was not acted upon by the Senate, however its references to Federal-Aid Highway law in Alaska are important.

The Senate bill originally contained a provision dealing with highways in Alaska, and this section was deleted in its entirety at the suggestion of the Bureau of the Budget. "The Committee believes that the provisions of this section are unnecessary because Alaska was recently brought under the Federal-Aid Road Act by section 107 of the Federal-Aid Highway Act of 1956." (Senate Report No. 1163, 85th Congress, 1st Session, at page 29).

It would seem, in view of the fact that both the House bill which was finally enacted and the Senate bill which was reported by the Senate Committee did not contain any reference to highways in Alaska, that it was the intention of the Committees handling those bills that the provisions of section 107 would continue as the governing law on the matter.

In further support of this conclusion, reference is made to the memorandum from the Secretary of Interior presented to the Senate by Senator Church during the debate on Wednesday, June 25, in which it was stated:

> "Highway Department: Highway function is now performed by Bureau of Public Roads, United States Department of Commerce, with allocation of Federal-Grant funds matched by ten percent Territorial funds. Assumption is, no change in Federal-roadaid program as applied to Alaska."

Daily Congressional Record, Wednesday, June 25, No. 105, p. 11059. The statement made by Senator Talmadge on Thursday, June 26, further bears out this point.

> "As further concessions the special Territorial Highway Matching Formula would be continued to relieve the State of full participation in the Federal-aid highway program and thereby reduce the amount of funds it would be required to put up on a matching basis."

Daily Congressional Record, Thursday, June 26, No. 106, p. 11208.

The matter of the apportionment of Forest and other highway funds to Alaska was not discussed in any way.

MEMeyer/rc

cc: Files (2) Gen Counse' Les

RG 30, Bur. of Public Roals E. GD, Gen Carr. + Helated Rees, 1955-59 Box 1128

*The apprentice rate is by percentage of the journeymen's rate unless otherwise indicated.

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REQUEST FOR DETERMINATION

TO: U. S. DEPARTMENT OF LABOR

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4th Division Funds Go Elsewhere, is Charge

Seeliger Tells Chamber This Area Pays 23 Per Cent of Motor Taxes. Gets Only 13 Per Cent of Projects

BY MARONET HORNWELL

A complaint that interior Alaska has been discriminated A complaint that interfer Alaska has been discriminated sense flagrantly in the allocation of territorial and federal construction funds for 1958 was lodged with the Fairbacks Chamber of Commerce yesterday by Al Seeliger, chairma: if the chamber's road committee.

"We are have nots," past chamber president Seeliger stated at the organization's luncheon yesterday after documenting a charge that maker fuel tax meansy collected here in the parts of Alaska

us be too, seed in other parts of Alaska.

wrect the situation

and activity are needed from the people of the Fourth Division," Seeliger said. He suggested citizens write in Burreas of Folic Roads Ragional Engineer E. H. Swick, Box 1051 1961, Justin

Tax Payments Cited

"The Fourth Display has received less road funds than it is entitled to." Seeliger said. He said Fourth Division consumers paid in approximately 33 per cout of territorial mo-tor fust taxes in 1955; totaling \$292,235.28. In 1955, road condruction funds for the Fourth Division from the territory were \$223,000 or 19.7 per cent of available territorial funds; 18 per cent of the federal highway funds or \$2,315,000; three per cent of the carry-over funds totaling \$100,000; and none of the forest and none of the forest and parks funds.

Of the \$19,880,000 available, the First Division received \$4, 698,000 or 24 per cent; the Second Division was given \$356,200 or two per cent; the Third Division was delegated \$12,186,000 or 61 per cent; and the Fourth Division received a mere 13 per cent or \$2,636,000.

Priority System

A priority system of orderly road development is needed for the territory, Seeliger com-mented. In the past, funds were allowated for the Big Bend cuticif about two years ago and reconstruction. Seeliger asked where funds were which were left over from work on Route 97 to Nome. Also, Seeliger asked what happened to places for a Chena Hot Springs Road? This road was number five on the territorial list in 1356 and was not listed as a press release of March 13 of this year.

