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11/29/48

UNITED STATES
DEPARTMENT OF THE INTERIOR
ALASKA ROAD COMMISSION
JUNEAU, ALASKA

To	INITIAL	Date
TAYLOR	W	12/9

November 29, 1948

Mr. James P. Davis, Director,
Division of Territories & Island Possessions,
Department of the Interior,
Washington 25, D. C.

Dear Sir:

There is enclosed herewith a copy of a letter dated October 26, 1948, received in this office on November 15, 1948, from Public Works Administration in Washington. While pertaining primarily to the transfer of the remaining cash balance estimated as required for the first contract on the Turnagain Arm project (Sections C, D, E, and F1) the letter suggests that in making other awards on the Turnagain Arm project from contractual authority, a formal transfer of contract authorization must be made from the Alaska Road Commission through the Treasury, to the Public Roads Administration. This would presumably also require the concurrence of the Bureau of the Budget.

A contract for the construction of the F-2 Section of the Turnagain Arm project has been advertized and bids thereon are to be received on December 8, 1948, by Public Roads Administration, Juneau. The estimated amount of the contract is approximately \$3,400,000 plus contingencies and engineering, and it will be necessary to use contract authorization for this award. The exact amount of the contract is not yet known. While, perhaps, it would be possible to request a formal transfer of contractual authority for the estimated amount, or for the amount as determined, after the opening of bids, from the Alaska Road Commission, through the Treasury, to the Public Roads Administration, this device appears cumbersome and will unquestionably delay the date upon which award of the contract can be made. It will to a certain extent nullify the advantage of having the funds appropriated to the Alaska Road Commission through our regular road appropriation.

It is, therefore, suggested that the agreement of July 12, 1948, for the construction of the Turnagain Arm project be modified so as to permit the Alaska Road Commission to make this contract and other contracts where contract authorization must be used, in the same manner as contracts already in effect for surfacing of the Richardson, Glenn, and Alaska Highways under the agreement of August 17, 1948, with the Public Roads Administration.

Since Public Roads Administration, Washington, will have to be consulted, it is requested that this matter be explored with Public Roads Administration by your office and that we be promptly advised by telegraph as to their reaction to the matter.

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

Mr. James P. Davis

- 2 -

November 29, 1948

It is our recommendation that the agreement of July 12, 1948, for the construction of Turnagain Arm be modified so that the contract for the F² Section and others involving use of contract authorization shall be made by the Alaska Road Commission in the same manner as provided in the agreement of August 17, 1948, which has proven satisfactory.

There is sufficient cash for the cost of engineering and this would be transferred to the Public Roads Administration in the same manner as is now being done on other contracts.

Very truly yours,

John R. Noyes.
John R. Noyes,
Commissioner of Roads for Alaska.

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

PUBLIC ROADS ADMINISTRATION
Federal Works Agency
Washington 25

COPY

October 26, 1948

In your reply please
refer to file No. C-1.21

Mr. Ike P. Taylor
Chief Engineer
Alaska Road Commission
Department of the Interior
Juneau, Alaska

My dear Mr. Taylor:

We have been advised by Mr. T. W. Taylor, Administrative Officer of the Division of Territories and Island Possessions, that it is not the intent of the Juneau office of the Alaska Road Commission to transfer at the present time to the Public Roads Administration any part of the \$4,000,000 contract authorization for the Turnagain Arm project.

We assumed that the difference between the advance of cash of \$2,500,000 and the total allotment of July 15, 1948, of \$4,926,591.09 was contract authorization and so indicated in our budget submission to the Bureau of the Budget. We have been advised by the Bureau of the Budget that we cannot carry contract authorization on our records in this case unless there is a formal transfer of contract authority from the Alaska Road Commission through the Treasury to the Public Roads Administration. Since it is not your intention to transfer any contract authorization in connection with the allotment of \$4,926,591.09, we are submitting for processing Standard Form 1080 requesting cash in the amount of \$2,426,591.09, the remainder of the allotment.

Very truly yours,

(sgd.) J. C. Allen, Chief Accountant
Public Roads Administration

Enclosure

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Entry 1-B, Classified Files, 1907-51
Box 377

UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

Handwritten signature: J. P. Davis

DEC - 9 1948

Mr. Thomas H. MacDonald,
Commissioner of Public Roads,
Public Roads Administration,
Federal Works Agency,
Washington, D. C.

My dear Mr. MacDonald:

I have your letter of December 3 (File No. C-1.6) relative to the method of covering contract obligations incurred by your agency in connection with the Turnagain Arm Project.

The necessity for a determination of this matter is obvious and I have written Colonel John R. Noyes, the Commissioner of Roads for Alaska, asking him to advise me of his decision as to the method to be employed.

This office or the Alaska Road Commission will let you know our decision in the near future.

(Sgd.) James P. Davis

James P. Davis,
Director.

EMH:TWT:yk
12/8/48

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

UNITED STATES
DEPARTMENT OF THE INTERIOR

Lee - Taylor

December 6, 1948.