In another question, Seeliger wondered what happened to funds for reconstruction of the Steese Highway between miles 4 and 10. Approximately \$200,000 was set aside for this previously and now it is not listed.

Chamber Took Lead

Fairbanks Chamber of Commerce members took the lead in the past in planning and assisting roads officials, Seeliger said. In view of these liger said. In view of these contributions, the Fourth Di-vision deserves consideration,

(Confineed on Page 3, Col. 7)

ROAD FUNDS

he said. Seeliger pointed out that the First and Third Divi-sions have received the hon's share of funds and said this is where the roads' chiefs reside.

Seeliger concluded that he was not trying to embarrass the roads authorities. The funds are hotly contented for, he said, and everyone here must assist in securing them for the Fourth Division.

Steps Explained

A series of four steps were explained by Seeliger for elli-zens to push to secure additional funds. They included (1) asking for credits for funds paid into the Taird Division on wholesale fuel sales for fuel being trucked to said consumed in the F orth Division; (2) allowance of the use by citizens and visitors of the Third Division on the Tok-to-border sec-tent of the Alaska Highway; (3) consideration of expend-itures on harbers and waterways (which are same as high-ways in utility) in other divi-sions; and (4) restoration of carry-over funds to the Fourth Division.

To prevent the development! of a large bureaucracy in the Board of Highway engineering, contract letting and maintenance continue through the Bureau of Public Roads of the federal government.

Seeliger has been chairman of the Chamber of Commerce roads committee for seven years. Also, he is a former Fourth Division member on the territorial Board of Highway Commissioners. He is presently a director of the Chamber of Commerce.

RG 30, Bur. of Public Roads E. 6D, Gen Corr. + Related Rees, 1955-59 Box 1128

DAILY NEWS - MINER FAIRBANKS, ALASKA April 2, 1958 alaska Julio 4. 22.58

INTERIOR SHORTED

ON HIGHWAYS

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DAILY NEWS - MINER Factors, Alake-

Dirty Work At the Crossroads

(AN EDITORIAL)

Residents of interior Alaska are still trying to under land on what basis the Alaska Highway and Public Works Board allocated funds for this year's highway construction program in the territory.

Of a total of some \$20 million in federal and territorial funds to be spent on roads this year, only \$20.03 359 is programmed for construction in the Fourth Division. In other words, only 13 per cent of the Alaska total is to be used in interior Alaska. This is in starp contrast to the 23 per cent of total gase one taxes which residents of this area pay the territory.

It is time for the long suffering people of interior Alaska to let Juneau know we're unhappy about the road money situation. As Al Seeliger, chairman of the road committee of the Fairbanks Chamber of

(Continued on Page 4, Col. 1)

Dirty Work at the Crossroads?

(Continued from Page 1)

Commerce said at yesterday's luncheon meeting in describing the funds which we didn't get. "They flew out the window where they were perhaps gobbled up by some other division."

Here is how the four divisions of Alaska stack up on the put-and-take comparison:

		Percent	tage c	f P	ercen	Lage	of road	h
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701 D	17131011	ے ر				7.0		

It should be apparent from this that our interior Alaska road money indeed flew out the window and was gobbled.

The situation actually is worse than these figures tend to show. We know that large quantities of gasoline and other motor fuel are picked up at Valdez and other coastal points outside of this division and burned on the roads of interior Alaska. When a tanker fills up in the Third Division and delivers its load of motor fuel to the Fourth, are we credited with that in the summary of tax collections?

Of the pitifully small allocation of funds to the Fourth Division this year, one of the largest projects is paving of the section of the Alaska Highway from the Canadian border to Tok, on which \$406,000 of federal aid highway funds will be spent. This is a worthwhile project, but we want to point out that this section of highway is used fully as much by Alaska Highway travelers to and from the Third Division as it is by those of the Fourth.

The First and Third Divisions, it should be reniembered, receive forest highway funds in addition
to the territorial and federal aid highway funds
which all divisions share. This is because the Tongass and Chugach national forests are in the First
and Third Divisions, respectively. While these
forest road funds are not allocated by the Alaska
Highway and Public Works Board, the highways
which they build are incorporated into our Alaska
road system. Certainly the fact that the coastal
sections have this additional source of road money
should be considered by the board when it is allocating other funds under its control.

Additionally, the coastal areas are assigned substantial sums annually from the motor fuel tax on water craft for small boat harbors, floats and the like on the waterways which in effect are the highways of those sections.

(Continued on lex age

The result which has come from Alaska's new deal in highway construction is an ironic one. It was the Fourth Division, and the Fairbanks Chamber of Commerce particular, which was the moving force behind maxing it possible for the territory to participate in the federal aid highway program. Our citizens fought, longer and harder than anyone else, for an increase in the territorial motor fuel tax, so Alaska might have something with which to match federal funds. The fight was not easy or pleasant. Upposition to it was strong right here in interior Alaska. But we pushed it through because we realized how vital roads are in the development of the interior. Now we find the road money going every place else except the Fourth Division.

That last statement is not strictly true. The Second Division, with the Fourth, has turned out to be a "have-not" section when the road funds are

passed around.

There is something else that is suspicious about the associations announced recently from Juneau. This is the absence, except for one project, of work financed with funds carried over from 1957. Somehow the carryovers went almost entirely to the First and Third divisions.

We were informed in past years that money was set up for the Chena Hot Springs road, the Big Bend cutoff, the Fairbanks-Nome road known as U.S. 97 and reconstruction of miles 4 to 10 of the Steese Highway, but nothing has been carried over for any of these projects this year. Where did the carry-over money go? We suspect it will be spent this summer in other parts of Alaska.

What can be done about it? The first thing we need is an explanation from the territorial board on why interior Alaska is being treated like a poor

cousin rather than a member of the family.

We agree wholeheartedly with Mr. Seeliger, who is a former member of the old Territorial Board of Road Commissioners, predecessor of the group which made this year's allocation. In speaking to the chamber he said, "We don't want to embarrass anyone. We don't want to hang anyone. Be we want to secure for interior Alaska a property was share of funds as a bie for read construction."

The Fourth Invision gives lair wording; we're after them

JENSEN'S WEEKLY Fairbanks, Alaska April 3, 1958

4. 22.58

Sceliger Says
4th Division
Gets Short End

At a Chamber of Commerce meeting held Tuesday noon at the Traveler's inn Al Seeliger, this man of the Chamber's roads attimulties spoke on the allocation of road funds for the Fourth Division. According to a news release of March 13, parts of which were reproduced for Chamber members, the distribution of funds leaves the Fourth Division in the position of receiving less money than it is entitled to.

Seeliger stated the report of the roads committee was knowed it included Chena Hot Horings Road, which was No. 5 on the 1958 list, the Big Bend Cut Ott, U.S. 57, road to Nome. Steese Highway reconstruction Mile 10 to Mile 48 and the Fairbanks-McKinley Road.

Funds previously set aside for these projects have either been lost or "gobbled up" according to Seeliger. He said, "I would like to know where those funds went."

The charts showing distribution of road construction funds and relative amounts, of fuel tax paid showed the Fourth Division paying 23-80 per cent fuel tax and receiving 13 per cent of total in funds and the Third Division paid 62 per cent fuel tax and received 61 per cent in funds Seeliger staggested: "That the Chamber ask for specific due "see" for tax functional to the Third Division for fue's burned and paid for in the Fourth Division tax on fuel oil trucked to the interior is paid in the Third Division.

He further asked that attention be drawn to the penefits received by the Third Dixision from improvements to highway between Tok and the border and that distribution of highway funds be made on all sources of revenue including, federal funds, Territorial funds, park funds and forest funds.