Mr. Taylor:

I talked with Mr. Wilson, PRA, this morning, and he says that while he has no precedent for a transfer of the sort ~~contemplated~~ under discussion, he believes that it could be accomplished within a week if it were hand processed. The transfer involves a letter from the Secretary of the Interior to the head of PRA, through the Secretary of the Treasury.

He also said that a letter has been prepared in his office addressed to Mr. Davis re the transfer of funds or contract authorization, and it should be received here shortly.

BH

December 3, 1948

Review of the Public Roads budget estimates for the fiscal year 1950, representatives of the Bureau of the Budget called to our attention that we had no authority to carry contract authorization of \$2,426,591 on our accounting records to supplement the cash transfer of \$2,500,000 in connection with financing of the work we have under our supervision on the Turnagain Arm project. We let the contract for Sections C, D, E, and F-1 of this project estimated to cost \$4,926,591, including engineering and contingencies, under an arrangement providing for a transfer of cash of \$2,500,000 and, we assumed, contract authority for the difference.

We were advised by the Bureau of the Budget that contract authority in this instance should be accomplished by a formal letter from the Secretary of the Interior to the Commissioner of Public Roads through the Treasury Department authorizing the transfer. After discussion of the matter with Mr. T. W. Taylor of your office, we were advised the Alaska Road Commission did not intend that any part of the \$4,000,000 contract authorization should be obligated against the contract and that voucher Form 1080 should be submitted to the Juneau office of the Alaska Road Commission requesting transfer of cash in lieu of contract authority. Accordingly, we submitted Standard Form 1080 with letter dated October 26, 1948, to the Alaska Road Commission providing for transfer of cash in amount of \$2,426,591.09 in order that we would have the full obligation of the Public Roads Administration covered. We have now received letter from Colonel John R. Noyes, Commissioner of Roads for Alaska, advising us that the voucher would not be processed for payment at this time.

" We consider that we must have contract authority or cash in hand to cover the contract obligation already incurred. If the Alaska Road Commission does not desire to transfer at this time the remaining amount of cash necessary to complete work under contract on the basis of the present estimated cost, I see no alternative but to request contract authority in lieu of cash. "

Please advise us of your decision in this matter.

Very truly yours,

W. H. Douglas
Commissioner of Public Roads

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
ALASKA AND ISLAND POSSESSIONS

Lee Taylor

Mr. Lee:

Mr. Taylor would like to discuss this with you.

December 3, 1948

Gardner 12/6/48

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Please advise us of your decision in this matter.

Very truly yours,

Wm. Stuart Douglas
Commissioner of Public Roads

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

UNITED STATES
DEPARTMENT OF THE INTERIOR

Taylor

Lee - Taylor

PUBLIC ROADS ADMINISTRATION
FEDERAL WORKS AGENCY
WASHINGTON 25

IN YOUR REPLY PLEASE
REFER TO FILE NO. C-1.6

December 3, 1948

Mr. James P. Davis
Director, Division of Territories
and Island Possessions
Department of the Interior
Washington 25, D. C.

My dear Mr. Davis:

In the review of the Public Roads budget estimates for the fiscal year 1950, representatives of the Bureau of the Budget called to our attention that we had no authority to carry contract authorization of \$2,426,591 on our accounting records to supplement the cash transfer of \$2,500,000 in connection with financing of the work we have under our supervision on the Turnagain Arm project. We let the contract for Sections C, D, E, and F-1 of this project estimated to cost \$4,926,591, including engineering and contingencies, under an arrangement providing for a transfer of cash of \$2,500,000 and, we assumed, contract authority for the difference.

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Please advise us of your decision in this matter.

Very truly yours,

W. H. ...
Commissioner of Public Roads

RG 126, Off. of Territories
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Box 377

*Mr. Taylor
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UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

Taylor
Ext. 2904

INTERIOR DEPARTMENT
DIVISION OF TERRITORIES

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ALASKA ROAD COMMISSION

OCT 21 1948

VIA WIRE RADIO - PRIORITY

WASHINGTON D C

*9-1-55
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THE P. TAYLOR
CHIEF ENGINEER
ALASKA ROAD COMMISSION
JUNEAU ALASKA

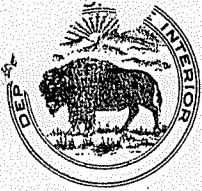
BUDGET JULY FORTY EIGHT TO PUBLIC WORKS ADMINISTRATION ENCLOSING
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AN AUTHORITY TO OBLIGATE AGENT CASH FUNDS IN ROAD COMMISSION'S POSSESSION
AND THAT CHECKS IN ADDITION TO THE TWO MILLION FIVE HUNDRED THOUSAND WOULD
BE FORTHCOMING ~~WERE~~ ~~period~~ PLEASE RADIO YOUR INTEREST WITH REGARD TO
ABOVE ALLOTMENT

(Sgd.) T. W. Taylor

T. W. TAYLOR

INT:er
10/21/48

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377



UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

Beigun
Silverman
Taylor
Lee
Flakue

Air Mail

OCT - 5 1948

Colonel John R. Noyes,
Commissioner of Roads,
Alaska Road Commission,
Juneau, Alaska.

9-1-55
Turnagain
Armstrong

My dear Colonel Noyes:

Your letter of September 22 requested specific delegation of authority to the Commissioner of Roads for Alaska to deal directly with the Division Engineer of the Public Roads Administration at Juneau in all matters pertaining to the Memorandum of Understanding Relating to the Construction of the Turnagain Arm Road Project in Alaska, approved by Secretary of the Interior July 12, 1948.

I am advised by the Chief Counsel that no specific delegation is required; that pursuant to Departmental Order No. 2448, dated July 19, 1948, which provides that the Commissioner of Roads for Alaska, with respect to the functions to be performed by the Commission, may exercise the authority conferred by the Secretary of the Interior by the act of June 30, 1932, you may exercise complete authority with respect to the implementation of the Memorandum of Understanding Relating to the Construction of the Turnagain Arm Road Project in Alaska.

Sincerely yours,

(Sgd.) James P. Davis

James P. Davis,
Director.

TWT:LBE:vb
10/5/48

Copy on
9-1-55
att. E.P.
"P."
Noyes



INTERIOR DEPT.
RECEIVED
SEP 27 1948
TERRITORIES

UNITED STATES
DEPARTMENT OF THE INTERIOR
ALASKA ROAD COMMISSION
JUNEAU, ALASKA

To	Initial	Date
Lee	000	9/27
Jayson		
September 22, 1948.		
FILES		

Mr. James P. Davis, Director,
Division of Territories and Island Possessions,
Department of the Interior,
Washington 25, D. C.

Dear Sir:

Consistent with the delegation of authority to the Commissioner of Roads for Alaska to deal directly with the Division Engineer, Public Roads Administration, Juneau, Alaska, in all matters pertaining to the agreement entered into 17 August 1948 by the Director, Division of Territories and Island Possessions, Department of the Interior, and the Commissioner of Public Roads, Public Works Agency, Washington, D. C., and in order to further simplify the administration of road matters in Alaska, it is requested that further authority be delegated to the Commissioner of Roads for Alaska to deal directly with the Division Engineer of the Public Roads Administration, Juneau, Alaska, in all matters pertaining to the Memorandum of Understanding Relating to the Construction of the Turnagain Arm Road Project in Alaska, approved by the Secretary of the Interior July 12, 1948.

It is anticipated that the Public Roads Administration will open its division office in Juneau about 1 October 1948. It is therefore suggested that the delegation of authority requested in paragraph one hereof be made effective upon that date.

In order to implement the action of the Department of the Interior, parallel action should be taken by the Public Roads Administration. It is suggested, therefore, that the Department of the Interior approach the Public Works Agency with a view towards requesting them to make a delegation of authority to their Division Engineer in Juneau, Alaska, similar to that proposed herein.

A copy of this letter is being sent to Mr. H. A. Stoddart, who has been designated by the Public Roads Administration as the Division Engineer, Public Roads Administration, Juneau, Alaska, for his information.

Very truly yours,

John R. Noyes.
John R. Noyes,
Commissioner of Roads for Alaska.

cc: Mr. Stoddart.

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

MEMORANDUM OF UNDERSTANDING
RELATING TO THE CONSTRUCTION OF THE TURNAGAIN
ARM ROAD PROJECT IN ALASKA

Pursuant to the provisions of the First Deficiency Appropriation Act, 1948, approved May 10, 1948 (Public Law 519 - 80th Congress), and in accord with conferences between officials concerned, the Alaska Railroad, the Alaska Road Commission, and the Public Roads Administration, have arranged for the construction of a road designated as the "Turnagain Arm Project", hereinafter referred to as the Project, to provide a facility to connect the Kenai Peninsula with the central road system of Alaska, the work to be performed under the following terms and conditions:

1. All funds for the Project, which have been made available under said act of May 10, 1948, or from any future appropriations that may be made by Congress for the purpose, will be transferred to the disbursing officer at Juneau, Alaska, except that the sum of \$75,000 shall be transferred immediately to the Public Roads Administration through the U. S. Disbursing Officer in Washington for use in connection with surveys now in progress.

2. The U. S. Disbursing Officer at Juneau shall advance all necessary funds to be expended hereunder by the Public Roads Administration upon request of that organization and certification of the Chief Engineer of the Alaska Road Commission. The said disbursing

officer shall, at the option of the Alaska Railroad, either advance or reimburse the Railroad the funds necessary to cover all expenditures made or to be made by the Railroad on the Project upon certification of the Chief Engineer of the Alaska Road Commission. The Public Roads Administration and the Railroad shall pay all vouchers and make all disbursements for the work performed by each of them hereunder; and the funds necessary for the purpose shall be transferred to these agencies by the Alaska Road Commission either in advance of such payment or by way of reimbursement after payment therefor shall have been made, as may be requested by the Public Roads Administration or the Railroad, respectively.

3. The Railroad shall be paid the cost of grading and structures necessary for both the railroad and the highway for that portion of the Project between Potter and Indian. It is understood, however, that the cost of placing any new rails and ties shall be borne entirely by the Railroad and shall not be a charge against the funds appropriated for the Project.