The Fouri Division, he said, should be returned the "carry over" funds that seem to have disappeared.

The Chamber's road committee is forwarding a wire to Juneau asking immediate review of the Fairbankks Chambers recommendations on road. Private individuals wishing to send wires should address them to: E. H. Swick, Box 1961. Bureau of Public Roads. Juneau. Alaska

Fourth Gets Short End

We heartily endorse Al Seeliger's protest over the way road funds have been allocated, leaving the Fourth and Second divisions holding an empty bag and allowing the First and Thire to get the lion's share. (See story elsewhere this issue.)

We suggest that residents of the divisions north of the Alaska Range wire E. H. Swick, Bureau of Public Roads, P. O. Box 1961, Juneau, and lend further support to the protest.

Crux of the matter is that basis for allocating monies seems to be on taxes paid on fuels consumed here but purchased in the Third Division and an unaccountable carry-over fund for roads approved some time ago. Where this money has gone, seems to be somewhat of a mystery.

Of the total in Territorial funds the Fourth Division gets only 19.7 per cent and only 18 per cent of the Federal Aid highway funds and a token 3 per cent of the carry-over funds.

The Third comes out with 72 per cent of the Territorian 39 per cent of the Federal Aid highways funds and 54 per cent of the carry-over.

TRANSMITTAL SLIP TO: C. W. Enfield, General Ref. No. OR ROOM, BLDG. Counsel, Washington, D.C. FROM: E. H. Swick, Regian 10 Ref. No. OR ROOM, BLDG. Juneau, Alaska ACTION NOTE AND FILE PREPARE REPLY FOR MY SIGNATURE TAKE APPROPRIATE ACTION RETURN WITH MORE DETAILS PER YOUR REQUEST NOTE AND SEE ME ABOUT THIS SIGNATURE PLEASE ANSWER FOR YOUR INFORMATION FOR YOUR APPROVAL INVESTIGATE AND REPORT PER OUR CONVERSATION COMMENTS: This is a request for a wage determination for contract work at Sitka, Alaska, BPR Maintenance Depot.	DATE OF LABOR USE Public Roads LAW CODE DATE OF DECISION DETERMINATION NOTE.—Use black ribbon and type on one side DATE of Request April 21, 1958 ESTIMATED VALUE OF CONTRA \$ 20,000 FOR DEPT. OF LABOR USE DATE OF DECISION
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^{*}The apprentice rate is by percentage of the journeymen's rate unless otherwise indicated.

REQUEST FOR DETERMINATION

DEPARTMENT OF LABOR

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U. S. DEPARTMENT OF COMMERCE

Bureau of Public Roads

POLICY AND PROCEDURE MEMORANDUM 21-5.1

Date of issuance: April 15, 1958

PROGRAM AND PROJECT PROCEDURES

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SUBJECT: PLANS, SPECIFICATIONS AND ESTIMATES (Federal-aid Projects in Alaska)

Supersedes: This is an original issue.

alaski dlenge

1. PURPOSE

allowing to surveys

The purpose of this memorandum is to prescribe policies and procedures with respect to surveys, plans, specifications and estimates for Federal-aid projects in Alaska under direct supervision of the Bureau of Public Roads.

2. SURVEYS AND PRELIMINARY INVESTIGATIONS

a. Preliminary engineering and the preparation of plans, specifications and contract documents should be performed with sufficient thoroughness, accuracy and care, so that changes and extra work during the construction stage can be held to a minimum and limited almost exclusively to revisions and additions necessitated by conditions that could not reasonably be anticipated before the project was advertised for bids.

b. Surveys and preliminary investigations shall be made by whatever feasible method or combination of methods will produce the best results in each case, with due consideration given to the elements

of time, manpower and costs.

c. The survey shall include such operations as are necessary to procure all the field data required for determination and design of the best location, alignment, grades, cross sections and structural features, and for the preparation of adequate plans and specifications, a reliable engineer's estimate of cost, and accurate right-of-way descriptions. Sufficient investigations shall be made to develop adequate data on structure foundations, soils, drainage conditions, availability of local materials, and other conditions that will affect the design and cost of the project.