4. The Alaska Railroad will be paid out of Project funds for changes in the telephone and telegraph lines made necessary by Project construction.

5. It is understood that no portion of the funds for the Project shall be used to reimburse forest road funds expended on surveys of the proposed routes around Turnagain Arm made prior to May 10, 1948.

6. No contract shall be entered into by either the Alaska Railroad or the Public Roads Administration for work, materials, or equipment for the Project under the contract authorization provision contained in the act of May 10, 1948, unless specific authorization therefor shall first be given by the Alaska Road Commission.

7. Monthly reports shall be made to the Alaska Road Commission by The Alaska Railroad and the Public Roads Administration. These reports shall include the following information: (1) total expenditures and obligations and purposes for which spent and/or obligated; (2) work progress during the month; and (3) estimated work progress in next month. The specific details of the reports shall be worked out by the Alaska Road Commission, The Alaska Railroad, and the Public Roads Administration.

8. There shall be left for future determination by the parties hereto the question of whether the Railroad or Project funds shall bear any additional costs that may result from railroad improvements or increased costs of the highway between Indian and Portage in the event the highway is limited to the location within or adjacent to the railroad right-of-way between those points.

9. The Alaska Railroad shall assume responsibility for location, survey, design, specifications, estimates, and supervision of contractors' operations with respect to the portion of the road between

Potter and Indian: Provided, That all plans, specifications, and estimates for the construction work shall be submitted to the Public Roads Administration for review and approval before advertising for bids. The Public Roads Administration shall designate a representative to maintain liaison with the Railroad in the location survey, and design phases of this portion of the Project.

10. The Public Roads Administration shall assume responsibility for the location survey, design, specifications, and estimates for that portion of the road between Indian and Portage. The construction work shall be undertaken by either the Alaska Railroad or the Public Roads Administration as may be determined by the parties hereto upon completion of the survey, design, specifications, and estimates for said portion of the road. If the construction work for the section between Indian and Portage is assigned to the Public Roads Administration, all plans, specifications, and estimates shall be submitted to the Alaska Railroad for review and approval before work on said section is advertised for bids. The Alaska Railroad shall designate a representative to maintain liaison with the Public Roads Administration in the location survey, and design phases of this portion of the Project.

11. Alternate plans, specifications, and estimates shall be prepared by the Public Roads Administration for the location of the Project (1) around the head of Turnagain Arm to Portage, and (2) for the construction of a bridge across Turnagain Arm from a

point near the mouth of Quartz Creek to a point at or near Railroad Mile 67. Proposals will be requested on both of these routes but no contract shall be awarded therefor without the prior approval of The Alaska Railroad and the Alaska Road Commission.

12. As soon as practicable after funds are made available, the Public Roads Administration shall proceed with the work on the initial section of the Project from Mile 58 to a point in the vicinity of the mouth of Quartz Creek on the south side of Turnagain Arm. All contracts for this section will be awarded by the Public Roads Administration which agency will supervise all construction work thereon.

THE ALASKA ROAD COMMISSION

By *Charles Taylor*
Chief Engineer

THE ALASKA RAILROAD

By *[Signature]*
General Manager

PUBLIC ROADS ADMINISTRATION

By: *Wm. MacDonal*
Commissioner of Public Roads

Approved

7/12/48

(Date)

[Signature]
Secretary of the Interior

MEMORANDUM OF UNDERSTANDING
RELATING TO THE RECONSTRUCTION AND IMPROVEMENT OF
THE RICHARDSON, GLENN, AND ALASKA HIGHWAYS IN ALASKA

Pursuant to the provisions of the Interior Department Appropriation Act of 1949 approved June 29, 1948, (Public Law No. 841, 80th Congress), and in accordance with an oral agreement between the responsible officials concerned, the Director of the Division of Territories and Island Possessions, for the Department of the Interior, and the Commissioner of Public Roads, for the Public Roads Administration, have arranged for work on surveys, reconstruction and improvement of certain highways in Alaska. The purpose of this agreement is to set forth in a written instrument the request of the Department of the Interior to the Public Roads Administration to perform surveys and prepare plans and estimates on projects described below, and to perform the construction engineering on designated units of these highways.

1. Objective:

It is agreed that the immediate objective shall be to provide a dustless surface on the subject roads at the earliest date. To accomplish this objective the construction shall be undertaken by the stage construction method which contemplates that, insofar as possible, the existing roads will be rehabilitated and further improved and that the present alignment and grade line will be followed except where it is desirable to deviate to eliminate excessive curvature, grades, unstable foundations, slide conditions or for other similar reasons. It is further agreed that as the final objective the designated highways will be improved to design standards to the extent determined to

be justified based on use of a design speed of 60 miles per hour in relatively level topography, 50 miles per hour in rolling topography, and 40 miles per hour in mountainous country. It is contemplated that the eventual minimum width of pavement or oiled surface will not be less than 20 feet and that the width between shoulders will not be less than 24 feet.

It is mutually agreed that the location surveys, preparation of plans, specifications and estimates and contract documents will be advanced as rapidly as conditions permit to allow letting of contracts at the earliest practicable date. Advancement of projects to the construction stage and the setting up of projects will be made in conformance with the principles of prudent management and reasonable economy. The attached schedule is to be regarded as the objective to be attained.

2. Scope of Work:

Sections on which the Administration will handle surveys and plans: The northerly portion of the Richardson Highway extending southward from Fairbanks for 137 miles, and from Gulkana extending south for 46 miles, and from Valdez extending northerly 36 miles; the Glenn Highway; and the easterly 155 miles of the Alaska Highway.

Sections on which the Administration will supply construction engineering are the portion of the Richardson Highway extending from Fairbanks to Big Delta; the central portion of the Alaska Highway beginning at a point 50 miles east of Big Delta, and ending at a point 90 miles west of the International boundary; and the portion of the Glenn Highway 40 miles in length east from Anchorage.

The Administration will also provide the additional preliminary engineering and the construction engineering necessary to provide for stock piling of surfacing materials, aggregates and bituminous materials for the section of the Richardson Highway extending from Big Delta to Gulkana.

3. Definitions:

For the purposes of this agreement the following definitions shall control:

- (a) "Commissioner" shall mean the Commissioner of Roads for Alaska or his authorized representative.
- (b) "Engineer" shall mean the Division Engineer of the Public Roads Administration or his authorized representative.
- (c) "Commission" shall mean the Alaska Road Commission.
- (d) "Administration" shall mean the Public Roads Administration.

4. Surveys and Plans:

The Administration shall make the field location, office design, and prepare plans, specifications and estimate, and prepare contracts for units of the above named highways, as jointly agreed by representatives of the Commission and the Administration. The location, design and type shall be prepared in conformance with paragraph No. 1 of this agreement. In general, road location, width of roadway, the depth and width of surfacing, character and standards of alignment and grade, the size of drainage structures, and the elevation of grade lines across

water courses are all features of the proposed improvement for which the Administration shall be primarily responsible subject to review and approval by the Commission. The contract plans and specifications for road projects shall be prepared by the Administration. In the course of preparation of contract plans and specifications, the Commissioner shall be kept informed as to progress and shall be given the opportunity to make advance reviews and comments. When the plans and specifications are completed the Engineer shall send the documents to the Commissioner for his approval.

5. Construction:

The construction of projects included in this agreement shall be accomplished by the Administration in accordance with plans approved by the Commission. When so approved, the Administration may proceed with construction. Construction work shall be by contract unless day labor work is approved by the Commission. If construction is to be by contract, the Engineer shall advertise for bids for constructing the project. The record of the bids received with appropriate recommendation shall be submitted by the Engineer to the Commissioner. Contract papers shall be prepared by the Engineer and sent to the Commissioner for award and execution of the contract. The Engineer shall act as the representative of the Commissioner in seeing that the terms of the contract are fulfilled by the contractor. All minor alterations which are authorized under the contract without a modification of the contract, and which are deemed necessary during the progress of the work, may be ordered by the Engineer.

When a project is nearing completion the Engineer shall notify the Commissioner in writing when the final inspection should be made. Final inspection shall be performed jointly by the Engineer and the Commissioner. Before recommending payment of the final voucher, the Engineer shall be in receipt of a statement of acceptance by the Commissioner. The Engineer shall submit a final construction report to the Commissioner.

6. Records and Accounting:

The Administration shall keep all necessary records of surveys, construction and engineering performed under its supervision, and the Engineer shall report to the Commissioner regarding the status of the work and of funds advanced or transferred. Reports shall be submitted monthly containing such data as requested by the Commissioner and in such detail as agreed by the parties hereto.

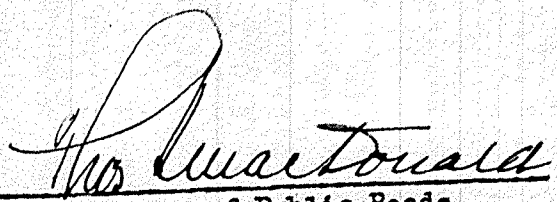
Payments to contractors will be made periodically by the Commission from vouchers prepared by the Administration to cover the work performed. The Administration shall pay all vouchers and make all disbursements for the surveys and construction engineering performed by it under this agreement, from funds transferred or to be transferred to the Administration for that purpose.

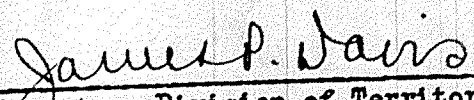
7. Rights-of-way:

The Commission shall make available all necessary rights-of-way, including material sites and sources of material, necessary for construction purposes.

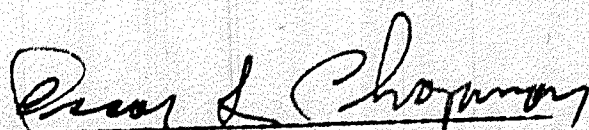
The effective date of this Memorandum of Understanding shall be July 1, 1948, and it shall continue in effect until the projects covered by the agreement have been completed.

It shall also continue in effect for the surveys until they are completed or the work is discontinued by mutual agreement between the Administration and the Commission.