3. DESIGN STANDARDS

Projects shall be designed in accordance with the standards prescribed in PPM 40-2.

4. SPECIFICATIONS

a. Bureau of Public Roads Specifications FP-57, or latest revision thereof together with the related standard supplemental specifications prescribed in PPM 40-5, shall be used for all projects except as they may be modified by special provisions to fit job conditions on individual projects.

b. It shall be the policy to limit special provisions to the minimum required in individual cases to assure satisfactory completion of the project with high quality work in the specified time at a fair and

reasonable price.

5. ENGINEER'S ESTIMATE

a. An engineer's estimate of the cost of the proposed project shall be prepared for each project as a part of the plans, specifications and estimates. The estimated cost of major structures should be segregated from the roadway work on the estimate sheet and the summation of cost shown at the bottom of the estimate.

b. The estimate shall include an estimated quantity and an estimated unit price for each proposed pay item for contract construction. If force account construction is contemplated there shall be an estimated quantity and estimated unit cost for each construction item. Major items shall be designated on the estimate by appropriate symbol. Construction items included in estimate for force account projects may be expressed as units of equipment operation cost for those projects where conventional items and quantities are not available due to the nature of the work to be performed. Estimated unit prices of major items for contract work should be supported by an analysis prepared in sufficient detail to assure that all factors that will have a bearing on the cost of the item have been given adequate consideration. The conditions anticipated to prevail during the proposed contract time limits are to be reviewed again just prior to issuance of invitation for bids and the estimated unit prices and total cost then adjusted as

deemed necessary. A lump sum may be included in the estimate to cover the cost of contingent items for which it is impracticable to determine in advance the extent of the need for the items of work involved and the probable cost thereof. Appropriate separate allowances for engineering supervision and for contingencies shall be added to the estimated total cost for the construction items to obtain the total estimated cost for the project. The allowance for engineering supervision should be an actual estimate of the cost for the particular project and not a percentage of the construction cost.

6. PLANS

a. Plans for all projects, except as stated otherwise hereinafter, shall be complete including title sheet, typical section, summary of quantities, plan and profile sheets, and any standard or special drawings required to cover items proposed for construction. To the maximum extent practicable special provisions should be used in preference to notes on the plans to specify the materials and construction methods and sequence of work and to establish the method of measurement and basis of payment. Notes on the plans should be used to explain and clarify the design features for the benefit of the contractor and engineer.

b. Abbreviated plans consisting of only the title sheet, typical section, summary of quantities, line diagrams and general notes are acceptable for surfacing projects and for force account projects which include minor improvement work only. When emergency conditions justify, abbreviated plans will be

acceptable on other types of projects.

c. Reduced size plans are preferred for all projects and this practice is to be followed to the extent that availability of reduction processes will permit. The size of the reduced plans and title sheets

should be approximately 11 inches by 18 inches or one-half of the stand-plan sheet.

d. The title sheet of the plans shall include sufficient information to permit ready identification of the project, the type of improvement and length of project. The map should show the route or substantial portion thereof and its relationship to other highway routes, and to towns, rivers and other significant geographical features.

7. PS&E DOCUMENTS ASSEMBLY

a. The following PS&E assembly shall be submitted to the Washington office in single copy for each project:

Complete set of plans
Engineer's estimate
Proposal and contract assembly
Review memorandum in brief outline form setting forth the engineering stand-

ards upon which the design is based

Material engineer's statement covering soil types, materials and basis of design for subgrade stabilization, base and surface courses

The assembly should be forwarded so that it will arrive in Washington prior to the date of advertis-

ing, or as soon thereafter as practicable.

b. Any unusual features of design, special provisions or construction should be explained in the review memorandum or in the transmittal memorandum. Traffic data shown in the review memorandum should be as complete and informative as conditions will permit. When a major structure is involved or when a comparison of two different types of structures or other alternates is required, the review memorandum should be supplemented by a statement prepared by the bridge engineer.