Commissioner of Public Roads


Director, Division of Territories
and Island Possessions

Approved: AUG 17 1948


Acting Secretary of the Interior

PUBLIC ROADS ADMINISTRATION

ALASKA DIVISION

CONTRACT SCHEDULE - RICHARDSON HIGHWAY

Section	Proposed date of Bid Opening	Estimated date of Start of Work	Completion Date	Class of Work	Mileage
Unit A	9-10-48	10-1-48	10-31-49	Grading, Surfacing and Oiling	44
Unit B	9-20-48	10-10-48	10-31-49	Ballasting, Surfacing and Oiling	53
Unit C	5-1-49	6-1-49	10-31-49	Ballasting, Surfacing and Oiling	40
Unit D	8-1-49	8-15-49	10-15-50	Grading, Surfacing and Oiling	44
Unit E	9-15-49	9-30-49	10-31-51	Grading, Surfacing and Oiling	61
Unit F	5-1-49	6-1-49	10-31-49	Surfacing and Oiling	46
Unit G	5-1-50	6-1-50	10-31-51	Grading, Surfacing and Oiling	48
Unit H	5-1-49	6-1-49	10-31-49	Grading, Surfacing and Oiling	36

July 16, 1948

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Entry 1-B, Classified Files, 1907-51
Box 377

PUBLIC ROADS ADMINISTRATION

ALASKA DIVISION

CONTRACT SCHEDULE - ALASKA HIGHWAY

Section	Proposed date of Bid Opening	Estimated date of Start of Work	Completion Date	Class of Work	Mileage
Unit A	7-1-49	7-15-49	10-31-50	Grading, Surfacing and Oiling	50
Unit B	9-15-48	5-15-49	8-31-50	Surfacing and Oiling	65
Unit C	5-1-49	6-1-49	8-31-50	Surfacing and Oiling	90

July 16, 1948

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PUBLIC ROADS ADMINISTRATION

ALASKA DIVISION

CONTRACT SCHEDULE - GLENN HIGHWAY

Section	Proposed date of Bid Opening	Estimated date of Start of Work	Completion Date	Class of Work	Mileage
Unit A	9-15-48	10-1-48	10-31-49	Grading, Ballasting, Surfacing and Oiling	40
Unit B	5-1-49	6-1-49	10-31-50	Ballasting and Oiling	141

CONTRACT SCHEDULE - HAINES HIGHWAY

Section	Proposed date of Bid Opening	Estimated date of Start of Work	Completion Date	Class of Work	Mileage
Unit A	4-1-49	5-15-49	10-31-50	Grading, Ballasting, Surfacing and Oiling	42

July 16, 1948

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Box 377

Mr. Davis
80

COPY

1948 Oct 3 PM 9 43

O. BFA 150 Long 68-Fairbanks Alaska 3 831A

U. S. Dept of Interior

Division of Territories Wash DC

File

9-1-55
Turnagain
Arm. Project

For Rex Lee. Shall see Johnson regarding Turnagain Arm Road in Anchorage Tuesday and may want to telephone you that day. Have plan for saving at least \$3,000,000 under Alaska Railroad's estimate. Please advise Alaska Road Commission, Juneau, if date of October 14 for Budget hearing in Washington still stands. If so I plan to arrive Washington early 13th but shall defer departure if hearing postponed.

Noyes

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Entry 1-B, Classified Files, 1907-51
Box 377



RECEIVED
SEP 27 1948
TERRITORIES

UNITED STATES
DEPARTMENT OF THE INTERIOR

ALASKA ROAD COMMISSION Initial Date
JUNEAU, ALASKA

*Noted 9/27/48 Division of Terr
877*

Initial	Date
<i>Lee</i>	September 23, 1948
<i>Traylor</i>	9/28
<i>Davis</i>	9/24
	9/28
FILES	

Colonel J. P. Johnson, General Manager
The Alaska Railroad
Anchorage, Alaska

Dear Colonel Johnson:

Receipt is acknowledged of copy of a letter to you dated 17 September 1948 from Mr. Anton A. Anderson, Assistant Chief Engineer of the Alaska Railroad, giving a resume of obligations and estimated costs on the construction of the Turnagain Arm road. This letter includes an engineering estimate from the Alaska Railroad for constructing the joint highway and railroad section between Indian Creek and Potter—\$12,121,400.

While the expense of constructing this portion of the Turnagain Arm road will unquestionably be high, we feel that the amount estimated is so great that it indicates the need for a search for additional routes which might be utilized at less cost. There is understood to be a possibility of an alternative line not involving the right-of-way of the Alaska Railroad which has been partially explored and which might represent a less costly solution than that proposed by the Railroad.

On the other hand, it is incontestable that the Railroad itself will benefit from the relocation and straightening of its line and the re-balancing and re-laying of its track so that a very sensible improvement in the value of the Railroad property and in its ease of operation will result.

It appears, therefore, that for accounting purposes the benefits to accrue to the Railroad and the Highway, respectively, should be separated. For instance, expenses of moving and operating tracks under traffic, the moving and maintenance of telephones and telegraph lines, the laying of rail and certain other items would appear to be fully chargeable to improvement of the Railroad, and many other items should be divided for accounting purposes in an equitable ratio between railroad benefits and road benefits.