8. APPROVAL OF PLANS, SPECIFICATIONS, AND ESTIMATES

a. Final approval of PS&E will be by the regional engineer, such approval being indicated by signature on the title sheet. Notice of such approval is to be forwarded promptly to the Alaska highway department.

b. Whenever plans or specifications involve substantial departure from the general requirements set forth herein, due to unusual and complex engineering designs or unusual contract provisions or designs for projects to less than desirable standards as defined in paragraph 3, the consultation and advice of the Washington office should be requested and a joint decision reached at the preliminary stage of development on the acceptable course of action to be followed.

9. AVAILABILITY OF PLANS, SPECIFICATIONS, AND ESTIMATES

Plans and specifications for projects may be furnished free to all who have a bona fide need for them for bidding or construction purposes. All other applicants should be informed that plans and specifications are not available for general distribution, but may be reviewed at the place where they are on file.

The engineer's estimate of cost for projects to be constructed by the contract method should not be made available to prospective bidders nor to the public, except that after bids have been opened and read the total only of the engineer's estimate may, at the discretion of the regional engineer, be announced.

10. EFFECT ON PREVIOUS INSTRUCTIONS

This memorandum supersedes all procedures relating to the subject matter thereof set forth in previous instructions.

B. D. Tallamy V Federal Highway Administrator

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AIMINISTRATIVELY RESTRICTED

Mr. E. H. Swick, Regional Engineer Juneau, Alaska

APR 1 0 1958

F. C. Tumer, Deputy Commissioner Washington, D. C.

Region 10 Organization

Upon review of the existing organization structure of Region 10 and its several districts, it has been determined that certain reorganization is desirable to provide the most effective and economical administration of our

Effective May 1, 1958, the Anchorage, Fairbanks, and Juneau District Offices shall be redesignated division offices. The designation of the More and Valdez Offices as district offices shall continue; however, the Nome District Office shall report administratively to the Fairbanks Division Office, and the Valdez District Office shall report administratively to the Anchorage Mivision Office. The Glenallen Station shall continue to report to the Valdes Metriot Office.

It is intended that the district offices shall be responsible for construction and saintenance setivities only, and that a marinum of edministra-tive services be centralized at division level; however, in the case of the Valdez District Office, it is understood that responsibilities and personnel strength will be reduced progressively through normal attrition.

At your earliest convenience please submit organisation charts and functional statements to reflect the over-all organization of Region 10, together with subsidiary charts for the region, and the several division and district offices.

EJMartin/rsg

ce: Mr. B. B. Tallamy Mr. P. F. Royster Mr. H. M. Monahan

Mr. C. S. Woolsey

Mr. G. M. Williams

Mr. E. H. Holmes

Mr. C. W. Buffield Mr. J. C. Allen (Mr. R. W. Eruser)

Kr. F. P. Alexander

Mr. D. H. Beach

cc: Hr. C. F. Barker

Mr. R. Winfrey

Mr. R. H. Helmintoller

Mr. G. D. Potterton Mr. C. E. Westergren

Mr. E. F. Allen

Mr. H. G. Guinivan

Mr. E. J. Martin

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Mr. Holvin R. Althon, Benestary Associated Agalyment Matributers 5055 - Web Avenue South Sentitle, Woodstagbon

Door Mr. Aithem:

Year latter of March 5, 1958, indicates that there may be so risesseraterating as to the circumstances surrounding the procurement of bighery construction and maintenance equipment for Alasia.

In Supposter 1956 the Alusia Road Counterion, which was formerly in the Department of the Interior, was transferred to the Department of Commerce in ecocrimen with Section 137 of the Pederal-Aid Highway Act of 1996. The porchasing featilities theretofore whilised by the Alaska Bond Commission were those of the General Services Administration, which ogency, on you may know, operates on a decembralised basis through its regional offices. Rosever, the bureau of Public Roads has its own controlised purchasing system, which is willised in procuring equipment for Alaska as well as assessmention and maintenance equipment for highway progress in many Povetine areas.