It is believed that this subject should be fully explored at an early date. I propose to visit Anchorage during the week of September 27 to October 4, etc. One of the primary objects of this trip will be to visit all parts of the Turnagain Arm project and a conference on the subject of

*Estimate
(Construction of acc part)*

*9-1-55
Turnagain
Arms Road
Only about
\$200,000 of Rehab
program for
line adjustments
for this portion of RR.
This has
been discussed
a great deal
& believe
the ARR is
hearing
all aspects
legitimate
to change
to it.*

*P.S. The
stamps for
which the
ARR is
you are
specified
in the
memo.
of Understanding
on Turnagain
Arm
G.*



Colonel J. P. Johnson

- 2 -

September 23, 1943

this letter with you would seem to be in order. I know that you will be as anxious as I to keep the cost of the Turnagain Arm road project to the practicable minimum and to allocate costs in such a manner that they may truly reflect the nature of the work.

Sincerely yours,

John H. Noyes
Commissioner of Roads for Alaska

JTN/lcs

CC: H. A. Stoddart
Public Roads Administration
Oak Building
Portland, Oregon

H. A. Stoddart
Public Roads Administration
Juneau, Alaska

✓ Director, Division of Territories & Island Possessions
Department of the Interior
Washington 25, D. C.
Attn: Mr. H. Rex Lee
Assistant Director

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

File copy

September 8, 1948

9-1-55
Jernagin
Crew Road
Project

Mr. James S. Bright
Public Roads Administration
Washington, D. C.

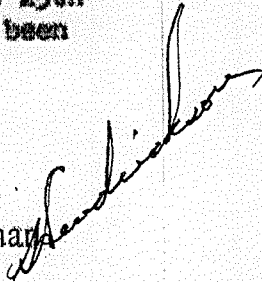
My dear Mr. Bright:

Receipt is acknowledged of your letter dated August 24, 1948. It is noted that you approved the contractor's recommendation to retain concrete and timber construction in lieu of the steel I-beams and steel grid floors.

Reference is made to the fourth paragraph of your letter in which you state that the contractor will allow a rebate for any charges (reductions) in railroad freight rates that can be granted. As you probably know it is against the policy of this Department to grant any rebates. However, for such portions of the Highway as will directly benefit the Railroad property, this office will request the Alaska Railroad to move appropriate equipment and supplies without cost. This will be discussed with the General Manager, Alaska Railroad, in a meeting about September 25th at Anchorage in which Mr. Stoddard of your Administration has been requested to participate.

Yours very truly,

((Sgd.)) Irwin W. Silverman



Irwin W. Silverman
Acting Director

GWT/lcs

CC: Alaska Road Commission
Juneau, Alaska
Col. John R. Noyes

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377

RECEIVED
OFFICE OF THE SECRETARY OF THE INTERIOR
WASHINGTON, D. C.
MAY 10 1907

Mr. Topley

Col. Hayes &
Mr. Topley
are leaving
today & would
like an answer
to this first.
See last para.
of this letter
re rebates ~~from~~
Arr.

PUBLIC ROADS ADMINISTRATION
FEDERAL WORKS AGENCY
WASHINGTON 25

IN YOUR REPLY PLEASE
REFER TO FILE No. B-3.2

August 24, 1948

DS

Mr. James P. Davis
Director, Division of Territories and
Island Possessions
Department of the Interior
Washington, D. C.

My dear Mr. Davis:

The low proposals of C. F. Lytle Company and [✓]Green Construction Company for the construction of the Turnagain Arm Project, Alaska, were discussed in our letter of July 7.

At this time, we questioned the unit prices of concrete and crosoted timber and referred to discussions wherein we were advised the contractors were willing to eliminate these items as far as possible if by redesign steel could be substituted to a cost advantage to the project.

There is enclosed copy of a letter from the contractor dated August 19 wherein he discusses the relative cost in considerable detail and compares the cost of steel and concrete floors which is accompanied by an estimate of cost. The conclusion arrived at is that there is no probability of any saving being made by the substitution of steel floors for concrete floors. In agreement therewith, we have telegraphed the contractors that since no saving will accrue to the United States by substituting steel I-beams and steel grid floors on trestle bridges for concrete girders, according to their comparison of cost, the proposition of substituting steel for concrete will not be pursued further and work on the trestle should proceed on the basis of the concrete alternate contained in the contract plans.

We also stated the contractors were estimating the tonnage involved which would be submitted for our consideration and they will allow a rebate for any ^{reductions?} charges in railroad freight rates that can be granted.

There is enclosed copy of a letter from the contractor dated August 16 furnishing an approximate estimate of tonnages of materials and equipment which will probably be shipped over the Alaska Railroad

*Copy on
8/28
Jung
Freight
Dept.*

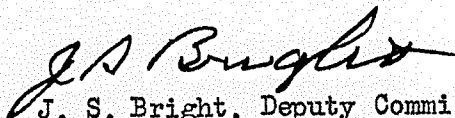
RG 126, Off. of Territories
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Box 377

- 2 -

during the construction of this project. We are advised this tonnage is furnished with present information, with the understanding that these tonnages will be subject to possible large variations.