This controlined system of purchasing adheres closely to the principle of competitive bidding as a means of security maximum over-all odvantages to the Government and referenting its interests. Other factors such as total cost including transportation, intended use and location of equipment, and ready symilability of repair and replacement parts, are given the consideration. These procedures have been employed embensively and encountilly in the progressest of millions of dollars worth of highest equipment purchased water aid programs for various foreign Covernments, and have proved their adequacy.

In hosping with the emphasis on this principle, expetition is ensouraged on a nationalde settler then a regional basis, and so qualified bidder is evaluable. If the members of your esseciation are in a position to offer companies prices, the fact that parts are smallable locally sould be a significant factor in consideration of bids received. In this commended it may be belyful for you to know that generally only an initial complement of spowe parts is included in the original order for major equipment items. Our regional offices have quite liberal local procurement matherity for direct purchase of additional parts as medial. The equipment already in Almera will remain in morrice so long on it can be communally

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Mr. Melvin R. Aitken

maintained in estisfectory operating condition. A market is therefore evailable for any parts or service facilities that your dealers may have in Souttle or Alaska.

There is enclosed a supply of Standard Form No. 129, "Bidders Smiling Ldst Application." If you will have each of your members complete one of these forms and return them to this office, they will be placed on our sailing list to receive future invitations to bid.

We appreciate your calling this situation to our attention, and hope that your assisers will be in a position to submit successful bids to the mutual benefit of their can interests and those of the Government.

Very truly yours,

J. C. Allen Assistant Commissioner for Administration

Enclosures

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Control No. PR-R (March 18, 1958)

cc: Mr. R. H. Helmintoller Mr. E. J. Martin

Mr. J. Rael

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Denier Rr. Althonic

Your latter of Morch 5, 1950, indicates that there may be some missederstanding as to the circumstances currounding the procurement of highest construction and maintenance equipment for Alesia.

In Deptember 1950 the Alaska hard Commission, which was formerly in the Department of the Interior, was transferred to the Department of Commission in accordance with Section 10/ of the Federal-Aid Highest Act of 1950. The purchasing facilities the restricted willied by the Alaska and Commission were those of the Commission action Administration, which against, as you may know, operates on a documentialized basis through its regional offices. However, the Durane of Public Space has its own exercished parameters system, which is abilitied in properties equipment for Alaska as well as construction and redutements equipment for highest progress in many Foreign areas.

This controlled system of purchasing actions closely to the principle of competitive bidding as a mane of mauring maximum over-all advantages to the Government and cafe parting its interests. Other factors such as total cost including transportation, interest use and location of equipment, and ready availability of requirement replacement parts, are given due consideration. These procedures have been seployed extensively and successfully in the procurement of millions of dollars worth of highest equipment purchased ander aid programs for various foreign Covernments, and have proved their adequacy.

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Str. Melvin R. Aitken

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We appreciate your calling this situation to our attention, and hope that your members will be in a position to submit successful bids to the mutual benefit of their own interests and those of the Covernment.

Very truly yours,

J. C. Allen Assistant Commissioner for Administration

Enclosures

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Control No. PR-R (March 18, 1958) cc: Mr. R. H. Helmintoller Mr. E. J. Martin

Mr. J. Rael

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3-24-58

RG 30, Bur. of Public Roads E. 6D, Gen Carr. + Kelated Ares, 1955-59 Box 1128

23-10

BUREAU OF PUBLIC ROADS

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Mr. E. H. Swick, Regional Engineer Juneau, Alaska

March 13, 1958

Paul F. Royster, Assistant Commissioner Washington 25, D. C. Paul F. Royster

When Mr. Erhart was in Alaska last fell he discussed with you at some length a draft of a proposed Policy and Procedure Memorandum (PPM 21-5.1) to cover the preparation of PS&E for Federal-aid projects in your region.