Please furnish us with your decision regarding rebate in railroad freight rates that can be granted incident to the construction of this project.

Very truly yours,



J. S. Bright, Deputy Commissioner
Public Roads Administration

Enclosures

UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

File Number 9 1 55
TURNAGAIN ARMS
PROJECT

Date

Sep. 3, 1948*

CROSS REFERENCE

To:

Subject:

EXTRACT:

On the justification for the Turnagain Arm Road, Col. Noyes suggested that we get the amount of the present contract for the 27.25 miles. It would be appreciated if you would furnish us this figure.

Signed:

T. W. Taylor, Administrative Officer

See File Number:

9 1 55 - ARC -APPROPRIATION 1950

49515

PUBLIC ROADS ADMINISTRATION
FEDERAL WORKS AGENCY
WASHINGTON 25

*Mr Lee
Noyes
file*

IN YOUR REPLY PLEASE
REFER TO FILE NO. B-3.2

July 22, 1948

RECEIVED
PRIOR DEPT.
JUL 23 1948
TERRITORIES

*9-1-55
Rt. J.
Turnagain
Arm*

Mr. H. Rex Lee, Assistant Director
Division of Territories and
Island Possessions
Department of the Interior
Washington 25, D. C.

My dear Mr. Lee:

The enclosed prints for Sections C and D and Section E,
Turnagain Arm, Alaska are revisions that have been made since
the original set of plans were submitted to you.

Please insert the revised sheets in place of the old
ones in your set of plans.

Very truly yours,

J. S. Bright, Deputy Commissioner
Public Roads Administration

By *Frank A. Nickols*
Frank A. Nickols, Chief, Division
of Forest & Park Highways

Enclosures

*Copy of letter + specifications
to Col. Noyes.
Col*

RG 126, Off. of Territories
Entry 1-B, Classified Files, 1907-51
Box 377



UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

Letter No. 7

File

July 22, 1948.

Mr. Ike P. Taylor,
Chief Engineer,
Alaska Road Commission,
Juneau, Alaska.

*9-1-55
R+J
Turnagain
Arm*

Dear Ike:

Enclosed are copies of the specifications prepared
by the Public Roads Administration for Sections C and D,
E, and F-1 of the Turnagain Arm Project.

Sincerely yours,

~~John H. Noyes~~

→ John H. Noyes

ch



UNITED STATES
DEPARTMENT OF THE INTERIOR
ALASKA ROAD COMMISSION
JUNEAU, ALASKA

Mr Taylor
Noted K.S. 7/19/48
Box 7/19/48
File

July 15, 1948.

INTERIOR DEPT.
RECEIVED
JUL 19 1948
TERRITORIES

9-1-55
R. J.
Turnagain
Arm

Public Roads Administration,
Federal Works Agency,
Washington 25, D. C.

Gentlemen:

We enclose formal allotment for \$4,926,591.09
for the Turnagain Arm project, which, as noted, is for
contract award plus engineering and contingencies.

We also enclose check for advance of funds,
\$2,500,000.00.

Very truly yours,

Ike F. Taylor,
Chief Engineer.

Encs. (2).

cc: Div. of Territories;
FHA, Juneau;
Alaska Railroad, Anchorage.

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Box 377

File

INTERIOR DEPT.
RECEIVED
JUL 17 1948
TERRITORIES

9-1-55
R+S
Lumagain
Amid

From Taylor Juneau Alaska July 15 1948

BLACK

To Davis Div Territories Interior Washington D C

Ref letter July twelfth agree award should be made as recommended by PRA however memorandum of understanding not clear regarding authorization referred to last paragraph your letter but believe your letter same date to MacDonald sufficient authority proceed with award pd Request you instruct PRA proceed with award on basis concrete decking on bridges pd Voucher enclosed will be processed immediately pd Formal allotment of four million nine hundred twenty six thousand five hundred ninety one dollars and nine cents by mail

IPF:jah

CONFIRMATION

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Box 377



UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

JUL 15 1948

MEMORANDUM

To: Mr. H. R. Wilson, Fiscal Manager, Public Roads Administration

From: T. W. Taylor, Administrative Officer (Sgd.) T. W. Taylor

Thank you very much for your courtesy in providing us with 6 photostated copies of the memorandum of understanding relating to the construction of the Turnagain Arm Road project in Alaska for the use of this office.

TWT:yk
7/15/48

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Box 377



File

UNITED STATES
DEPARTMENT OF THE INTERIOR
OFFICE OF THE SECRETARY
DIVISION OF TERRITORIES AND ISLAND POSSESSIONS
WASHINGTON 25, D. C.

July 15, 1948

MEMORANDUM

To: Col. John R. Noyes

From: T. W. Taylor, Administrative Officer (Sgd.) T. W. Taylor

Attached for your use are two photostated copies of the memorandum of understanding relating to the construction of the Turnagain Arm Road project in Alaska.

Enclosures

TWT:yk

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