Following Mr. Erhart's return the PPM was revised to reflect the changes agreed upon. One item that has not teen changed is the inclusion of the engineer's estimate in the PS&E assembly to be transmitted to Washington. This matter was the subject of considerable discussion between you and Mr. Erhart at which time you stated your reluctance to distribute copies of the estimate prior to the opening of bids. You were advised that we would try for the time being to get along without the estimate here in the Washington office. We have given this arrangement a fair trial and find that it is not satisfactory.

It would appear that the handling of the estimate and the forwarding of a copy to this office (say in a scaled envelope if you desire) with the other PSAE data can be satisfactorily arranged to preserve its confidential nature.

We will appreciate your cooperation in establishing the procedures as outlined in the PPM, which will soon be issued.

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Federal Hwy. Projs. Div. Mr. Royster - Room 6019

alaka Design 12

March 10, 1958

Mr. B. M. French, Regional Engineer Fortland 8, Oregon

Paul F. Royster, Assistant Commissioner Washington 25, D. C. Paul F. Royster

We are cooperating with the Alaska International Rail and Highway Commission in its studies of routes to Alaska. Our current effort is to develop a map overlay showing existing and planned rail and highway systems. The directive from the Commission is as follows:

Bureau of Public Roads - one overlay showing: road planned for which money is appropriated; roads under discussion, long range (1975-1980) plans. Show especially the feeder routes to coast; roads under construction. Show roads planned as paved/black-top as solid black, gravel as black/white block, improved roads as two black lines with black cross lines. Note: rail lines (main only) should show on this map for orientation. Show and identify FGE, Northern Alberta, CN, CP, GN. Show main towns only.

The overlay is to be placed on U.S. Coast & Geodetic Survey Route Chart 2209 (Seattle-Anchorage), Scale 1:2,000,000. A section of this map showing the Seattle-Vancouver and adjacent area is attached.

Will you please have the requested data plotted for this section. This information will then be transferred to a composite map being prepared here from which the overlay will, in turn, be developed. For the Seattle-Vancouver area only main roads need be shown.

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Attachment

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cc - Files (2) Federal Hwy, Projs. Di

Federal Hwy Projs. Div. Mr. Royster Room 6019

2-10

23-10

FEB 5 - 1958

Mr. Clifton H. Mattoon Highway Division Associated General Contractors of America, Inc. 1227 Munsey Building Washington, D. C.

Dear Mr. Mattoon:

This is confirmation of our conversation in the office of the Federal Highway Administrator this morning. We have undertaken to review your report in detail, and the following statement should help clarify our position.

On January 8 you and Mr. Erickson, representing the Associated General Contractors, were in the office to discuss our force account operations in Alaska. Mr. Erickson submitted two copies of a report, illustrated with photographs, which had been prepared for the Alaska Chapter of the AGC to reveal the extent of Public Rosis force account operations during 1957. A copy of the AGC report was also furnished Regional Engineer Swick who has submitted Region 10's comments. Mr. Swick advises that the report contains no facts not freely brought out during the conference with AGC representatives in Jumeau last September.

Based on information furnished by Region 10, we have summarized the 34 projects listed in the AGC report. This summary is about as follows:

Group	A	New Construction by Government Forces 17 project	ts
		Meavy Maintenance and Betterment by	
		GovernmentForces 8 "	
Group	C -	Maintenance by Government Forces 6 "	
Group	D -	Construction by Contract 2 "	
	No 1	work performed and none programed 1 "	

(One project in Group A was constructed partly by force account and partly by contract).

Of the 17 projects listed in Group A, 13 were small operations costing a total of approximately \$195,000 for 17.5 miles of highway or about \$11,000 per mile. Of these 13 jobs about one-half have been completed and the others are scheduled for completion on a force account basis during 1958. The 4 force account projects involving new construction not accounted for in the foregoing are: